

## THE NORTHERN TRANSPORTATION SYSTEMS ASSESSMENT

Phase 1 Report<br>Northern Transportation Demand Assessment

June 2010


## THE NORTHERN TRANSPORTATION

 SYSTEMS ASSESSMENTPhase 1 Report Northern Transportation Demand Assessment

Submitted to Transport Canada
Submitted by PROLOG Canada Inc.
In Association with EBA Engineering Consultants Ltd.

June 2010

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# NORTHERN TRANSPORTATION SYSTEMS ASSESSMENT Phase 1 Report <br> <br> Northern Transportation Demand Assessment 

 <br> <br> Northern Transportation Demand Assessment}

## 1. Introduction and Summary

This is the Phase 1 Report of the Northern Transportation Systems Assessment. The purpose of the Phase 1 Report is to profile current and future traffic demand for each modal system in the North. Subsequently in Phase 2, traffic allocation among modes will be reassessed in terms of emerging economic, resource development and environmental changes impacting both transportation system performance and infrastructure requirements.

The scope of Phase 1 work embraces the surface and air transport systems of Nunavut, The Northwest Territories and Yukon and their extensions into southern Canada and Alaska. This Phase 1 Demand Report is based upon primary data sources obtained through interviews and surveys conducted with all major transportation system stakeholders in government and industry.

The Phase 1 Report has established current traffic demand for the following modal transportation systems:

## Total Freight in 2009 in Tonnes

| Transportation <br> System | Community Resupply <br> General Freight | Resource Projects <br> General Freight | Bulk Fuel <br> Supply | Total <br> Inbound |
| :---: | :---: | :---: | :---: | :---: |
| Eastern Sealift | 54,500 | 39,100 | 139,900 | 233,500 |
| Western Sealift | 3,750 | 3,850 | 58,900 | 66,500 |
| Hudson Bay | 4,300 | 27,300 | 38,500 | 70,100 |
| Mackenzie River | 8,900 | 3,900 | 26,200 | 39,000 |
| Inside Passage * | 59,400 | 24,100 | 64,000 | 147,500 |
| Mackenzie Rail * | 8,500 | 1,700 | 201,300 | 211,500 |
| NWT Highways | 163,000 | 48,000 | 300,000 | 511,000 |
| Yukon Highways | 371,000 | 143,900 | 121,900 | 636,800 |
| Total Inbound * | $\mathbf{6 0 5 , 3 5 0}$ | $\mathbf{2 6 6 , 0 5 0}$ | $\mathbf{6 8 5 , 4 0 0}$ | $\mathbf{1 , 5 5 6 , 9 0 0}$ |
| Air Freight |  |  |  | 20,000 |
| Mineral Exports |  |  | $\mathbf{5 4 , 0 0 0}$ |  |

Total Tonnes
1,630,900

* Mackenzie Rail and Inside Passage Tonnes included in Highway and River Tonnes, and excluded from Total Tonnes.

From these current demand statistics the following traffic split shows that:

- Yukon Highways carry the most northern traffic (over 40\%);
- Nunavut Sealift and NWT Mackenzie River traffic is about a quarter of the total;
- Northwest Territories Highways carry a third of northern traffic and of that total;
- Fuel is approximately $60 \%$ of the Northwest Territories Highways traffic total.


# Current Inbound Freight Traffic Split 

(Tonnes in 2009)


The modal split shifts across the North:

- From exclusively Sealift in the roadless Eastern Arctic;
- To a mix of Highway, Intermodal and Western Sealift in the Northwest Territories;
- To a preponderance of trucking on the extensive Yukon Highway System.

Northern Transport Systems demand development includes traffic generated by resource projects that are currently active. As well, forecasts extended from current baseline traffic are augmented with assessment of resource development projects that may take place over the next 20 years.

| Northern Transport Demand Forecast Summary (tonnes) |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2010 | 2015 | 2020 | 2025 | 2030 |
| General Freight | 443,557 | 459,499 | 474,226 | 489,032 | 503,737 |
| Development Freight | 94,100 | 846,100 | 1,193,000 | 375,000 | 322,000 |
| Bulk Fuel | 718,986 | 1,142,164 | 1,233,712 | 1,017,954 | 908,614 |
| Total Inbound | 1,256,643 | 2,447,763 | 2,900,938 | 1,881,986 | 1,734,351 |
| Outbound | 112,000 | 1,381,000 | 19,556,600 | 19,320,600 | 18,820,600 |
| Induced Demand* | 18,820 | 169,220 | 238,600 | 75,000 | 64,400 |

A 1.20 induced impacts multiplier is applied to development freight to account for the additional traffic demand that can be expected with spin-off economic activity from resource development projects. Induced demand is shown for information only and not included in the totals.

The following chart shows for Northern Transportation Systems Inbound Traffic:

- Historical growth during the decade from 1997 to 2007;
- Recent decline through the economic recession to 2010; and
- Resumed resource development driven growth forecast to 2030.


Source: PROLOG Northern Territories Transportation Systems Study (1998) and PROLOG contemporary and forecast demand statistics presented in this report.

The balance of this report outlines the operations for each northern transportation system, and documents the detailed traffic demand statistics developed for them.


## 2. Contemporary Transportation Systems Demand

This chapter of the report documents actual demand imposed on the current configuration of Northern Transportation Systems as outlined in the map opposite. Current transportation systems supplying both communities and resource developments in the North are:

- Eastern Sealift Systems - break bulk general cargo ships and bulk fuel product tankers with sailings from the East originating traffic to the Kivalliq, Qikiqtaaluk and Kitikmeot regions of Nunavut.
- Western Sealift Systems - combination deck cargo/bulk fuel Mackenzie River barges or deep draft ocean vessels with sailings from the West originating traffic to the Nunavut and NWT Western Arctic Coast.
- Inland Intermodal Systems - a combination of intermodal container/trailer services and integrated marine and rail or road bulk commodity hauls within Hudson Bay, the Mackenzie Valley and the Alaska/B.C. Inside Passage.
- Truck Transport Systems - a range of roads from the relatively extensive Yukon heavy haul highway system; to all-weather highways extended by winter/ice roads in NWT; to no roads at all in Nunavut.
- Air Passenger \& Cargo Systems - Northern Regional Airports at Iqaluit, Rankin Inlet, Yellowknife and Whitehorse linked to Southern Gateway Airports at Montreal, Ottawa, Winnipeg, Edmonton, Calgary and Vancouver.

These northern transportation systems supply the carrying capacity to meet contemporary traffic demand summarized in the following table.

Total Surface Systems Demand (Inbound Tonnes)

|  | 2007 | 2008 | 2009 |
| :--- | :---: | :---: | :---: |
| Eastern \& Western Sealift | 202,800 | 250,300 | 300,000 |
| Intermodal Marine/Truck/Rail | 313,300 | 399,000 | 256,600 |
| Yukon \& NWT Through Truck | $2,102,400$ | $\mathbf{1 , 7 0 8 , 0 0 0}$ | $1,000,300$ |
| Total | $\mathbf{2 , 6 1 8 , 5 0 0}$ | $\mathbf{2 , 3 5 7 , 3 0 0}$ | $\mathbf{1 , 5 5 6 , 9 0 0}$ |



### 2.1 Sealift Systems Demand

Arctic Sealift operations resupply coastal communities in Nunavut and the Northwest Territories. There are no permanent road connections to Southern Canada ${ }^{1}$ and the only surface transportation access is by sealift, both from the East Coast and from the West Coast:

- The Eastern Sealift is a well developed system of tanker and dry cargo ships historically resupplying Baffin communities - and recently Kivalliq and Kitikmeot communities as well.
- The Western Sealift has recently begun deep draft barge resupply to Kitikmeot and coastal NWT communities historically reached by extension of the Mackenzie River Barge System.

Traffic flows for 2009 and composition for the Eastern and Western Sealift are highlighted on the map opposite. In the table below current demand is shown for each region served by sealift.

| Total Eastern and Western Sealift (2009 Tonnes) |  |  |  |
| :---: | :---: | :---: | :---: |
| Sealift Cargo: | Bulk Fuel | Dry Cargo | Total Cargo |
| From East To: |  |  |  |
| Kivalliq | 66,000 | 40,700 | 106,700 |
| Qikiqtaaluk | 74,000 | 29,300 | 103,300 |
| Kitikmeot |  | 23,500 | 23,500 |
| Total Eastern Sealift | 140,000 | 93,500 | 233,500 |
| From West To: |  |  |  |
| Kitikmeot | 44,000 | 6,600 | 50,600 |
| NWT Coast | 15,000 | 900 | 15,900 |
| Total Western Sealift | 59,000 | 7,500 | 66,500 |
| Total East \& West Sealift | 199,000 | 101,000 | 300,000 |

${ }^{1}$ In the Northwest Territories, all-weather Dempster Highway access to the Mackenzie Delta is seasonally extended to the Arctic Coast by the Inuvik-Tuktoyaktuk winter ice road. In Nunavut, the only permanent road construction has been for mine access: 28 km from Arctic Bay to the former Nanisivik Mine, 100 km from Milne Inlet to the Mary River Mine development, and 110 km from Baker Lake to the new Meadowbank Mine.

There are some 15 sealift sailings each season for Community Resupply and Resource Development Dry Cargo and Bulk Fuel (see appendix for sailings).

Due to the ice regime, this resupply traffic is constrained by a short summer shipping window from the third week of July through the first week of October. From the seasonally-manned Ice Operations Centre at Iqaluit, the Canadian Coast Guard coordinates marine navigation and ice-breaking services to vessels operating in Canadian waters north of the 6oth parallel and in Hudson Bay. Ice-breakers are deployed in this region from July through November to insure that the shipping window is maintained within each Shipping Safety Control Zone.

Access to the region was originally controlled under a Zone/Date System [Z/DS] with the Arctic carved up into regions and access dates according to ships ice capabilities. However, zones were established based on knowledge of ice conditions at the time (1960-70's) and do not reflect the changes since then. More recently, the Arctic Ice Regime Shipping System (AIRSS) has been designed precisely to counteract this limitation by taking into account the prevailing ice conditions when deciding whether a ship may enter a zone in the Arctic.

The implementation of the AIRSS system now allows greater flexibility in determining delivery windows since it takes into account the actual ice conditions for a region in the Arctic in determining access for a particular ice classification of vessel. The Z/DS can still be used for planning access dates and delivery schedules but if entry is desired outside of the prescribed dates then the AIRSS system must be used.

Both the original zone date system (Z/DS) and the Arctic Ice Regime Shipping System (AIRSS) system are running in parallel at this time. However work has been undertaken to examine the viability of combining or revising the two systems to form a hybrid system. (See appendix for further information on Z/DS and AIRSS).

The delivery system for Arctic community resupply has evolved over time to match vessel capabilities with limited port facilities. Where dry cargo used to be shipped as break bulk [individual pieces] it is increasingly (half) being shipped by container, the advantage being security, the ability for the individual customer to pack their own container and ease of handling/less damage for the shipper/consolidator and ship owner.

While Western Arctic communities generally have shallow draft docks, offloading at virtually all Eastern Arctic resupply sites requires lightering to a designated "sealift" beach. Some discharge points are open to the sea. Maintenance and improvement of all marine resupply facilities in the Western NWT and Nunavut, are a program responsibility of Canadian Coast Guard/Department of Fisheries and Oceans, delivery of which is carried out by the respective territory.

With more competitive market conditions and a moderating ice regime, resupply sourcing and routing are evolving. Eastern Arctic Sealift from Quebec has expanded at the expense of:

- Hudson Bay barge service from Churchill, Manitoba and Moosonee, Ontario
- Mackenzie River Western Arctic barge service from Hay River, NWT.

There is now an increasing trend for cargo to be shipped from southern Canada or elsewhere direct to the communities with penetration from the east coast almost to Tuktoyaktuk and from the west coast all the way to Taloyoak.

The following sections of this chapter look first at the two Eastern Sealift services for:

- Dry Cargo Resupply; and
- Bulk Fuel Products

Then the Western Sealift, which is in transition, is outlined for:

- The traditional Hay River Gateway; and
- A new West Coast Sealift Gateway.


### 2.1.1 Eastern Dry Cargo System

The Eastern Dry Cargo Ship System supplies Nunavut by sealift from the southern Canadian east coast including both community resupply and resource development cargo:

- Community Resupply Sealift contracted by the Nunavut Government, Northwest Company (Northern Stores), Arctic Cooperatives or other private shippers.
- Resource Project sealift contracts privately negotiated by resource development companies.


For both of these, the following table shows current dry cargo sealift demand in Nunavut.

| Current Dry Cargo Sealift Demand (2009 Tonnes) |  |
| :---: | :---: |
| Government of Nunavut Contract | 27,900 |
| Private Shipper Contracts | 26,600 |
| Community Resupply Total | 54,500 |
| Resource Development Cargo | 39,100 |
| Total Dry Cargo Sealift | 93,600 |

There are three principal marine transportation companies involved in dry cargo resupply to Nunavut (see appendix for fleet statistics):

- Nunavut Eastern Arctic Shipping (NEAS), owned by Sakku Investments, Qikiqtaaluk Corporation, Makivik Corporation and Transport Nanuk (itself a joint venture between North West Company and Logistec Corporation). NEAS operates a fleet of ice class container/Roll-On Roll-Off/heavy lift ships carrying dry cargo to northern Quebec and Nunavut.
- Northern Transportation Co. Ltd. (NTCL) - Owned by Inuvialuit Development Corporation and Nunasi Corporation, through Norterra a holding company. NTCL utilizes tugs and barges for bulk fuel and deck cargo deliveries, both on rivers and on the oceans. For some of the operations they will charter in ice class ships.
- Nunavut Sealink \& Supply Inc. (NSSI), a joint venture between Arctic Cooperatives Limited, the majority shareholder, and Desgagnés Transarctik Inc., the managing partner. NSSI owns a fleet of container/break bulk ships in service to northern Quebec and Nunavut.

The aboriginal people of Nunavut and the NWT have taken a strong business interest in their own resupply. This is reflected in joint ownership of the above transportation companies that have been structured to obtain preferential treatment provided to Inuit firms under Article 24 of the Nunavut Land Claim Agreement.

The following graph shows the contemporary demand (2007-2009) for Eastern Sealift which these Inuit controlled corporations have handled.


While overall traffic to the north has declined with the recession over the 2007-2009 period, Eastern Sealift traffic to all three regions of Nunavut has increased, pushed up primarily by resource development projects as can be seen in the graph that follows.

## Eastern Sealift - Dry Cargo Community vs. Resource Demand



Each region in Nunavut has a major mining project in play that is prompting these large sealift traffic increases:

- Newmont Mining is developing the Hope Bay Gold Mine on the Coronation Gulf between Cambridge Bay and Kugluktuk in the Kitikmeot Region
- Baffinland Iron Mines has developed the Mary River mine south of Pond Inlet, and although currently on hold, shipped 130,000 tonnes to European Steel Mills in 2008
- Agnico-Eagle Mining Ltd has developed the Meadowbank Gold mine north of Baker Lake for first year production in 2010.

| Development Driven Increasing Demand (2006 to 2009) |  |  |
| :---: | :---: | :---: |
| Region | Development | Market Increase |
| Qikiqtaaluk | Mary River Mine | 53\% increase |
| Kivalliq | Meadowbank Mine | 46\% increase |
| Kitikmeot | Hope Bay Mine | 418\% increase |

In 2008 the Baffinland Mary River Mine exported three trial cargo shiploads of Nunavut iron ore to European steel mills. Full production is estimated at $18,000,000$ tonnes per year. The company is partnering with Federal Commerce and Navigation and Teekay Corporation for its shipping requirements. FedNav has a long history of operating in the Canadian Arctic and TeeKay is experienced in construction and operation of large ships.

Reportedly a consortium of the shipping companies will construct between 10 and 17 icebreaking Capesize bulk carriers of 170,000 tonnes displacement, with a cargo carrying capacity of 130,000 tonnes of ore.

A key enabler of Eastern Arctic Sealift expansion into non-traditional markets has been the opportunity to carry, in addition to regular community resupply cargo, a surge in resource development project cargos. With development driven increasing dry cargo demand, shipowners have re-equipped fleets with new, ice class vessels and are competitively seeking expanded markets:

- beyond the traditional Eastern Arctic Sealift Focus on Baffin (Qikiqtaaluk);
- in both Hudson Bay (Kivalliq) and the Western Arctic (Kitikmeot).


## Qikiqtaaluk Dry Cargo Market

While Kivalliq and Kitikmeot Regions have alternative sealift services, the Qikiqtaaluk market is served almost exclusively by the traditional Eastern Sealift from the St. Lawrence Gateway in Quebec. This market is dominated by dry cargo demand at Iqaluit which accounts for $90 \%$ of the Qikiqtaaluk Region.

The Eastern Sealift operates along the east coast of Canada and into the Arctic as far west as Cambridge Bay via a St. Lawrence gateway from the Montreal area. Historically, Eastern Arctic Sealift operations have evolved over the last fifty years from a combination of government, military and private sector services.

In the early 1950's Distant Early Warning (DEW) line construction brought an unprecedented level of Eastern Arctic Sealift activity. As many as 50 private, mostly Canadian, vessels were chartere53d by the United States Military Sea Transportation Service (later the Military Sealift Command) to provide construction logistics support. Subsequently, following construction completion and through the late 1970's, primary logistics support to DEW line sites was provided by U.S. Military Sealift Command vessels from Bayonne, New Jersey.

In parallel with DEW Line logistics support controlled by the U.S. Military, the Canadian Federal Government time chartered several small ships each year for community resupply. In the late 1970's, DEW Line logistics requirements were merged into the Canadian Government controlled sealift and the marine transportation contract was shifted to full liner terms.

Coincident with transition from U.S. controlled logistics support of military installations came (a not so coincidental) drastic reduction in those requirements with both base closures and replacement of manned DEW Line sites by the automated North Warning System in the late 1980's. The Canadian Coast Guard coordinated all government sponsored cargo and residual military requirements in a commercially oriented sealift that was almost exclusively Canadian origin goods marshalled at Montreal.

Since the formation of Nunavut in 1999 that government has taken responsibility for the organization and contracting of resupply into its own communities. With devolution of this responsibility to the territories the system has become much more flexible and innovation has lowered the cost to deliver goods to the communities.

Community Resupply Sealift to all Nunavut communities is now managed through the Nunavut Department of Community And Government Services. Competitive contracts are let for the transportation of all government cargo, including schools, hamlets and the federal government requirements. The contracts are structured in such a way as to require the ship owner to provide the same rate for private shippers as for the government.

By pooling cargo and using the leverage of the relatively large volume of government cargo which it controls, the government has effectively used the tendering process to obtain lower rates on behalf of all shippers. In this way the government uses their large requirement to obtain a lower rate than otherwise would be possible for smaller and individual shippers.

## Kivalliq Dry Cargo Market

The Kivalliq Region has been served variously by traditional Sealift from the East Coast (Montreal) - and by Churchill, Manitoba and Moosonee, Ontario based barge operations.

Hudson Bay barge operations from the Churchill, Manitoba railhead (see Hudson Bay Marine Intermodal Chapter) were initiated by NTCL in 1975. For 25 years this service replaced the Montreal based sealift for the majority of dry cargo that originates in Winnipeg and moves by truck and rail to Churchill for marine transportation to Kivalliq communities.

During the last decade, Eastern Sealift Shipowners have re-entered the Hudson Bay community resupply market and currently carry most dry cargo for the region. A small amount of cargo (4-8,000 tonnes/year) still moves from Churchill via NTCL tug and barge service. However, both NSSI and NEAS ships call at Churchill as well as providing a through bill of lading service via Montreal for Kivalliq cargo originating in Winnipeg.

## Kitikmeot Dry Cargo Market

The Western Arctic was served almost exclusively by NTCL until 2007, when Eastern Sealift shipowners began testing the market (and ice conditions) to determine viability of regular community resupply operations. Since that time, Eastern Sealift sailings have been extended to Nunavut communities in the Kitikmeot region of the Western Arctic every summer.

Ironically, these communities which are located in one of the most remote regions of the North now enjoy a more competitive market than many communities further south. Three marine transportation companies provide alternative southern purchasing and/or northern delivery options from either eastern or western Canada. In all likelihood Eastern Sealift ship owners can extend that Western Arctic market competition to include Northwest Territories community resupply as well.

### 2.1.2 Eastern Fuel Supply System



Google Earth Image of fuel product tanker discharge to Inuit Head Pipeline at Iqaluit.

The Eastern Bulk Fuel Tanker System supplies petroleum products for power generation, heating and motor fuel in both the Qikiqtaaluk and Kivalliq Regions:

- Community requirements are contracted by the Petroleum Products Division of the Nunavut Community and Government Services Department.
- Resource development requirements are privately contracted.

In the following graph, note that bulk fuel demand is moving up with resource development.


The Eastern Sealift tanker system has traditionally been limited to the Qikiqtaaluk (Baffin) Region and more recently has replaced NTCL combined bulk fuel and deck cargo barge operations in the Kivalliq region as well. However, it is quite likely that in the Kitikmeot Region, Western Sealift will soon be replaced with Eastern Sealift tanker service, and accordingly the graph below includes bulk fuel demand for all three Nunavut regions.


Previously, the Coast Guard coordinated sealift included fuel supply as well as dry cargo, with fuel quoted FOB Montreal for delivery in a Canadian registered tanker. However, in 1993 the Government of the Northwest Territories took responsibility for fuel shipments and tendered a comprehensive fuel procurement and delivery contract. Fuel supply contracts are now let for a three-year term. Fuel is currently sourced from eastern Canada although in the recent past it has been brought in from overseas.

The Eastern Sealift fuel resupply is presently conducted by Woodward's Oil, a privately held group of companies based in Goose Bay, Labrador. Fuel supply by tanker for Qikiqtaaluk and Kivalliq is carried by Coastal Shipping Ltd., a Woodward’s Group company. Coastal Shipping Ltd. has a fleet of small ice class tankers. Details of the fleets of the respective companies can be found in the Appendix.

Bulk fuel is discharged from tankers to communities by floater hoses connected to onshore pipeline manifolds. Tug and barge operations are no longer considered competitive for this sort of resupply compared to the economies of scale that are possible with the larger ice class tankers available and, increasingly much of the bulk fuel supply is conducted with larger, more modern tankers. As well as increasing the overall safety of the transport this also offers greater savings on the cost of delivery.

The major impediment to further reducing tanker costs and decreasing risks is the last segment of delivery that remains reliant on long, over-water, floater hose connections. However, there have been improvements including hoses made of tougher material with longer lengths that have fewer connections in the water.

## Qikiqtaaluk Fuel Supply Market

At Iqaluit, resupply is accomplished with approximately 300 metres of $20-\mathrm{cm}$ ( $8-\mathrm{in}$ ) floater hose hauled from the tanker by a workboat. The hose is connected to the pipeline manifold at Inuit Head. The pipeline extends inland to the Iqaluit tank farm. It takes 4 to 5 days to discharge the tanker at 600,000 litres/hour using the 20-cm (8-in) hose.

At other Qikiqtaaluk communities $10-\mathrm{cm}$ (4-in) discharge hose in 300-metre lengths is carried on reels on the tankers and extended to pipeline manifolds on the beach. For comparison, 5 to 6 million litres delivered to Pond Inlet takes 1.5 to 2 days to discharge using a 10-cm (4-in) hose.

With the exception of a permanent docking facility at Nanisivik which is used as a refuelling station by Coast Guard icebreakers, the ability to improve Nunavut sealift logistics with new infrastructure is limited due to high tides (nine metres at Iqaluit) and inevitable ice damage.

Total Qikiqtaaluk fuel supply demand currently stands at about 74,000 tonnes per year (see following table). The fuel delivered to Iqaluit is 40-to 45-million litres which is approximately $45 \%$ of the Qikiqtaaluk total. An interim decline in resource development demand is due to temporarily curtailed activity at the Baffinland Mary River Iron Mine.

| Qikiqtaaluk Fuel Supply Demand | (Tonnes Ex East) |  |  |
| :---: | :---: | :---: | :---: |
|  | $\underline{2007}$ | $\underline{2008}$ | $\underline{\underline{2009}}$ |
| Community Resupply Fuel | 81,644 | 78,995 | 72,939 |
| Resource Development Fuel | 7,000 | 6,500 | 1,000 |
| Total Sealift Fuel Supply Demand | 88,644 | 85,495 | 73,939 |

## Kivalliq Fuel Supply Market

In the late 1990s the government of the Northwest Territories, which until 1999 included Nunavut, cost-shared with the Canadian Hydrographic Service a program of modern hydrographic surveys of the approaches to Kivalliq communities. The resulting accurate, digital hydrographic charts would enable deep or medium draft tankers to deliver oil directly to all Kivalliq communities except Baker Lake, which requires shallower draft tankers or barges to transit Chesterfield Inlet.

This allowed the inclusion of Kivalliq communities in the 2002 Eastern Arctic Sealift contract for foreign sourcing of Nunavut fuel supply. NTCL, the previous fuel transporter from Churchill, Manitoba, did not win this contract; it was won by Woodward's, a Goose Bay,

Newfoundland, company which had been in the fuel supply business for some time. Since 2002 fuel for Kivalliq communities has remained part of Woodward's fuel supply contract.

Kivalliq region resupply with fuel tankers is now similar to Qikiqtaaluk Region except for Baker Lake. Smaller tankers or barges are required to access Baker Lake via Chesterfield Inlet. However, for many years while Kivalliq resupply was operated by NTCL from Churchill, bulk fuel, as well as deck cargo was carried in combination on the same barge.

Kivalliq Region bulk fuel demand is shown for the 2007-2009 period in the following table.

## Kivalliq Fuel Supply Demand - (Tonnes Ex East)

|  | $\underline{2007}$ | $\underline{2008}$ | $\underline{2009}$ |
| :---: | :---: | :---: | :---: |
| Community Resupply Fuel | 23,478 | 28,745 | 27,449 |
| Resource Development Fuel | 6,400 | 10,400 | 38,500 |
| Total Sealift Fuel Supply Demand | 29,878 | 39,145 | 65,949 |

Resource development demand has jumped to the point where it now exceeds Kivalliq community demand by $40 \%$. The Meadowbank Mine near Baker Lake received 38,500 tonnes of bulk fuel in 2009. A tanker owned by Woodwards was chartered to Chesterfield Inlet where fuel was transferred to NTCL barge for final delivery to Baker Lake.

## Kitikmeot Fuel Supply Market

While Kitikmeot region fuel has been traditionally supplied by Western Sealift, it is anticipated that Eastern Sealift tanker service will follow the Dry Cargo Sealift into the Western Arctic as well. The Kitikmeot Region demand over the last three years is shown in the following table

| Kitikmeot Eastern Fuel Supply Demand |  |  |  |
| :---: | :---: | :---: | :---: |
| Total Sealift Fuel Supply Demand | 2007 | 2008 | 2009 |

### 2.1.3 Western Sealift System



The Western Sealift is a system in transition. NTCL is reconfiguring sealift barge operations to the Western Arctic to meet the multi-carrier market resulting from Eastern Sealift expansion into the Kitikmeot Region and potentially into the Northwest Territories as well:

- From extension of conventional combination deck/bulk cargo Mackenzie River barge operations exclusively serving the Western Arctic from the Hay River, NWT railhead;
- To separate deep draft tankers and deck cargo barges originating bulk fuel and community resupply delivery from the West Coast of the United States and Canada.

The following table shows how Western Arctic Sealift Demand is being met with a mix of shallow draft river/coastal barges from Hay River and deep draft tankers or ocean barges from the west coast.

| Western Sealift Demand (Tonnes in 2009) |  |  |  |
| :---: | :---: | :---: | :---: |
|  | Bulk Fuel | Deck Cargo | Total |
| Ex Hay River Shallow Draft Barges | 5,000 | 1100 | 6,100 |
| To NWT Coast To Kitikmeot | $\begin{aligned} & 3,000 \\ & 2,000 \end{aligned}$ | $\begin{aligned} & 600 \\ & 500 \end{aligned}$ |  |
| Ex West Coast Deep Draft Vessels | 54,000 | 6400 | 60,400 |
| To NWT Coast <br> To Kitikmeot <br> To Mining |  | $\begin{aligned} & 300 \\ & 2,300 \\ & 3,800 \end{aligned}$ |  |
| Total Western Sealift Dem and | 59,000 | 7500 | 66,500 |

Increasing resource driven Western Sealift traffic to the Kitikmeot Region and simultaneous shifting from Hay River based operations to West Coast based operations is shown over the 2007-2009 period in the following chart.


## Hay River Gateway

Resupply to the Western Arctic was originally provided through a combination of whaling stations, trading posts, Catholic missions and RCMP detachments. All used the wooden schooner, powered by both sail and diesel, for resupply. The last of these was not retired until 1957 when NTCL first extended Mackenzie River barge service to the Western Arctic coast in conjunction with logistics support for the Distant Early Warning line.

Since that time Western Arctic communities in the Northwest Territories and Nunavut have been resupplied by NTCL shallow draft river barges from the Hay River gateway. Staging and trans-shipment for Sealift continuation of barge service to western Arctic coastal communities takes place at Tuktoyaktuk, and with a regional coordination office at Cambridge Bay.

As with the Eastern Arctic, ice and weather are the major operating constraints for sealift service to the Western Arctic. Vessels must be moved in and back out of the Western Arctic between the middle of July and the third week of September. Unlike the Eastern Arctic, most Western Arctic communities have shallow draft floating or fixed docks to which NTCL barges can discharge cargo directly.

Waterways, Alberta was the original terminus of NTCL and the Northern Alberta Railway (NAR) line from Edmonton. Cargo was transferred to barges for the voyage down the Athabasca River, across Lake Athabasca and down the Slave River to Fort Fitzgerald, Alberta.

Due to several sets of impassable rapids in the Slave River, cargo was unloaded at Fort Fitzgerald and moved over a 26 mile portage to Fort Smith, unloaded again to barges for the journey down the Slave River, across Great Slave Lake and down the Mackenzie River.

In 1961 NTCL opened a terminal in Hay River, N.W.T., handling freight arriving by highway from Edmonton. Cargo destined for Mackenzie River and Mackenzie Delta communities was shipped in traditional flat-bottom river tugs and barges from Hay River. The home base for NTCL there now features a 25-hectare loading terminal, large shipyard, Syncro-lift and fleet maintenance facility.

In 1964 the Great Slave Lake Railway, a federally-sponsored northern development project and now a sub-division of CN Rail, was completed to Hay River. In time, Hay River became the base of all NTCL marine operations for freight movements to Mackenzie River and Western arctic communities and resource projects.

NTCL was a Federal Crown Corporation until 1985. Since that time, NTCL has been a $100 \%$ aboriginal-owned private company, and is the founding member of the NorTerra Inc. group of companies. NorTerra is owned by the Inuvialuit Development Corporation of the Western Arctic on behalf of the Inuvialuit of the Western Arctic and Nunasi Corporation, on behalf of the Inuit of Nunavut.

NTCL has grown to its present fleet of 13 Tug Boats, ranging from 1,100 horsepower to 7,200 horsepower along with 94 combination fuel and deck cargo barges ranging in size from 600 tons to 15,000 tons. 1972 was a record year for cargo movement on the Mackenzie River and the Arctic region when approximately 400,000 tonnes crossed NTCL docks. From that time to the present, tonnage from Hay River has gradually declined. The reasons include the decline of oil exploration in and around Inuvik and the Arctic offshore; the building of the Dempster Highway through Yukon to Inuvik; and NWT Power's conversion of the power plant at Inuvik from diesel fuel to natural gas.

In 1982 a modular drilling rig was transported from Hay River to Prudhoe Bay, Alaska with the largest module weighing 1,167 tons. The total of all modules shipped to this oilfield project was 9,354 tons; the largest sailing ever to leave Hay River.

In 1993, a contract was received from the Alaska North Slope Regional Corporation to deliver bulk fuel to the Alaska communities of Kaktovik, Point Barrow, Wainwright, Point Lay and Point Hope. A total of 20,000 tons was shipped under the contract.

In 1997 NTCL moved a completely modularized production system from Hay River to the BP Badami oil field site on the North Slope of Alaska.


Badami Oil Field Modules Transferring from Road to Barge at Hay River, N.W.T.

This route for oversized oil field modules may be reversed in future, with "over-the-top" delivery of production facilities fabricated offshore for Alberta Athabasca Oil Sands projects. Recently, NTCL and Mammoet Canada, an international heavy lift specialist, formed a joint venture to pursue "over-the-top" delivery of large process modules fabricated in Asia, shipped around Alaska and up the Mackenzie River/Great Slave Lake/Slave and Athabasca River systems to oil sands projects near Fort McMurray, Alberta.

Ocean-going barges carrying modules weighing as much as 2,000 tonnes and transferring to Mackenzie River tugs and barges at the mouth of the Mackenzie River may be more economical than shipping much smaller modules over conventional routes from the south. The current practice is restricted to modules weighing 400 tonnes or less shipped to the Fort McMurray area by truck or rail.

The marine route requires a 38 -km portage between Fort Smith and Fort Fitzgerald to avoid five sets of rapids between the two communities. The barge and tug would be winched onto multi-wheeled Mammoet heavy transport trailers, and returned to the river above the rapids for the balance of the journey. Barge designs will have to contemplate the $31 / 2 \mathrm{ft}$. typical draft in the Athabasca River.

NTCL generated interest in the proposed program in 2006 when they conducted a successful trial sailing over the route.


MV "Marjory" on Slave River Rapids Portage, carried by Mammoet Canada's Heavy Haul Trailers

Negotiations with at least one oil sands developer were interrupted when the current economic recession negatively impacted bitumen prices resulting in oil companies curtailing capital investments in oil sands projects.

The "over-the-top" route is being re-examined in 2010, after highway permits were withdrawn for module moves from the head of the Columbia-Snake river system at Lewiston, Idaho following a public outcry. An option similar to the method described above, but without the Fort Fitzgerald portage, is being investigated as an alternative to the U.S. route. At Hay River, depending on weight and dimensions, modules can be transferred to either the CN Rail system to Ft. McMurray; or to truck using the Alberta "High Load" Corridor system.

## West Coast Gateway

In parallel with Western Arctic Sealift traditionally originating at Hay River, NTCL has recently started the transition to deep draft barging from the West Coast. NTCL will compete with both NSSI and NEAS now serving Kitikmeot communities from Montreal as an extension of the Eastern Arctic Sealift into the Western Arctic.

With these new market entrants and a more conducive ice regime around Alaska, NTCL has set up a similar supply system using deep draft barges for both bulk fuel and deck cargo from the West Coast into the Western Arctic. The NTCL Western Arctic Sealift Program includes a west coast freight consolidation and staging facility at Delta, B.C. and the "NT 12000", a new 12,000-tonne, deep draft ocean barge purpose built in Korea for NTCL.


NTCL 1200 New Construction Deep Draft Ocean Barge for Western Sealift Service
Before inaugurating the "NT 12000" deep draft barging alternative for deck cargo, NTCL started testing a dedicated Western Sealift fuel supply system in 2006 when 9,000 tons of fuel was moved from the West Coast to the Mackenzie Delta area. NTCL chartered the 12,000 tonne capacity, double-hulled, articulated tug/barge (ATB) "Island Trader" from Vancouver, BC-based Island Tug and Barge for this service.

By 2009, NTCL Western Sealift bulk fuel cargo had jumped to over 40,000 tonnes diverted from NTCL Mackenzie River barges. Fuel was sourced on the West Coast of the USA in 2009 and from Korea in 2008.

The fuel is brought into the Arctic on deep draft vessels and either:

- Transferred to NTCL barges which deliver the cargo to the communities as before; or
- Delivered direct to locations with adequate water depth to discharge remaining fuel.

Despite some difficulties implementing the new service, NTCL transition to a west coast fuel supply system has saved considerably on the freight rate. NTCL has a 3 year fuel supply contract with the Government of Nunavut and a separate contract with the Government of the Northwest Territories. However, future fuel supply tenders for the Western Arctic may well include new Eastern Sealift, as well as Western Sealift, competitors.

Western Sealift also provides the deep draft ocean vessel capability to serve potential oil and gas development projects in the area. This capability was used extensively during the 1980's to support Beaufort Sea off-shore oil exploration. The fleet of CanMar (Dome Petroleum) drill-ships based at McKinley Bay east of Tuktoyaktuk was regularly resupplied with deep draft vessels operating into the Arctic around Alaska from the West Coast.

Following in the steps of the oil and gas resource sector, resource development projects proposed in the mining sector would also exploit western Arctic sealift capabilities. In particular, the Izok Lake lead/zinc mine proposed for development some 270 kms south of Kugluktuk requires construction of a Coronation Gulf port for export of ore concentrates, with backhaul of mine supplies, especially bulk fuel, anticipated as well.

Presently the Newmont Mining Hope Bay project situated near Roberts Bay receives both bulk fuel and deck cargo delivered by NTCL. Western Sealift - as well has general cargo delivered via Eastern Sealift.


### 2.2 Intermodal Systems Demand

There are three northern intermodal systems that combine inland rail, road and marine transport to access each territory (see map on opposite page):

- Mackenzie Intermodal System - Connects Mackenzie River and road links in the NWT at Inuvik, Fort Simpson and the Hay River railhead.
- Hudson Bay Intermodal System - Connects Kivalliq communities in Nunavut to the Port of Churchill railhead and via rail to road links at Gillam or Thompson, Manitoba.
- Inside Passage Intermodal System - Connects Yukon and Mackenzie Delta Communities with Alaska/BC Inside Passage road, marine and rail links.

Another intermodal system at the Moosonee Rail/Marine Gateway is no longer active for Nunavut traffic.

These are primarily barge-based intermodal systems with containers or roll-on/roll-off trailers transferring community general freight among modes. However, there are also intermodal bulk cargo transfers for inbound fuel and outbound resource cargos to bulk grain carriers at Churchill and ore ships at Skagway.

This section outlines operations and demand for each of these inland intermodal transportation systems.

### 2.2.1 Mackenzie Intermodal System



Cooper Service 8oo Series Barges with Highway Trailers for Norman Wells and Tulita. Cooper Barging Photo

This intermodal transportation system uses the Mackenzie River for summer seasonal barge service to communities and resource developments in the Mackenzie Valley and Delta, as well as along the Western Arctic coast. It integrates CN Rail and southern trucking services with marine operations of NTCL, Cooper Barging and Horizon North.

Inter-modal transfers complete rail and road connections from Alberta and British Columbia:

- The NTCL Hay River Terminal is a major intermodal hub with barge loading facilities to transfer marine containers and other deck cargo delivered by truck via Mackenzie Highway 1 from Alberta;
- The CN Railhead at Hay River/Enterprise is a bulk terminal for Edmonton refinery sourced fuel transfers to barges or trucks - and a barge or truck transload facility for other freight;
- The Coopers Barging Terminal at Fort Simpson is a roll-on/roll-off facility for deck cargo and trailers moved by truck via Mackenzie Highway 1 from Alberta or Liard Highway 7 from B.C.
- The NTCL and Horizon Terminal at Inuvik is an intermodal transload facility for truck freight moved over Dempster Highway 8 from the Alaska Highway or Alaska Inside Passage ports.




## Hay River Railhead

The CN Rail Slave Subdivision is a 969 km railway operating in Alberta and the Northwest Territories and terminating at Hay River, N.W.T. It is the northernmost trackage of the contiguous North American railway network.

The rail line originally continued east from Hay River to the Pine Point mine. This section was abandoned in 1988 once concentrate shipments from the closed mine ceased. The total mileage in the Northwest Territories from the border with Alberta to Hay River is approximately 80 miles. Tracks extend into the NTCL terminal and the barge loading docks alongside the Hay River.


Midnight Sun Bulk Fuel Terminal providing interim storage and rail to barge or truck transload for Imperial Oil Limited at the CN Railhead in Hay River. Mark Kimakowich photo.

Originally constructed to a minimum standard over muskeg and discontinuous permafrost, track structure, ties and culverts deteriorated further resulting in trains operating at reduced capacity during summer. The need to significantly upgrade the system was recognized by CN and since 2007, $\$ 75$ million has been invested in the Slave Subdivision. Ongoing budgets are in place for further investment of $\$ 8$ to $\$ 10$ million in 2010, and annually thereafter. The investment has been in new ties and ballast; bridges and culverts; and siding extensions.

| NT Terminating Traffic: 2007 thru March 9, 2010 |  |  |  |
| :---: | :---: | :---: | :---: |
| Year | COMMODITY | CARLOAD S | METRIC TONNES |
| 2007 | AGGREGATES CRSH | 9 | 782 |
|  | WOOD PELLET | 2 | 202 |
|  | MACH EQP PARTS | 5 | 267 |
|  | 1\&S-PIPE\&FITNGS | 24 | 1,834 |
|  | SALT | 63 | 5,331 |
|  | CALCIUM CHLORID | 60 | 5,392 |
|  | JET AVIATI FUEL | 344 | 28,354 |
|  | GAS AND DIESEL | 4,468 | 388,191 |
|  | HEAVY FUEL OILS | 368 | 29.418 |
|  | 2007 Total | 5,343 | 459,771 |
| 2008 | MACH EQP PARTS | 13 | 1.114 |
|  | STRUCTURALS | 5 | 475 |
|  | SALT | 53 | 4.487 |
|  | CALCIUM CHLORID | 51 | 4,601 |
|  | JET AVIATI FUEL | 405 | 35,490 |
|  | GAS AND DIESEL | 2,812 | 233,450 |
|  | HEAVY FUEL OILS | 281 | 21,990 |
|  | 2008 Total | 3,620 | 301,608 |
| 2009 | MACH EQP PARTS | 21 | 1,639 |
|  | IRON\&STEEL MISC | 1 | 90 |
|  | SALT | 52 | 4,393 |
|  | CALCIUM CHLORID | 47 | 4,093 |
|  | CONDENSATE | 2 | 195 |
|  | JET AVIATI FUEL | 311 | 27.457 |
|  | GAS AND DIESEL | 1,685 | 148,717 |
|  | HEAVY FUEL OILS | 270 | 24.956 |
|  | 2009 Total | 2,389 | 211,540 |
| 2010 | POOL CAR | 2 | 39 |
|  | SALT | 14 | 1,398 |
|  | JET AVIATI FUEL | 34 | 3,619 |
|  | GAS AND DIESEL | 483 | 50,201 |
|  | HEAVY FUEL OILS | 88 | 9,059 |
|  | 2010 Total | 621 | 64,315 |

Source: CN Rail

CN Rail reaches southern NWT communities via the highway network; and Mackenzie River and Western Arctic communities via NTCL barges.

Commodities moved on the Slave Subdivision include principally petroleum products and small amounts of agriculture and forest products (see adjacent table). Note the progressive decline since 2007 which is largely accounted for by the attendant decline in fuel shipments to the three diamond mines. Both the impact of a world economic recession resulting in periodic mine closures and new underground vs. open pit mining substantially reduced fuel demand.

Hay River Barge Gateway


NTCL Barge Terminal at Hay River, NWT - NTCL Photo.

The Hay River Gateway originated with the opening of a marine terminal at Hay River, N.W.T. by NTCL in 1962. For three years cargo was transhipped from southern-originating trucks to barges after freight was consolidated for various Mackenzie River community destinations. Since 1965 rail service has connected with barges at Hay River. Currently rail service is mainly for bulk fuel and deck cargo is delivered by truck.

Since 2006 the decline in traffic over the Hay River Gateway has reached the point that it is less than the cargo now delivered to the Western Arctic over the West Coast Gateway.

However, the Mackenzie River intermodal marine route from Hay River (and Fort Simpson) still remains an important northern transportation system. Until an all-weather Mackenzie Valley Highway is constructed, the stranded communities along the river will rely largely on barge service. Construction of the Mackenzie Valley Pipeline, if it proceeds, will rejuvenate oil and gas activity, much of which will be served from Hay River as in the past.

The following table shows Mackenzie Valley Intermodal Marine System Demand, including both Mackenzie Valley traffic and Western Arctic traffic both of which are handled at Hay River as part of the same transportation system.

## Hay River Gateway Intermodal Marine System Demand (Tonnes Estimated in 2010)

| To: | Deck Cargo | $\underline{\text { Bulk Fuel }}$ | Total Cargo |
| :--- | :---: | :---: | :---: |
| Mackenrie Valley | 1,800 | 22,500 | 24,300 |
| Western Arctic | 1,000 | 4,500 | 5,500 |
| Gateway Total | $\mathbf{2 , 8 0 0}$ | $\mathbf{2 7 , 0 0 0}$ | $\mathbf{2 9 , 8 0 0}$ |

[^0]Fort Simpson Barge Gateway


Cooper Barging Service Fort Simpson terminal near the junction of Mackenzie Highway 1 and Liard Highway 7.

Cooper Barging Photo

In addition to NTCL, Cooper Barging Service transports general freight and construction materials mainly to central Mackenzie River points north of Wrigley, and the oil and gas industry in the area, when active. Coopers Barging provides a competitive barging operation to NTCL on the Mackenzie and Liard Rivers, and Great Slave Lake. Headquartered in Fort Nelson, BC, Coopers Barging started its marine business on the Liard River in 1942, and expanded into trucking and construction in the mid 1960s.

The Company is focused on barging deck cargo, equipment, camps and supplies supporting oil and gas exploration projects in the Mackenzie Valley, and transporting general freight for communities along the river. Its main marine staging base today is the landing dock and storage yard located at the confluence of the Liard and Mackenzie Rivers, at Fort Simpson, N.W.T. Much of the resource development freight arrives at Fort Simpson over the Liard Highway corridor from Fort Nelson and southern B.C.

Coopers operates four shallow-draft river tugs and a fleet of nine barges (see appendix). The Company's barges are designed for deck cargo only (no fuel compartments) and its business is focused on supplies for the oil and gas; minerals; and lumber industries - to which its trucking and construction services are also offered. It also carries LTL freight and other commodities in containers and highway trailers to Norman Wells and other communities on the Mackenzie River not served by road.

Coopers Barging offers regular scheduled services from Fort Simpson annually, generally eight or nine trips from early June to the end of September. Charter services are available for trips on the Liard River. General freight and commodity class tariffs are weight-based and set for destinations along the river, with special rates and tariffs available for highway trailers, container handling and consolidation, and time charter voyages.

## Fort Simpson Gateway Intermodal Marine System Demand (Tonnes Estimated in 2010)

| Community Freight | Resource Freight | Total Deck Cargo |
| :---: | :---: | :---: |
| 3,000 tonnes | 7,000 tonnes | 10,000 tonnes |

## Source: Coopers Barging

## Mackenzie Delta Barge Gateway

A Mackenzie Delta Gateway is provided for truck to barge transfer between the Dempster Highway and the Mackenzie River at Inuvik. In addition to NTCL barge terminal facilities at Inuvik and Tuktoyaktuk, Horizon North Logistics provides a


NTCL tug wintered over at the Inuvik Barge Terminal and Transload Facility between the Dempster Highway and the Mackenzie River. broad range of logistics services in the Mackenzie Delta.

Horizon Northern Logistics Inc. is a Canadian publicly-traded company that offers supply, management, and catering of camps; stabilized base platforms for work areas on tundra and permafrost; and marine transportation support services.

The Company, with over 700 employees, has operations in three Western Canadian provinces and the three northern territories, and has entered into a large number of business partnerships with aboriginal organizations where it is active.

Horizon currently offers three business segments; camps and catering; matting systems for surface stabilization; and marine services. The marine services include base camps, off-shore logistics, remote shoreline staging, self-contained barge camps, mobile sleigh camps, river tug and barge transportation.

Horizon operates four tugs and various barges for the transportation of fuel and equipment throughout the Mackenzie Delta. This equipment is made available at daily charter rates during the navigational season, generally from mid-June to mid-October. Horizon provides portable camp/work barges that are moved in close proximity to exploration worksites, mainly in the Mackenzie Delta, with supplies and equipment sufficient to facilitate winter season work programs.

Horizon also owns or has access to three staging sites in the Delta region that have served the oil and gas industry for years, Tuktoyaktuk, Lucas Point and Swimming Point. These are offered to users as field operational bases. The Tuktoyaktuk facility consists of a 280 man camp, fuel tank farm, barge landing docks, maintenance shops and equipment storage areas.

Lucas and Swimming Point are leased from Arctic Oil and Gas Services Inc., a company 50\% owned by Horizon, and $50 \%$ owned by the Inuvialuit Development Corporation. Swimming Point, located between Inuvik and Tuktoyaktuk, features an 80 man camp, landing strip, fuel storage, barge dock and maintenance and storage buildings. Lucas Point, south of Swimming Point, has a landing dock, storage area and a 4.5 acre gravelled storage yard.

### 2.2.2 Hudson Bay Intermodal System



Roll-On/Roll-Off and Intermodal Container Traffic en route from Winnipeg via road to rail transload at Thompson, Manitoba for movement by train - the only surface connection - to Hudson Bay Port of Churchill.

The Hudson Bay Intermodal System integrates summer seasonal marine transportation to Kivalliq communities in Nunavut with road and/or rail transport from Winnipeg to Churchill, Manitoba. The system comprises roll-on/roll-off trailers, equipment and packaged freight moved:

- By truck over Manitoba Provincial Trunk Highway 6 to the Thompson Roadhead;
- By train over the Hudson Bay Railway to the Port of Churchill Railhead; and
- By barge or ship from Churchill to Kivalliq Region communities.

As well, an integrated rail/marine bulk fuel supply system to Kivalliq communities was active in the recent past.

Traffic demand for the Hudson Bay Intermodal System is generated by resource developments and communities in the Kivalliq region of Nunavut. These communities have until recent years received their annual resupply via the Hudson Bay Railway to the port of Churchill, Manitoba, and then by tug and barge service from Churchill to the Kivalliq Region.

However, before 1975 and again since the early 2000's these communities have been receiving most of their annual resupply as part of the Eastern Sealift system from Montreal. For this east coast originating traffic as well as the remaining Hudson Bay Intermodal system traffic via the Port of Churchill, the following table shows total Kivalliq Region demand for community and resource general freight as well as for bulk fuel.

## Hudson Bay Kivalliq Region Total Traffic Demand

Community $\quad$ Resource $\quad$ Fuel $\quad$ Total

4,300 tonnes $\quad$ 27,300 tonnes $\quad 38,500$ tonnes $\quad$ 70,100 tonnes

Hudson Bay Railhead


Hudson Bay Railhead at Churchill, Manitoba with Hudson Bay Port of Churchill Grain Terminal in background.

The Hudson Bay Railhead at Churchill, Manitoba is the northern terminus of the closest rail connection to Nunavut. The length of the entire rail route from Churchill to Winnipeg is $1,697 \mathrm{~km}$. As there is no road connection to Churchill, most highway traffic is transferred to trains at Thompson 548 km south of Churchill.

OMNITrax is a shortline railway holding company that owns and operates The Hudson Bay Railway (HBR). HBR runs 920 km between Churchill and The Pas where it connects with the Canadian National rail system. OMNITrax purchased the rail line from Canadian National in 1997 and acquired the Port of Churchill from the federal government at the same time.

The entire line is rated at 263,000 pounds weight on rail which can accommodate 100 tonne carloads. Track condition for the last 296 km between Gilliam and Churchill has historically limited running times to 12 hours.

A $\$ 60$ million infrastructure upgrade will result in an increase in train speeds on the northern part of the line from $16 \mathrm{~km} / \mathrm{h}$ to $40 \mathrm{~km} / \mathrm{h}$. The work includes tie installations, siding extensions, turnout replacement, bridge work, road crossings and engineering work. The upgrade investment cost is equally shared among OMNITrax, the Federal and Manitoba Governments.

Railway operations are typically:

- 1-2 grain trains/day in summer for ocean exports;
- 2-3 trains/week with freight and fuel for Churchill and Kivalliq communities;
- 3 passenger trains/week for VIA Rail remote communities service in Manitoba;

Integrated truck/rail/marine intermodal transload service between Winnipeg, Thompson, Churchill and Kivalliq communities includes the operations of Gardewine North and Harris Transport.

## Hudson Bay Deep Sea Port



Hudson Bay Port of Churchill, Manitoba Churchill Gateway Development Corp. Photo

The Hudson Bay Port of Churchill is the intermodal interface between rail service from the South and marine operations to the North. It is owned in parallel with the Hudson Bay Railway by OmniTRAX.

The port facility embraces a large grain terminal, a 1000 metre wharf, on-dock rail and warehouse, and a tank farm. The current ice-free shipping season is mid-July through midOctober.

Port capabilities include:

- Four 250 metre ship berths with, from the channel entrance, the first berth used for tanker discharges, two berths for grain loading, and the fourth berth for general cargo/container operations.
- Water depth alongside at mean low water of 12.2 metres at the first three berths and 11.6 metres at the fourth berth.
- A barge loading facility inside the main dock and an on-dock transit warehouse with inside rail access.
- 50 million litres fuel storage tank farm with rail access in the immediate port area.

The centerpiece of the port is a high capacity grain terminal which has been extensively upgraded and handled in excess of 700,000 tonnes of grain in 2000. Canadian Wheat Board grain shipments are reported to account for about $80 \%$ of annual shipments through the port.

Port tonnage throughput over the last decade is shown in the following table:

|  | Hudson Bay Port of Churchill Annual Throughput (tonnes) |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 2000 | 2001 | 2002 | 2003 | 2004 | 2005 | 2006 | 2007 | 2008 | 2009 |
| 710,579 | 478,203 | 279,270 | 615,394 | 400,010 | 466,785 | 488,754 | 620,709 | 424,388 | 529,391 |

Source: OmniTRAX

## Hudson Bay Barge Gateway



NTCL Tug "Keewatin" and 1800 series barges approaching a barge "push-out" landing in Kivalliq. - NTCL Photo

Barge operations from Churchill conventionally completed the intermodal mix of road, rail and marine between Winnipeg and Kivalliq communities. In recent years barge service has been inconsistent with east coast based sealift ships competing for Kivalliq traffic, including port calls at Churchill.

Historically in 1975 at the request of the Government of Canada, then Crown-owned NTCL entered into an agreement to provide barge service to Kivalliq communities from the Port of Churchill. Switching the Kivalliq resupply by ship from Montreal to the tug-and-barge alternative from Churchill in 1975 helped stimulate business for the underutilized Port of Churchill, the northern most seaport connected by rail or road to southern Canada.

In order to make this service most economical, barges were loaded with both dry cargo and bulk fuel. All cargo was moved to Churchill by railroad: dry cargo primarily from Winnipeg and fuel both from the Imperial Oil refinery in Edmonton and from the Co-op Refinery in Regina.

NTCL continued resupplying Kivalliq communities from Churchill until 2002. In addition to its Churchill-Kivalliq business, in 1996 and again in 1999 NTCL won the Eastern Arctic fuel sealift bid to supply offshore based fuel to eastern Nunavut communities. A large tank farm is part of the Port of Churchill infrastructure, providing surge storage capability for Kivalliq fuel transfers among tankers, barges and railcars.

In 2002 in reaction to loss of the Government of Nunavut fuel re-supply contract for the Kivalliq Region, it became uneconomical to operated barges for deck cargo only. ${ }^{2}$ Since 2002 the fuel for Kivalliq communities has been part of a Woodward's Group tanker fuel supply contract, while the dry cargo has been part of the Eastern Arctic sealift service from Montreal. This temporarily ended the use of Hudson Bay Rail, Port and Barge Gateway for Kivalliq fuel and freight resupply.
${ }^{2}$ Base load bulk fuel and cross-subsidized deck cargo provided the combined cargo revenues that made this barge service profitable.

In 2006 NTCL re-entered the Hudson Bay market with cargo from Montreal as well as from the port of Churchill. Plans were to serve all Kivalliq region communities as well as Sanikiluaq, in the Southeast part of Hudson Bay. However, NTCL's main involvement in Kivalliq has recently been in barging between Chesterfield Inlet and Baker Lake the construction materials and fuel for the Meadowbank gold mine north of Baker Lake.

In 2009 all dry cargo to Kivalliq communities was shipped from Montreal. Of the total, most was delivered direct to Kivalliq communities by NSSI or NEAS. However 4,320 tonnes was delivered to Churchill from where it was barged to the communities by NTCL. In 2010 it is planned that all NTCL community dry cargo for the Kivalliq region will be shipped through Churchill.

## Moosonee Rail/Barge Gateway

Tug and barge service provided by Moosonee Transportation Ltd. (MTL), based at Moosonee in Northern Ontario on the southern tip of James Bay in southern Hudson Bay, serves James Bay coastal communities in Ontario and Quebec.

Hudson Bay barge operations from the Moosonee, Ontario railhead were initiated by Arctic Transportation Ltd. (a Crowley Maritime/FedNav joint venture). Subsequently Moosonee Transportation Ltd. acquired the operation and until 2005 provided regular community resupply to Nunavut communities in James Bay (Sanikiluaq/Belcher Islands) and sporadic charter sailings to Kivalliq communities along the Hudson Bay coast.

All resupply commodities were brought to Moosonee via Ontario Northland Railway from southern Ontario. However, since 2005 all of Sanikiluaq's annual resupply has been part of the Eastern Arctic sealift.


### 2.2.3 Inside Passage Intermodal System



Alaska Marine Lines offload operations at Skagway, Alaska, including intermodal containers for highway delivery to Yukon.

This Northern Transportation System extends along the Southeast Alaska and B.C. Coastal Inside Passage. It provides year around ice free port access to Yukon - and through Yukon via the Alaska Highway to Interior Alaska, or via the Dempster Highway to the Mackenzie Delta. See current inside Passage traffic flows on the map opposite.

Inside Passage marine accesses rail and/or road infrastructure via the following ports:

- Alaska Highway 1 and Robert Campbell Highway 4 via Cassiar Highway 37 from the Inside Passage Port of Stewart, B. C (bordering Hyder, Alaska)
- Haines Highway 3 and Alaska Highway 1 via the Inside Passage Port of Haines, Alaska (40 miles south of the Alaska/Canada border),
- White Pass \& Yukon Route railway (passenger only/potentially reactivated freight service) and parallel Klondike Highway 2 from the Inside Passage Port of Skagway, Alaska (20 miles south of the Alaska/Canada border).

Inbound marine service to Yukon is currently provided by:

- Delta Western - monthly tanker barge service from Vancouver and/or Puget Sound to Haines for Totem Oil (delivering to Mackenzie Fuels in Yukon).
- Island Tug \& Barge - monthly tanker barge service from Vancouver to Skagway for PetroMarine (branded North 60 in Yukon).
- Alaska Marine Lines - weekly container/deck cargo barge service from Seattle to both Haines and Skagway.

Inbound Inside Passage demand has held fairly constant after allowing for a peak mining exploration and development year in 2007 as shown in the following chart.


Outbound marine traffic from Yukon is mostly mineral concentrates from Skagway and (in 2010) from Stewart. Resumption of Yukon base metal exports began with Minto Mine copper concentrates in July, 2007. Yukon Zinc production at the Wolverine Mine started in 2010.


Source: Capstone and Yukon Zinc interviews
In addition to marine cargo traffic there is also a very large Inside Passage Cruise Ship market totalling 424 port calls at Skagway with 779,000 passengers in 2009.

Inside Passage Cruise Ship Passengers Disembarking at Skagway

| 2006 | 2007 | 2008 | 2009 |
| :---: | :---: | :---: | :---: |
| 755,314 | 820,744 | 765,492 | 779,043 |

The Inside Passage provides marine access from Vancouver and Seattle through Skagway and Haines, Alaska with short all-weather highway connections into Yukon. The Port of Skagway has traditionally been the gateway to Yukon since the White Pass and Yukon Railway was completed to Whitehorse in 1900. Until the late 1970's, the Inside Passage essentially provided sole supply access to Yukon.

Although the White Pass and Yukon Railway is still in place from Skagway to Whitehorse, it is presently in use for summer tourist trains from Skagway, only as far into Yukon as Carcross. In 1979, the South Klondike Highway was completed parallel to the railway. It was initially intended only as a summer tourist road closed to truck traffic. In 1986 as part of a package of inducements to re-open the mine at Faro, the Government of Yukon initiated an agreement with the State of Alaska that now accommodates year-round heavy trucking on the South Klondike Highway.

The South Klondike Highway was opened to heavy trucking primarily to ensure a viable transportation corridor to tidewater for Yukon and to enhance the viability of mining operations in Yukon and nearby B.C. However, its connection to the Mackenzie Delta via the North Klondike Highway and Dempster Highway (also completed in 1979) now provide a year-round ice-free port access route to the Western NWT, as well.

The White Pass System continued to provide intermodal container service with its own ships into the 1990's. However, much of the traffic traditionally moving through this historical gateway to Yukon has been diverted to the Alaska Highway from Vancouver and, increasingly, from Edmonton. In 1996 the last of the White Pass ships was removed from service.

Skagway is the primary tidewater access point for, and historical gateway to, Yukon. It is just 18 miles ( 29 km ) from the Canadian border and 180 km from Whitehorse. Most inbound cargo is bulk fuel and container traffic for furtherance to Yukon. Virtually all outbound cargo is Canadian bulk commodity export traffic (mostly ore concentrate and some timber).

Haines is an alternate port for Yukon and the primary port for U.S. traffic connecting through Yukon and the southeast panhandle of Alaska to the interior of Alaska from the lower 48 United States. Haines is 405 km from Whitehorse or 225 km further than Skagway. Despite the additional distance, Haines plays an important alternate marine access role for Yukon.

## Alaska/BC Marine Container Gateway.

Most community general freight on the Inside Passage moves in marine containers transferred to trucks at Skagway for highway delivery to Yukon destinations or Haines for highway delivery through Yukon to Interior Alaska destinations. Current inbound community general freight flows, via Haines and Skagway both to Yukon communities and through Yukon to Interior Alaska, consist of:

\left.| Inside Passage Community General Freight |  |
| :--- | :---: | :---: | :---: |
| (tonnes in 2009) |  |$\right]$



Although the Alaska Highway is now the principal transportation system for Yukon community resupply traffic, the Inside Passage marine intermodal system still provides a significant alternative for less time sensitive traffic.

Intermodal container service to Yukon is now provided by Alaska Marine Lines (AML) from Seattle, Washington. With the demise of White Pass Marine operations, AML was granted a waiver of Canadian coastwise restrictions and allowed to carry Canadian origin goods via Seattle and Skagway to Yukon. While White Pass traditionally operated two containerships providing two sailings a week with a one week turnaround on the vessels, AML operates a slower, but less costly, barge based service.

AML is the principal transportation service to Southeast Alaska communities which, with the exception of Skagway and Haines (and Hyder near Stewart, B.C.), are not connected to the southern highway system. The Yukon container service is integrated with the much larger Southeast Alaska market which supports twice weekly sailings to Juneau - and weekly sailings continuing that service to Skagway and Haines. Barges are operated on a two-week turnaround out of Seattle, Washington.

Yukon traffic sourced from Vancouver can be consolidated into 20, 40 or 53 foot intermodal containers and trucked to Seattle for barge loading. However, about half Yukon traffic (typically bulk commodities like cement) is source loaded at Seattle in AML containers. At Skagway containers are placed on truck chassis and delivered directly to Yukon destinations. While most Skagway traffic is destined to Yukon, most Haines traffic transits Yukon to Interior Alaska.

## Alaska/BC Bulk Fuel Supply Gateway.

Current Inside Passage bulk fuel supply to Yukon is through both Skagway and to a much lesser extent Haines. Fuel Traffic through this gateway as well as via the Alaska Highway is shown in the following table.

Inside Passage vs. Alaska Highway Fuel Supply

| Inside Passage Via Haines | 6,654 tonnes |
| :---: | :---: |
| Inside Passage Via Skagway | 57,285 tonnes |
| Total Fuel Via Inside Passage | 63,939 tonnes |
| Total Fuel Via Alaska Highway | 54,719 tonnes |



The majority of bulk fuel supply to Yukon is moved via the Alaska Inside Passage and connecting land links from Skagway and Haines. As shown in the above figure Skagway continues to be the principal port for Yukon Bulk Fuel Supply and Inside Passage Marine tanker barge traffic continues to exceed Alaska Highway tank truck traffic.

Historically, Skagway has been the principal port for Yukon fuel supply. Until 1994, the White Pass pipeline between Skagway and Whitehorse moved the majority of Yukon bulk fuel delivered from Vancouver refineries via the Alaska Inside Passage. In October of 1994, the pipeline was shut down and the White Pass fuel distributorship (Chevron) was sold to an Alaska firm, Petro-Marine which rebranded Yukon fuel distribution operations as North 60.

Petro-Marine has one barge sailing per month into Skagway discharging over a two- to threeday period approximately six million litres to pipeline headers located at the ore dock. Fuel is delivered from Vancouver refiners by Canadian contract barge operators. With exception of some fuel for local requirements and ferry fuelling, the balance of fuel at Skagway in now trucked to Whitehorse for Yukon distribution.

Haines, Alaska is an alternative Yukon fuel supply gateway. In 1991, to induce a more competitive market place, the Yukon Government guaranteed financing (subsequently repaid ahead of schedule) for a new common-user bulk fuel terminal at Haines, Alaska. DeltaWestern currently operates the Haines terminal and provides fuel barge service to it from Alaska and Washington State refineries. Delta Western uses barges with capacity varying from three to eight million litres and calling at Haines less than once a month.

## Alaska/BC Resource Development Gateway

Current Inbound Resource and Construction Project traffic is:

- via Haines 510 tonnes to Interior Alaska and 142 tonnes to Yukon
- via Skagway119 tonnes to Interior Alaska and 9106 tonnes to Yukon

Yukon Resource and Construction Project traffic has traditionally accessed the Inside Passage Marine System at Stewart, B.C. as well as at Haines and Skagway Alaska. Before closure of the Cassiar Asbestos mine, outbound fibre and inbound mine supplies were initially handled via the White Pass intermodal rail/marine system through Skagway and later shifted to a similarly coordinated intermodal marine/truck system through Stewart.

A Stewart marine/truck system will start handling lead/zinc ore concentrate and mine supplies for the Yukon Zinc Wolverine mine in 2010.

Skagway has handled over half a million tonnes of outbound concentrates and corresponding inbound mine supplies when the lead/zinc mine at Faro was in operation. Since closure of that mine there has been little outbound traffic from Yukon until the opening of the Minto copper mine.

Current Minto copper concentrates outbound exceed 54,000 tonnes/year. In 2010 Skagway mineral exports will be matched by Stewart outbound mineral traffic anticipated to grow from 60,000 tonnes/year to over 100,000 tonnes/year.


### 2.3 Trucking Systems Demand

Northern truck transport systems are extensions of the Alaska Highway from British Columbia and the Mackenzie Highway from Alberta:

- In Yukon, an extensive all-weather heavy haul system has expanded from the Alaska Highway to include the Robert Campbell, Dempster, North and South Klondike Highways
- In the Northwest Territories, winter roads seasonally extend Mackenzie Highway trucking operations into the Slave Geologic Province, to Tlicho communities and along the Mackenzie Valley.
- In Nunavut, no communities are connected by road - either within the territory or between Nunavut and the southern Provinces.

Traffic flows and composition for Northern Truck Transport systems are highlighted on the map opposite for current demand exceeding one million tonnes per year by 2010.

Highway systems demand in both Yukon and NWT was derived in large part from weigh scale data. See appendix for detailed statistical development.

## Yukon Highway System



### 2.3.1 Yukon Heavy Haul Highway System



# Crossing Nares River Bridge at Carcross, 

 Yukon, Canadian Lynden Transport bulk haul permitted "Super B" train carrying 53 tonnes of copper concentrate from Minto Mine to the Skagway, Alaska ore terminal.Building upon Alaska Highway construction completed by the U.S. military during World War II, Yukon now has the most extensive highway system in the North. Over much of this system bulk haul permits accommodate heavy haul truck transport not normally allowed elsewhere in North America.

The Yukon Heavy Haul Highway System has been key to overcoming high cost bulk transportation that might otherwise preclude remote resource development critical to sustained economic growth in the territory. This part of the report provides highway system demand data at three major gateways that funnel truck traffic into Yukon (see highway map opposite):

- The major gateway for Northbound Traffic is Watson Lake at the Junction of the Alaska Highway and Cassiar Highway from British Columbia with Robert Campbell Highway 4 and continuation of Alaska Highway 1 in Yukon.
- The major gateway for North and Southbound truck traffic to and from marine connections is the Inside Passage at Skagway, Alaska via Klondike Highway 2 or Haines, Alaska via Haines Highway 3, both connecting to Alaska Highway 1
- The major gateway for Southbound Traffic is Beaver Creek on the Alaska Highway at the US/Canada border crossing from Interior Alaska.

The current 2009 Yukon Highways traffic survey and PROLOG's results analysis provides traffic flows over the three main Gateways for the three main commodity groupings, and historical cargo flows for 2008, and 2007. The chart and table below provide a listing of the three commodity group traffic flows for the three years, up to and including 2009.


| Yukon Highway System Traffic Summary |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | :--- |
|  | 2007 |  | 2008 |  | 2009 |  |
|  | Trucks | Tonnes | Trucks | Tonnes | Trucks | Tonnes |
|  |  |  |  |  |  |  |
| Community Resupply | 16,000 | 401,800 | 15,550 | 388,700 | 14,000 | 371,000 |
| Development Freight | 7,500 | 202,500 | 7,250 | 195,900 | 7,000 | 143,900 |
| Bulk Fuel | 3,200 | 125,300 | 3,100 | 121,300 | 3,000 | 121,900 |
| Total | $\mathbf{2 6 , 7 0 0}$ | $\mathbf{7 2 9 , 6 0 0}$ | $\mathbf{2 5 , 9 0 0}$ | $\mathbf{7 0 5 , 9 0 0}$ | $\mathbf{2 4 , 0 0 0}$ | $\mathbf{6 3 6 , 8 0 0}$ |

The decline in cargo movements to and through Yukon from 2007 to 2009 clearly reflects the condition of the overall Canadian and world economies in those years. The drop in total tonnage in Yukon would have been even more dramatic if the Minto Mine had not come into production in early 2008.

There are three major gateways to the Yukon Highway System. In addition to the Inside Passage Marine Intermodal Gateway at Skagway, Alaska, truck traffic from southern Canada enters Yukon from the Cassiar and Alaska Highways through the Watson Lake Gateway on the B.C./Yukon border. Southbound Alaska Highway truck traffic enters Yukon through the Interior Alaska Gateway on the Canada/U.S. border at Beaver Creek, Yukon. In addition, the Dempster Highway provides truck access between Yukon and Inuvik, N.W.T. and the Top of the World Highway provides an alternate summer-only connection between Interior Alaska and Dawson City, Yukon.

Inbound traffic demand at the three major Yukon Highway System gateways is shown on the following chart for the 2007-2009 period.


Many truck movements over a corridor from a Gateway entry point to a destination are known to involve a specific commodity. For example, Mackenzie Fuels carries jet fuel from the Port of Haines to Whitehorse three times per week; and to Dawson City twice per week. Accordingly, the "Bulk Fuel" commodity group content from that Gateway; in that corridor; to that destination - accounts for $95 \%$ of the commodity groupings in tabulating Haines to South Yukon traffic flows.

Yukon will have three mines in production by the end of 2010. Capstone Mining's Minto Copper Mine is currently producing in excess of planned 60,000 tonnes of copper concentrate/year and will continue to do so through 2018. Concentrates are shipped to the marine ore terminal at Skagway, AK, for export markets. Yukon Zinc will bring its Wolverine Mine on stream mid-2010 and is expected to produce 135,000 tonnes of lead, zinc and copper concentrates annually, to be transported to the port of Stewart, B.C. The Cantung mine owned by North American Tungsten will re-open on October, 2010 with 9,000 tonnes/year tungsten compound $\mathrm{WO}_{3}$ production, to 2014.

## Yukon Highway Operations

Yukon possesses an extensive road network of some 4700 kilometres, including a highway trunk system which includes eleven numbered routes, and a number of secondary or seasonal roads that provide access to resource projects and recreational areas. The primary routes are generally maintained to typical North American standards with the exception of the Canol Road (Hwy 6) and the Top of the World Highway (Hwy 9) which are closed in winter. The Nahanni Range Road is kept open by Yukon Highways year-round when the Cantung Mine is operating. North American Tungsten Corp. plans to open the mine again in October, 2010.

The following Table 3.1 details the extent of highways and roads in Yukon that are maintained by Yukon Highways and Public Works.

| Highway Network Description |  |
| :--- | ---: |
| Trunk Highways - Paved | $2,136.44 \mathrm{~km}$ |
| Trunk Highways - Gravel | $1,487.22 \mathrm{~km}$ |
| Surface |  |
| Other Roads - Paved | 20.25 km |
| Other Roads - Gravel | $1,037.35 \mathrm{~km}$ |
| Total Maintained Roads | $\mathbf{4 , 6 8 1 . 2 6 ~ k m}$ |

There is also a large network of winter roads, exploration trails, and mine access roads that are, or were constructed and maintained privately. These and other future roads built for similar purposes vary considerably in their ability to function as future resource corridors. Their upgrading to all-weather facilities would have to survive geological, engineering, environmental and socio-economic studies to establish their suitability to be added to the permanent road system.

All of the bridges on the primary road network are considered adequate to handle conventional truck axle weights into the foreseeable future. Certain secondary roads are assessed reduced axle weights or total truck bans during the spring break-up period.

Following are Yukon public highways and distances.

| Yukon Public Road System |  |  |
| :---: | :--- | ---: |
| Highway \# | Highway Name | Length (km) |
| 1 | Alaska Highway | 943.9 |
| 2 | Klondike Highway | 691.9 |
| 3 | Haines Road | 174.0 |
| 4 | Campbell Highway | 582.3 |
| 5 | Dempster Highway | 465.0 |
| 6 | North and South Canol* | 462.7 |
| 7 | Atlin Road | 41.0 |
| 8 | Tagish Road | 54.0 |
| 9 | Top Of The World Highway* | 105.9 |
| 10 | Nahanni Range Road | 134.0 |
| 11 | Silver Trail | 110.4 |
| *Seasonal Restrictions |  |  |

The following table lists those segments of the Yukon highway system that permit up to 77,111 kgs. allowable GVW which adds 13.6 tonnes the normal Yukon highway permissible gross vehicle weight limit of $63,500 \mathrm{kgs}$.

## Yukon Heavy Haul Highways with Bulk Permitting

Highway Name
Comments/Description

| Hwy 1 (Alaska) | Bridges may require strengthening. Permits likely OK. Bulk haul <br> permitted from Campbell Highway to South Klondike Highway when <br> Sa Dena Hess Mine was in production. |
| :--- | :--- |
| Hwy 2 (Klondike) | Permits issued for ore haul from Carmacks, to Skagway; fuel from <br> Skagway to Whitehorse. Past haul from Faro to Skagway permitted |
| Hwy 3 (Haines Rd) | No applications to date. Would likely be permitted |
| Hwy 4 (Campbell) | Permitted west of Faro and south from Sa Dena Hess when mines <br> were in production. Wolverine Mine haul will be permitted. |

The current Bulk Haul permit tariff charged by Yukon Highways is one cent per tonne kilometre applied to the weight over the legal GVW limit, for the portion of the haul on a public highway.

The Highways Department does not attempt to tie the tariff to the incremental maintenance cost as might be perceived is inflicted on the highway from the added weight and traffic increase. Rather, it is a negotiated fee with a historical basis, and likely to prevail in the future as a precedent and because Highways does not have a scientific basis for determining the actual cost.

Currently, two bulk haul permits are active. Canadian Lynden Transport carries copper concentrate from the Minto Mine south to the Skagway ore terminal in Super B Train trucks carrying 53 tonne payloads. North 60 Transport transports petroleum products from the Petro Marine Services tank farm at the Port of Skagway (mainly) to its tank farm at Whitehorse. It averages 43 tonnes with a mixed fleet of trucking equipment types.

Additional bulk haul permits are anticipated as new mines go into production (e.g., Bellekeno and Wolverine in 2010).


## Watson Lake Gateway

Watson Lake located near the British Columbia border, is the major point of entry for inbound highway freight to Yukon originating in southern Canada and the USA. It is also the main gateway for through freight destined for the interior of Alaska. The map opposite graphically displays corridor routings and traffic densities.

At Watson Lake inbound truck traffic enters Yukon:

- Over B.C. Highway 97 (The Alaska Highway) from primarily Edmonton, Alberta and the railhead at Fort Nelson, B.C.;
- Over B.C. Highway 37 (The Cassiar Highway) from primarily Vancouver and potentially the ports of Prince Rupert, Kitimat and Stewart, B.C.

From the Watson Lake Gateway, Alaska Highway 1 and Robert Campbell Highway 4 continue into Yukon.

## Alaska Highway

Yukon`s 935 km Alaska Highway No. 1 which originates at Dawson Creek, BC and terminates at Delta Junction, AK, is constructed and maintained to full North American standards for its full distance through the territory. It forms part of the continental highway system to the south.

This primary transportation spine also provides access to year round ice-free Pacific Ocean ports at Skagway (via the South Klondike Highway 2) and Haines (via the Haines Road, Highway 3), Alaska. Northward, the highway links the interior of Alaska and the NWT over the North Klondike Highway 2 and the Dempster Highway No. 5.

## Robert Campbell Highway

The 582 km Robert Campbell Highway No. 4 originates at Watson Lake, YT and ends at Carmacks, YT on the North Klondike Highway. Highway officials describe it as a relatively narrow gravel road that requires substantial upgrading south of Faro, YT if any significant further mine development occurs in the area. The Anvil, St. Cyr and Simpson Ranges in the Selwyn Mountains adjacent to the Campbell highway have been a major host to mining activity over the years in Yukon.

The following table shows total inbound and outbound cargo flows over the Watson Lake Gateway, totalling 481,000 tonnes in 2009. During the year, 366,ooo tonnes of northbound cargo passed through the Gateway into Yukon including 135,000 tonnes to the Interior of Alaska; and 22,000 tonnes to the Northwest Territory's Mackenzie Delta area.

This volume includes Cassiar Highway (B.C. Hwy 37) traffic, most of it originating in Vancouver and funnelled on to the Alaska Highway from a point a few kms west of Watson Lake.

190,000 tonnes were delivered to Southern Yukon destinations, mainly Whitehorse, and 19,400 tonnes to Northern Yukon points, mainly the Minto Mine near Carmacks, and Dawson City. 2009 outbound traffic includes 116,000 tonnes originating in the interior of Alaska


|  | Watson Lake Gateway Traffic (2009) |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Inbound | Route | Origin | Destination | Truckloads | Tonnes |
|  | Alaska Hwy 1 | $A B, B C$ | South Yukon | 7,642 | 190,000 |
|  | AK Hwy 1, Hwy 2 | $A B, B C$ | North Yukon | 781 | 19,000 |
|  | AK Hwy to YT |  |  | 8,423 | 209,000 |
|  | AK Hwy 1, Hwy 5 | $A B, B C$ | NWT | 923 | 22,000 |
|  | AK Hwy 1 | $A B, B C, U S$ | Interior Alaska | 5,377 | 135,000 |
|  | Through YT |  |  | 6,300 | 157,000 |
| Outbound | Total Inbound |  |  | 14,723 | 366,000 |
|  | Alaska Hwy 1 | Int. AK, NWT | $A B, B C, U S$ | 5,060 | 116,000 |
|  | Total Outbound |  |  | 5,060 | 116,000 |
| TOTAL | GATEWAY |  |  | 19,783 | 482,000 |



Inside Passage Gateway - South Klondike Hwy 2 joins Alaska Highway 1 South of Whitehorse

The Inside Passage Gateway connects the Yukon Heavy Haul Highway system with tidewater at the ice-free ports of Skagway and Haines, Alaska (see 2.2.3 Inside Passage Intermodal System for map of marine traffic flows connecting to the Yukon Highway System.):

- From Skagway, Klondike Highway 2 is the traditional mine haul route connecting with Alaska Highway 1 at Whitehorse, Robert Campbell Highway 4 at Carmacks - and Dempster Highway 5 near Dawson City for Mackenzie Delta Traffic.
- From Haines, Haines Highway 3 is the traditional route for Interior Alaska traffic moving through Yukon to the Haines Junction connection with the Alaska Highway and continuing to the border crossing at Beaver Creek.

From the Klondike Corridor to Skagway, the Tagish Road and Canol Road diverge toward mineral developments in the Ross River area. As well, many mineral developments access the North Klondike Highway and the Dempster Highway diverges at Dawson toward potential oil and gas developments in Northern Yukon and the Mackenzie Delta.

## North Klondike/Dempster Highways

The North Klondike Highway 2 from Carmacks (km 360) to Dawson (km 700) is not considered adequate to facilitate truck haul frequencies much greater than current traffic levels. Although this section of the highway has BST classification (bituminous surface treatment) for suppressing dust, over $\$ 100$ million would be required to strengthen the road base to facilitate such projects as the Mackenzie Gas Project (MGP) which could see up to 8,ooo heavy truckloads of pipeline construction materials shipped to the northern segments of the pipeline over this route.

The more recently developed Dempster Highway 5 (junction km 680) to the NWT border, on the other hand, was constructed to full North American standards and requires very little upgrading to support new resource development projects north of Dawson.

## Tagish Road

The 54 km Highway 8 link between Carcross and Highway 1 (Jake's Corner) has limited truck traffic, more likely as the result of local residential influence than technical inadequacy.

Future mine traffic off the lower segment of the Robert Campbell Highway and northern B.C. on to the Alaska Highway and destined to the Skagway, AK ore terminal over the Tagish Road could feature lower trucking costs based on the distance saved by avoiding the circuitous Whitehorse route alternative. The aforementioned mines are all potential candidates for the Skagway ore terminal, and the presence of the new facility constructed by the Alaska Industrial Development and Export Authority for the Minto Mine could well be the magnet required to draw new mine traffic to the closest tidewater port.

## Canol Road

The seasonal South Canol Road (Highway 6) is theoretically available for commercial traffic. However, the road is a winding route that follows topographical contours with minimal cuts and fills, and has many tight, hairpin curves in and out of valleys.

Some engineering studies have been carried out on improving the North Canol Road, and to a lesser extent, the South Canol. The entire Hwy 6 route from Johnson's Crossing to the NWT border represents an important potential mine haul road that can dramatically reduce the cost of transporting concentrates out, and supplies in - to mines in the area. The Selwyn Howard Pass, Mactung and Wolverine mineral properties all could benefit from development of the Canol route as a dedicated mine haul road.


| Traffic through the Inside Passage Gateway to Yukon and Alaska (2009) |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Inbound | Route | Origin | Destination | Truckloads | Tonnes |
|  | Klondike 2, Hwy 1 | Skagway | So. Yukon | 2,776 | 84,000 |
|  | + No. 60 Haul | Skagway | Whitehorse | 839 | 36,000 |
|  | Klondike Hwy 2 | Skagway | No. Yukon | 29 | 1,000 |
|  | Haines Hwy 3, Hwy 1 | Haines | So. Yukon | 158 | 6,000 |
|  | Hwy 3, Hwy 2 | Haines | No. Yukon | 25 | 1,000 |
| Total Inside Psg to Yukon |  |  |  | 3,827 | 128,000 |
| Outbound | Klondike 2, Hwy 1 | Skagway | Int. Alaska | 44 | 1,000 |
|  | Haines Hwy 3, Hwy 1 | Haines | Int. Alaska | 189 | 5,000 |
|  | Total Inbound |  |  | 4,060 | 134,000 |
|  | Klondike Hwy 2 | Minto Mine | Skagway | 1,023 | 54,000 |
| TOTAL |  |  |  | 5,083 | 188,000 |

Note that in addition to inbound truckloads, since 2007 outbound mineral concentrate shipments (54,000 tonnes of copper concentrate in 2009) have resumed via Klondike Highway 2 and the Inside Passage Gateway at Skagway, Alaska.


## Interior Alaska Gateway

This gateway is the main point of entry to/from the State of Alaska on Alaska State Highway 2 and is located near the Yukon community of Beaver Creek, located on the Alaska Highway Yukon Hwy 1. This route from Interior Alaska brings mainly outbound freight destined for the USA and southern Canada, plus a relatively small volume of fuel, and construction equipment and materials into North and South Yukon. Fuel hauls originated at the North Pole, AK refinery near Fairbanks. This facility is scheduled for closure in the near future.

A relatively small volume of 8,0oo tonnes of total cargo was transported from the interior of Alaska inbound to Yukon destinations, during 2009. A large percentage of this was fuel sourced at the Flint Hills Refinery at North Pole, AK, near Fairbanks. A large volume of highway traffic (115,0oo tonnes) passed directly from the interior of Alaska southbound over the Alaska Highway through Yukon to destinations in the USA and southern Canada.


| Interior Alaska Gateway Traffic - 2009 |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Inbound | Route | Origin | Destination | Truckloads | Tonnes |
|  | AK Hwy 1, 2 | Int. Alaska | North Yukon | 26 | 1,000 |
|  | Top Of The World Hwy | Int. Alaska | North Yukon | 51 | 2,000 |
|  | AK Hwy 1 | Int. Alaska | South Yukon | 204 | 5,000 |
| Total Int. AK to Yukon |  |  |  | 281 | 8,000 |
| Outbound | AK Hwy 1 | Int. Alaska | USA, Canada | 5,040 | 115,000 |
| TOTAL | INTERIOR ALASKA |  |  | 5,321 | 123,000 |



### 2.3.2 NWT Highway and Winter Road Systems



Fort Providence Ferry crossing of the Mackenzie River on Yellowknife Highway 3 near junction with Mackenzie Highway 1. A new bridge is under construction here.

The Mackenzie Highway from Alberta is the primary truck corridor into the Northwest Territories. From the Hay River/Enterprise Gateway, a system of all-weather highways with winter road extensions is still evolving. The Liard and Dempster Highway Corridors also provide NWT trucking access. See highway system map opposite.

This part of the report provides all-weather highway and winter/ice road demand data for the following regions and highway corridors to them:

- Hay River/Yellowknife Corridor - Mackenzie Highway 1 from Alberta to Hay River and Yellowknife corridor communities extended by winter/ice road to Whati and Gameti as well as to resource developments in the Great Slave Lake area and, via winter/ice road, in the Slave Geologic Province;
- Mackenzie Valley Corridor - Mackenzie Highway 1 from Alberta and Liard Highway 7 from British Columbia to Fort Liard, Fort Simpson and from Wrigley extended by winter road to other communities and resource developments in the Mackenzie Valley;
- Mackenzie Delta Corridor - Dempster Highway 8 from Yukon to Inuvik, and extended by ice road to Aklavik, Tuktoyaktuk and offshore development support activities in the Delta/Beaufort Region.

Although not a separate transport corridor to the Northwest Territories, Highway 5 (Fort Smith Highway) extends into the northeast corner of Alberta and bridges Mackenzie Highway traffic from Alberta over a connecting winter road between Fort Smith and Fort Chipewyan, an otherwise isolated Alberta community on Lake Athabasca.

The total current demand for all three of these NWT Highway corridors in 2009 is 460,000 tonnes per year - equivalent to approximately 14,150 truckloads.


Truck traffic ranges between $86 \%$ and $99 \%$ concentrated on the southern NWT Highway System (Mackenzie Valley and Hay River/Yellowknife Corridors) as shown in the following table and in the traffic density map opposite.

NWT All Weather Highway System Demand - By Corridor


The following figure shows both the predominance of bulk fuel traffic and how it declines in direct relation to resource development demand.


## NWT Highway Operations

NWT surface access for communities and resource developments is provided by:

- All-weather roads (year-round availability)
- Ice bridge and ferry crossings (fall and/or spring interruptions)
- Winter roads over land and ice roads on rivers or lakes (limited season)
- Seasonal access roads that prolong winter/ice availability (extended season).

Most all-weather and winter roads are public roads provided by the Department of Transportation of the Government of Northwest Territories.

The NWT primary highway system6 consists of 2,021 kilometres of all-weather roads, most of which were constructed between 1960 and 1983. The following table lists the highways according to the three main transportation corridors.

| NWT All Weather Highway System |  |
| :--- | ---: |
| Highway or Road | Length (km) |
| Alberta to Hay River/Yellowknife Corridor |  |
| Highway 1 (Mackenzie Highway to Jct 3) | 187.0 |
| Highway 2 (Hay River Highway) | 43.7 |
| Highway 3 (Yellowknife Highway) | 338.8 |
| Highway 4 (Ingraham Trail) | 69.2 |
| Highway 5 (Fort Smith Highway) | 266.0 |
| Highway 6 (Fort Resolution Highway) | 90.0 |
| B. C. to Mackenzie Valley Corridor | 503.0 |
| Highway 1 (Jct 3 to Wrigley) | 254.1 |
| Highway 7 (Liard Highway) |  |
| Yukon to Mackenzie Delta Corridor | 269.3 |
| Highway 8 (Dempster Highway) | $\mathbf{2 0 2 1 . 1}$ |
| Total All-Weather Highway System |  |

Historically, the first highway in the Northwest Territories was the CANOL Road from Norman Wells to the Alaska Highway. It was built by the U.S. Army during World War II parallel to the CANOL pipeline for which it provided construction and maintenance logistics support. The CANOL Road and Pipeline were abandoned after less than a year of service.

The first permanent highway access to the Northwest Territories came with completion of the Mackenzie Highway to Hay River in 1949. Since then, the Mackenzie Highway corridor has been extended with a regional road network to reach most communities in the Great Slave Lake Basin and the southern Mackenzie/Liard River watersheds. A counterpart corridor to the northern Mackenzie Delta is the Dempster Highway completed in 1979.

In general, Highways 1, 2 and 5 in the area between the Alberta/NWT border and Great Slave Lake are paved surfaces with either hot mix asphalt or chip seal (single asphalt surface treatment). There are some segments along Highway 5 that have been reverted back to gravel and for the most part, Highway 6 to Fort Resolution is gravel.

From the Mackenzie River to the Behchoko and Yellowknife area north of Great Slave Lake, Highway 3 is a chip seal paved surface. North of Yellowknife, Highway 4 is a combination of paved and gravel surfaces.

Along the south side of the Mackenzie River and through the Mackenzie Valley to Wrigley, Highway 1 is predominantly gravel with a section south of Fort Simpson that is paved. Through the Liard area to the British Columbia/NWT border, Highway 7 is gravel.

At the north end of the Mackenzie Valley and into the Mackenzie Delta, Highway 8 from the Yukon/NWT border to Inuvik is predominantly gravel with very short paved sections entering the Town of Inuvik.

The Tuktoyaktuk Winter Road is an ice road on frozen Mackenzie River Delta channels and the frozen Arctic Ocean between the communities of Inuvik and Tuktoyaktuk. It services natural gas fields and exploration facilities and is a key community resupply route for Tuktoyaktuk and Aklavik. The ice road season is typically from mid-December to mid-April.

Gravel surfaced highways in the NWT are generally treated each year with Calcium Chloride or other commonly used dust suppressants.

NWT All-Weather Highways are generally available to truck transport year-round. For the most part, they are constrained only by the fall freeze-up and spring thaw transition periods between ferry and ice-bridge crossings:

- The Mackenzie River at Fort Providence, N’Dulee and Tsiigehtchic;
- The Liard River at Fort Simpson; and
- The Peel River at Fort McPherson.

The transition period can be up to two months in the fall before an ice bridge is up to full truckload weights but is generally only a week or so in the Spring while the ice breaks up and clears the river crossing.

At the Fort Providence crossing, ferry service continues into the winter until the parallel ice bridge is up to full truckload limits. Construction of a permanent bridge is replacing the Fort Providence ferry and ice bridge crossing.

## All-Weather Highway System

Three corridors channel highway traffic into the northwest Territories - The Hay River/Yellowknife Corridor, the Mackenzie Valley Corridor, and the Mackenzie delta corridor:.

The Hay River/Yellowknife Corridor - From Alberta, the Mackenzie Highway 1 brings traffic from the Calgary-Edmonton-Peace River corridor into the Great Slave Lake area. It embraces the portion of the NWT Highway System that is paved, including the Mackenzie Highway from Alberta and connecting highways to Hay River, Fort Resolution and Fort Smith. The Mackenzie/Yellowknife Highway route is paved as far as Behchoko.

The Mackenzie Valley Corridor - This trucking corridor extends from the Mackenzie highway through the Mackenzie Valley and may ultimately lead to the link-up of a continuous all-weather extension of the Mackenzie Highway. At that point, residual dependence upon the Mackenzie River barge service will be removed and in all likelihood replaced by competing truck services - at least for dry freight. It includes Liard Highway 7 from British Columbia over which BC Highway 97 brings traffic from the Vancouver and the Fort Nelson railhead into the Mackenzie Valley. It was completed in 1983 to access the Mackenzie/Liard River basins from British Columbia. Mackenzie Valley resource development never reached anticipated levels and accordingly the Liard Highway has never attracted much through traffic. However, currently there is a significant amount of local truck traffic associated with gas field activity on the Liard Plateau and logging operations in the region, as well as some mining work primarily associated with the Prairie Creek project.

The Mackenzie Delta Corridor - From Yukon, the Dempster Highway (Yukon Hwy 5/NWT Hwy 8) brings Alaska/Klondike Highway traffic into the Mackenzie Delta. It was completed in 1979 as a "road to resources" to support Mackenzie Delta/Beaufort Sea oil and gas development. That development is still pending. However, currently the Dempster Highway provides year-round highway access to Mackenzie Delta communities that otherwise would have to await extension of the Mackenzie Highway from Wrigley. A 180 km seasonal winter (ice) road connects Inuvik and Tuktoyatuk and an initial 20 km of a future all-weather highway to Inuvik has been completed south from Tuktoyaktuk to Gravel Source 177 in 2010.

Contemporary demand for commodity movements through each of these corridors is shown in the following three figures ${ }^{3}$.

[^1]


NWT Winter/Ice Road System


Inuvik-Tuktoyaktuk Winter Ice Road on East Channel of Mackenzie River.
A winter road system is constructed each year in the NWT. With $1,277 \mathrm{~km}$ of public winter roads plus another 580 kilometres of privately constructed winter roads, this seasonal system more than equals the distance covered by the all-weather highway network. Historically, the program has facilitated resource exploration and development in areas inaccessible during other seasons; and provided community road access otherwise impossible.

There are four major winter/ice road systems extending all-weather highway corridors in the NWT:

- The Mackenzie Valley Winter Road from Wrigley to Tulita, Deline, Norman Wells and Fort Good Hope;
- The Inuvik-Tuktoyaktuk Ice Road along the Mackenzie River East Channel to Aklavik and Tuktoyaktuk;
- The Gameti Winter/Ice Road from Bechoko to Wha Ti and Gameti.
- The Tibbett Lake to Contwoyto Lake Winter/Ice Road

With the major exception of the privately constructed and operated Tibbett to Contwoyto Winter Road, most other winter/ice roads are part of the public highway system. The most extensive of these is the Mackenzie Winter Road which is 480 km distance between Wrigley and Fort Good Hope and another 106 km between Tulita and Deline.

The public winter/ice road system is supplemented by seasonal winter and ice roads constructed and operated by private enterprises. The most significant and long standing of such roads is the Tibbitt to Contwoyto Winter Road. The TCWR is the only current land based transportation system into the Slave Geologic Province, a mineral rich area of Canada extending north from Great Slave Lake in the Northwest Territories through Nunavut to the Arctic Coast. Originally constructed between Yellowknife and the Lupin Gold Mine, which is located approximately 550 km to the north in Nunavut, the TCWR is currently constructed and operated on an annual basis to primarily serve the diamond mines located in the Northwest Territories approximately 375 km north of Yellowknife.

Trucking distance on these principal winter roads, as well as shorter seasonal community access roads, is shown in the following table:

| Seasonal Winter/lce Road System |  |
| :---: | :---: |
| Mackenzie Valley |  |
| Highway 1 (Mackenzie Highway, Wrigley to Fort Good Hope) | 480.0 |
| Deline Access | 106.0 |
| Inuvik-Tuktoyaktuk |  |
| Tuktoyaktuk Access | 194.0 |
| Aklavik Access | 86.0 |
| Gameti |  |
| Gameti Road | 100.0 |
| Whati Road | 145.0 |
| Tibbett Lake to Contwoyto (Private) |  |
| Tibbett Lake to Contwoyto | 580.0 |
| Other seasonal access roads |  |
| Nahanni Butte Access | 22.0 |
| Highway 3 Ice Crossing | 13.0 |
| Trout Lake Access | 126.0 |
| Dettah Access | 6.0 |
| Total | 1,858 |

Truck traffic on the principal winter roads is shown in the following tables:


Winter Road Tonnes/Year

| Mackenzie Valley Winter Road |  |  |  |
| :---: | :---: | :---: | :---: |
| $10,000$ |  |  |  |
| $8,000$ |  |  |  |
| $6,000$ |  |  |  |
| 4,000 |  |  |  |
| 2,000 |  |  |  |
|  | 2007 | 2008 | 2009 |
| - Bulk Fuel | 5,500 | 1,300 | 800 |
| ■ Development Freight | 900 | 300 | 100 |
| - General Freight | 1,800 | 300 | 400 |



Tibett to Contwoyto Winter Road


The overland Mackenzie winter road system has been gradually improved with the installation of bridges and culverts, and upgrading alignments along the permanent right-ofway for an all-weather extension of the Mackenzie Highway.

The Mackenzie Winter Road System has become a valuable transportation asset in terms of providing two season resupply capability to complement summer only barge service. Winter oil and gas exploration continues sporadically in the Norman Wells and Tulita areas, serviced by the Mackenzie winter road system.

Further north, the Inuvik-Tuktoyaktuk Ice Road is built on the East Channel of the Mackenzie River over 194 km between Inuvik and the Tuktoyaktuk Peninsula. As well there is an 86 km spur to Aklavik.

The public winter road system was previously extended with private ice roads along the arctic coast east to Herschel Island and west to McKinley Bay, in support of offshore exploration operations.

The other major public system is the Gameti and Wha Ti winter/ice road totalling 225 km largely constructed over lake surfaces. Until the Colomac mine was shut down in 1997, a portion of this route (the first 60 km ) was heavily used for mine resupply.

The Tibbett to Contwoyto Winter Road Joint Venture is comprised of Diamond Mines in the Slave Geologic Province and holds an exclusive concession permit (Letter of Occupancy issued by the Federal Government) for construction of this 580 km winter road. The terms of occupancy require that the road be open to all users on a shared-cost basis and that all users pay an equal fee for use.

Unlike the public winter roads, the TCWR system has no potential for serving any community resupply requirements. It is a true "[winter] road to resources" with links to many mining prospects, but not to any communities. Nevertheless, the TCWR has become an important transportation asset for reducing resource development logistics costs - and accordingly increasing current and potential economic benefits to the NWT.


### 2.4 Airport Systems Demand

The Northern Airport System with air transport routes and air cargo flows from Southern Gateway Airports are shown in the map opposite. This section of the report outlines for both air cargo and passenger demand:

- The air transportation system in Northern Canada; and
- Current baseline traffic and forecasts to 2030.

The need for air service varies dramatically among the territories. In Yukon, where there is a fairly well developed road system, the need for air transport is not nearly as great as in Nunuvut, where there is a virtual absence of roads. In the Northwest Territories, the allweather road system is confined mainly to the western end of Great Slave Lake (Yellowknife, Hay River), north along the Mackenzie Valley (to Wrigley) and around Inuvik and the northern end of the Dempster Highway. During the winter months, the all-weather road system is augmented with seasonal winter roads and winter ice roads.

Depending on their size, northern communities are served by a variety of aircraft, including the Boeing 737, the Hawker Siddeley 748, the ATR-42 and the DHC-6 Twin Otter. Communities are often served by combination (Combi) aircraft (e.g. B737, HS748) where passengers and cargo are both carried on the main deck, separated by a moveable bulkhead. Financial viability of many northern air services, particularly at smaller communities, often relies on revenue from both types of payload. As well, fares on mainline services to northern gateways, like Yellowknife and Iqaluit, can support service to smaller communities. ${ }^{4}$

Passenger volumes in the North are dominated by government travel, estimated to account for up to two-thirds of total traffic. The Government of Nunavut, for example, has decentralized operations, with departmental functions dispersed to 11 different communities. While this is assisted by advanced communications, it has nevertheless contributed to the overall need for government air travel. Air transport also performs an important Medevac role for patients requiring treatment at regional or southern medical facilities.

While traffic bottlenecks can occur at northern airports, these facilities can generally accommodate significant surges in traffic. However, future northern projects will likely require infrastructure improvements at certain airports, including runway upgrades, new passenger and cargo facilities, expanded parking aprons and improved navigational aids. 5

[^2]
### 2.4.1 Northern Air Service Network



First Air ATR-42 and Canadian North Dash 8 at Yellowknife Air Terminal Building

Yukon, the Northwest Territories and Nunavut offer an extensive network of airports that are operated by the territorial governments, the federal government and commercial and industrial interests.

Yukon has 4 airports and 22 aerodromes operated by the territorial government and three of these have scheduled air service - Whitehorse, Dawson and Old Crow. ${ }^{6}$ The Government of Northwest Territories operates 27 airports and almost two-thirds of these have scheduled air service. There are 26 government operated airports in Nunavut, most of which receive scheduled air service, again reflecting the virtual absence of roads.

There are a number of other airports, not operated by the territorial governments, that receive charter or semi-scheduled flights from carriers like Air North, Canadian North, First Air, Alkan Air, Air Tindi (Tlicho Air), Arctic Sunwest and Northwestern Air Lease for personnel movements and cargo re-supply. These include:

## In Yukon

- Minto operated by Minto Explorations
- La Biche River- operated by Devon Canada Corp.


## In NWT

- Ekati, Diavik, Gahcho Kue, Snap Lake - operated by BHP, Rio Tinto and DeBeers.
- Snare Lake and Taltson River - operated by Northwest Territories Power Corp.
- Rae/Edzo - operated by the Dogrib Rae Band.
- Prairie Creek - operated by Canadian Zinc Corp.
- Tungsten - operated by North American Tungsten Corp.
- Great Bear Lake and Taltheilei - operated by Plummers Lodge.

In Nunavut

- Alert, Eureka, Tanquary Fiord - operated by various federal government departments.
- Hope Bay and Doris Lake - operated by Hope Bay Mining.

Northern Canada receives scheduled jet service from a number of major cities in the South Vancouver, Calgary/Edmonton, Winnipeg and Ottawa/Montreal. These services connect to

[^3]four northern gateways - Whitehorse, Yellowknife, Rankin Inlet and Iqaluit. Jet service also extends north from Yellowknife to Norman Wells, Inuvik and Cambridge Bay and eastwest between Yellowknife, Rankin Inlet and Iqaluit. West of Yellowknife, turboprop service operates to Fort Simpson.

Mainly turboprop service extends beyond the northern gateways and certain regional hubs (e.g. Norman Wells, Inuvik, Cambridge Bay) to smaller communities throughout the North. The jet carriers serving the North are Air North, Canadian North, First Air, Air Canada and WestJet. Air North, Canadian North and First Air are all native birthright corporations. Canadian North is owned by Inuvialuit Development Corp. and Nunasi Corporation; First Air is wholly owned by the northern Quebec Makivik Corporation; and Air North is partially owned by the Gwichin First Nation. Other smaller carriers, like North Wright Airways and Aklak Air, are also birthright corporations.

Scheduled northern air service is outlined in detail in the appendix.

### 2.4.2 Passenger Traffic



Canadian North B737 aircraft at Norman Wells Airport.

## Enplaned-Deplaned Passengers

The following table shows historical enplaned-deplaned passenger volumes for nine northern airports. It should be noted that the historical years are 2005 and 2009 for Yukon and Nunavut airports and 2004 and 2008 for the Northwest Territories.

This table also provides baseline passenger forecasts to the years 2020 and 2030. Once again, historic traffic growth varies widely between the various airports, from negative growth at Norman Wells to positive annual growth of $8.3 \%$ at Yellowknife. Traffic growth can vary dramatically from year to year, mainly due to fluctuations in the natural resource industry.

Future baseline growth will be driven by a number of factors, including the comparative isolation of many northern communities, population growth, government travel, tourism demand and traffic generated by existing resource production. While the first four should generate fairly consistent growth, resource production will be driven by fluctuations in world commodity markets.

Yukon and the western side of the Northwest Territories are reasonably well served by allweather roads but Nunavut has virtually no permanent roads and air travel demand is exacerbated by a de-centralized territorial government. However, Nunavut has less resource production than the other two territories.

Based on the foregoing, we have projected annual passenger growth at $2.0 \%$ for the airports in all three territories.

|  | Enplaned/Deplaned Passengers at Major Northern Airports |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
|  | 2005 |  | 2009 | 2015 | 2020 | 2025 |
| Yukon |  |  |  |  |  |  |
| Whitehorse | 188,275 | 228,993 | 257,846 | 284,638 | 314,407 | 247,153 |
| NWT |  |  |  |  |  |  |
| Yellowknife | 373,852 | 514,489 | 591,148 | 652,372 | 720,285 | 795,400 |
| Inuvik | 58,206 | 74,322 | 85,396 | 94,240 | 104,051 | 114,902 |
| Norman Wells | 48,048 | 44,871 | 51,557 | 56,896 | 62,819 | 69,371 |
| Hay River | 26,018 | 30,402 | 34,932 | 38,550 | 42,563 | 47,001 |
| Fort Smith | 12,734 | 14,214 | 16,332 | 18,023 | 19,900 | 21,975 |
| Fort Simpson | 9,059 | 9,722 | 11,228 | 12,391 | 13,861 | 15,018 |
| Nunavut |  |  |  |  |  |  |
| Iqaluit | 108,000 | 115,000 | 129,490 | 142,945 | 157,895 | 174,340 |
| Rankin Inlet |  | 60,000 | 67,560 | 74,580 | 82,380 | 90,960 |

Source: Governments of Yukon, Northwest Territories and Nunavut.

## Service Segment Passengers

Although origin-destination data was not available, general estimates of service segment traffic were developed by determining the number of available seats ${ }^{7}$ offered on major northern route segments over a 12 -month period and applying an assumed load factor. Service segment statistics indicate the number of two-way passengers travelling over a flight segment, irrespective of origin or destination. For example, a passenger travelling on a flight between Edmonton and Yellowknife may have Yellowknife, Norman Wells, Inuvik or some other northern community as his final destination.

[^4]Estimated service segment passenger volumes for 2009 for a number of major northern routes are shown in the following table.

| Service Segment Passengers, 2009 |  |
| :--- | :---: |
| Major Northern Routes |  |
| Service Segment | Passengers |
| Calgary/Edmonton - Yellowknife | 412,000 |
| Vancouver - Whitehorse | 193,000 |
| Ottawa - Iqaluit | 98,000 |
| Yellowknife - Inuvik | 120,000 |
| Yellowknife - Cambridge Bay | 81,000 |
| Yellowknife - Iqaluit | 53,000 |
| Calgary/Edmonton - Whitehorse | 48,000 |
| Winnipeg - Rankin Inlet | 40,000 |
| Yellowknife - Whitehorse | 10,000 |

## Industrial Passenger Traffic

Northern mining operations are significant generators of passenger traffic through the regular rotation of work crews. Some of the workers are northern residents while others originate from the South. Depending on the availability of all-weather roads, workers are transported to and from the mines by either air or surface transport. For example, the diamond mines - Ekati, Diavik and Snap Lake - can only be accessed by air. However, mining operations in Yukon are accessed by a combination of air and surface transport.

Air transport to the mines is carried out by a combination of scheduled services and private company charters. Consequently, only part of this traffic, the scheduled portion, will be captured in the previous tables.

The following table shows two-way passenger traffic - air and surface - at northern mines operational in 2010.

| Operating <br> Air and Surface Passenger Traffic ${ }^{8}$ |  |  |
| :---: | :---: | :---: |
| Mine | Point of Origin | Annual 2-way Passengers |
| Diavik (diamonds), NWT | Yellowknife | 15,000 |
| Snap Lake (diamonds), NWT | Yellowknife | 14,439 |
| Ekati (diamonds), NWT | Yellowknife | 14,500 |
| Meadowbank (gold), Nunavut ${ }^{9}$ | Montreal, Val d’Or, Kivalliq | 12,376 |
| Cantung (tungsten), NWT ${ }^{10}$ |  |  |
| Wolverine (copper, zinc), Yukon ${ }^{11}$ | Whitehorse | 7,800 |
| Minto (copper), Yukon ${ }^{12}$ | Whitehorse, Carmacks | 8,200 |

### 2.4.3 Air Cargo Traffic



Canadian North B737 Combi via Norman Wells and Air North HS748 Combi via Old Crow converge at Inuvik.

Air cargo in the North can be divided into three separate categories:

- Subsidized perishable food and other essential items moving under the Nutrition North (Former Food Mail) Program;
- General cargo that moves on a regular basis to communities as a co-product of scheduled passenger service.
- air cargo support for major capital projects, mainly related to resource development.

[^5]
## Nutrition North (Food Mail)

In the 2009 fiscal year, Food Mail in the three territories accounted for 11,511 tonnes of air cargo, more than double the 1998 volume of 5,334 tonnes. The program has been operated by Canada Post and Indian and North Affairs Canada (INAC) and serves 41 communities in eight regions over a number of designated entry points. The regions and official entry points (in brackets) are Baffin (Val d'Or), Kivalliq (Winnipeg, Churchill, Thompson), Kitikmeot (Yellowknife), Beaufort-Delta (Yellowknife/Inuvik), Sahtu (Yellowknife), Great Slave Lake (Yellowknife), Deh Cho (Fort Simpson/Hay River) and Yukon (Whitehorse).

The 'postage rate' for air transporting perishable food, the biggest category by volume, is a flat 8od per kilogram plus 75\$ per package. Non-perishable and non-food items carry a rate of $\$ 2.15$ per kilogram and the same package rate. Nunavut is by far the biggest user of the program because of the relative remoteness of its communities and the virtual absence of roads. In contrast, Yukon has only one community, Old Crow, that qualifies for the program.

It is noteworthy that Food Mail destined for the Baffin region is mainly airlifted from Val d'Or, Quebec, to Iqaluit for furtherance to the other communities by air. Similarly, most of the Food Mail destined for the Kivalliq region is flown directly from Winnipeg to Rankin Inlet for transhipment by air to the smaller communities. Food Mail destined for the Sahtu and Kitikmeot regions is trucked to Yellowknife and then airlifted to the smaller communities. In a similar vein, Food Mail destined for the Beaufort-Delta region is transported by truck to Inuvik and then distributed by air.

The Food Mail Program has undergone a major review because of escalating demand, rising costs and a concern about sustainability. As a result, changes were recently announced under a new name, Nutrition North Canada. Under the new program subsidies will go directly to the retailers and wholesalers and market forces will determine the most efficient routing for transporting eligible items. There will no longer be designated entry points. ${ }^{13}$

## General Cargo

General air cargo moves to the northern gateways by the air and surface modes and is then airlifted to smaller remote communities throughout the North. While some cargo is transported on freighter aircraft, most of it moves as a co-product of passenger service, often on combination aircraft like the B-737 and HS-748. Accordingly, it follows much the same route network as scheduled passenger service.

[^6]Mine Re-supply


Air Tindi Dash 8 at Diavik Diamond Mine Airport.

The air cargo mode is used to support northern mine development and operations depending on the availability of all-weather and seasonal roads. In Yukon, most of the operating mines are accessible by all-weather road.

However, in the Northwest Territories and Nunavut access to current mining operations is much more limited. The table below provides current air cargo volumes to/from the mine site for operating mines in the three territories. These tonnages are made up mainly of perishables and other consumables.

| Operating Mines <br> Air Cargo Re-supply ${ }^{14}$ |  |  |
| :---: | :---: | :---: |

[^7]The following table illustrates 2009 cargo flows for Food Mail and general cargo by northern gateway and region. These figures do not include air cargo volumes for re-supply of mining operations. Based on industry input, 60/40 split between Food Mail and general cargo is assumed for Nunavut and the Northwest Territories and 10/90 for Yukon.

Baseline forecasts have been developed for northern air cargo that assume that Food Mail will continue to be an important component of future growth. Between 1998 and 2009 Food Mail volumes delivered to Nunavut increased at an annual rate of $7.6 \%$. The corresponding rates of growth for the Northwest Territories and Yukon were $5.4 \%$ and $0.6 \%$ respectively.

With rapidly rising Food Mail demand and escalating costs, the Federal Government undertook an extensive program review in 2006. While the review recognized the value of the program in supplying nutritious food to northern residents at affordable prices, measures were recommended that may or may not restrain future growth in Food Mail volumes. Accordingly, overall air cargo forecasts have been developed assuming a $4.0 \%$ annual growth rate for Nunavut, $3.0 \%$ for the Northwest Territories and a nominal 1.0\% for Yukon.

| Northern Air Cargo Flows (tonnes) |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 2009 |  |  | Forecast |  |
| Gateway | Destination | Food Mail | Gen Cargo | Total | 2020 | 2030 |
| Nunavut |  |  |  |  |  |  |
| Iqaluit | Baffin | 6,219 | 4,146 | 10,365 | 15,952 | 23,622 |
| Rankin Inlet | Kivalliq | 2,579 | 1,719 | 4,298 | 6,615 | 9,795 |
| Yellowknife | Kitikmeot | 1,587 | 1,058 | 2,645 | 4,071 | 6,028 |
|  |  | 10,385 | 6,923 | 17,308 | 23,638 | 39,445 |
| NWT |  |  |  |  |  |  |
| Yellowknife \& Inuvik | Beaufort-Delta | 302 |  |  |  |  |
| Yellowknife | Sahtu | 715 |  |  |  |  |
| Yellowknife | Great Slave Lake | 3 |  |  |  |  |
| Fort Simpson \& | Deh Cho | 0 |  |  |  |  |
| Hay River |  |  |  |  |  |  |
|  |  | 1,020 | 680 | 1,700 | 2,353 | 3,162 |
| Yukon |  |  |  |  |  |  |
| Whitehorse | Yukon | 106 | 950 | 1,056 | 1,178 | 1,301 |

[^8]
## Northern Airport Activity Forecast

Aircraft movements (landings and takeoffs) are a measure of airport activity against which we can gauge an airport's physical capacity to accommodate aircraft volumes and aircraft of differing specifications and operating characteristics. For example, larger aircraft will generally require longer runways, more apron space, higher pavement loadings and larger passenger and cargo facilities to accommodate bigger payloads.

The infrastructure requirements of a northern airport will depend mainly on its elevation and the dimensions, gross weight and payload capacity of aircraft that regularly serve the facility.

The table following shows historical takeoffs and landings (local and itinerant) at airports in all three territories. ${ }^{1819}$ For 2008, it also shows the split in itinerant traffic volumes between light and heavy aircraft based on gross take-off weight. The heaviest aircraft in the light category ( $\leq 5,670 \mathrm{kgs}$ ) includes the Twin Otter; the heavy category ( $>5,670 \mathrm{kgs}$ ) includes aircraft like the B737, the Lockheed Hercules and the HS-748. It is noteworthy that there tends to be a predominance of light aircraft activity at the smaller airports and more heavy aircraft activity at the northern gateways and regional hubs. For our baseline forecast it is assumed that the two weight categories will maintain the same proportions of total traffic throughout the forecast period.

This table provides normal or baseline forecasts of aircraft movements to the years 2020 and 2030, assuming no economic development stimulus during the forecast period. Except for the bigger airports, traffic was projected at an annual growth rate of $1.0 \%$, slightly above the average growth rate across all the northern airports for the historical period. Historical growth at the larger airports varied significantly, from $0.1 \%$ at Inuvik to $5.6 \%$ at Iqaluit. Recognizing that airport traffic in the North can experience unpredictable swings, we applied an annual growth rate of $2.0 \%$ to Whitehorse, Dawson, Yellowknife, Norman Wells, Inuvik and Iqaluit, which is well within long-term historical trends but reflects the comparatively busier nature of northern gateways and regional hubs.

[^9]|  | Aircraft Movements at Larger Northern Airports Takeoffs and Landings |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| YUKON |  |  | 2008 Itinerant |  | Forecast |  |  |  |
|  | 2004 | 2008 | <5,670kg | >5,670kg | 2015 | 2020 | 2025 | 2030 |
|  |  |  |  |  |  |  |  |  |
| Whitehorse | 23,984 | 25,920 | 12,209 | 5,564 | 29,782 | 32,867 | 36,285 | 40,065 |
| Dawson | 6,408 | 5,175 | 3,799 | 1,038 | 5,946 | 6,562 | 7,244 | 7,999 |
| Watson Lake | 5,995 | 3,869 | 3,483 | 323 | 4,148 | 4,356 | 4,578 | 4,809 |
| Mayo | 2,221 | 3,289 | 3,199 | 30 | 3,526 | 3,703 | 3,892 | 4,088 |
| Old Crow | 1,492 | 1,209 | 376 | 833 | 1,296 | 1,361 | 1,430 | 1,503 |
| NWT |  |  |  |  |  |  |  |  |
| Yellowknife | 58,885 | 64,835 | 23,712 | 28,012 | 74,495 | 82,211 | 90,761 | 100,215 |
| Norman Wells | 18,647 | 19,791 | 11,466 | 2,454 | 22,740 | 25,095 | 27,705 | 30,591 |
| Inuvik | 17,406 | 17,464 | 11,902 | 4,632 | 20,066 | 22,144 | 24,447 | 26,994 |
| Hay River | 6,527 | 6,897 | 2,402 | 4,376 | 7,394 | 7,766 | 8,162 | 8,574 |
| Fort Smith | 8,856 | 6,060 | 3,236 | 2,572 | 6,496 | 6,824 | 7,172 | 7,534 |
| NUNAVUT |  |  |  |  |  |  |  |  |
| Iqaluit | 16,842 | 20,965 | 6,671 | 12,772 | 24,089 | 26,584 | 29,349 | 32,405 |
| Rankin Inlet | 13,219 | 14,045 | 6,210 | 7,671 | 16,138 | 17,809 | 19,661 | 21,709 |
| Baker Lake | 5,308 | 7,840 | 4,263 | 3,546 | 8,404 | 8,828 | 9,278 | 9,746 |
| Cambridge Bay | 5,763 | 6,806 | 3,477 | 2,806 | 7,296 | 7,664 | 8,055 | 8,461 |
| Arviat | 2,220 | 2,500 | 752 | 1,748 | 2,680 | 2,815 | 2,959 | 3,108 |

Source: Statistics Canada, 51-209 and 51-210
Note: The historical figures are for total movements, which includes both Local and Itinerant traffic. The aircraft movements for the two weight groupings are for Itinerant traffic only.

## 3. Emergent Resource Development Demand

This part of the report details transportation demand emerging from resource development projects, present and future ${ }^{20}$.

Resource development is forecasted for:

- Mineral Projects, including outbound ore/concentrates and inbound mine supply;
- Energy Projects, including oil and gas and pipeline developments.

For Mineral Projects, three forecast scenarios are developed:

- Starting with currently producing mines - the low forecast scenario;
- Adding probable mid-term mine developments - the medium forecast scenario; and
- Adding possible longer term mine developments - the high forecast scenario.


Yukon Minto Mine Ore Concentrate Ship at Skagway, Alaska.
Photo courtesy of Pacific Contracting Company

[^10]
### 3.1 Yukon Mining \& Energy Overview

Yukon's $\$ 1.4$ billion economy (2008 GDP) grew $4.1 \%$ from 2007 to 2008 . The Mining and Oil and Gas sector while representing only some $5.1 \%$ of the total GDP is the fastest growing single sector in the territory having increased $56.3 \%$ from 2007 to 2008.

Yukon currently produces and exports 300,000 cubic metres/day (approx. 80,000 tonnes/year) of natural gas from its Kotaneelee field in the southeast corner of the territory; and 60,000 tonnes per year of copper concentrate at the Minto Mine in Central Yukon, trucked to the Port of Skagway, AK and exported to Asian refineries.

Mineral exploration in Canada's Yukon in 2009 remained active with exploration expenditures estimated to be $\$ 90$ million. Several advanced exploration projects returned significant drill results, highlighting the under-explored potential of these properties even at an advanced stage of exploration.

Exploration Expenditures in Yukon, 1999 to 2009, \$millions


Yukon has a progressive regulatory permitting process, established in 2003 with the passing of the Yukon Environmental and Socio-Economic Assessment Act (YESAA). YESSA provides a single, multi-jurisdictional assessment process for projects under federal, territorial or First Nation jurisdiction that applies to most mining exploration and development activities.

The YESAA process provides mining and energy companies with a timely recommendation or deficiency list on applications. In 2009, 56 project assessments were completed and decision documents issued. Of these 48 authorizations and land use approval permits were issued. Unlike other jurisdictions, First Nations approval processes and benefit agreement rights are established. Yukon is at the forefront of land claim settlements in Canada, with eleven of fourteen Yukon First Nations land claims finalized. Mineral rights and land tenure in these areas provide regulatory certainty to both the Yukon government and industry.

| Summary of Yukon Resource Traffic Forecasts (Tonnes/Year) |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2010 | 2015 | 2020 | 2025 | 2030 |
| Mining |  |  |  |  |  |
| Low Scenario |  |  |  |  |  |
| Inbound | 41,000 | 69,000 | 58,000 |  |  |
| Outbound | 112,000 | 209,000 | 200,000 |  |  |
| Medium Scenario |  |  |  |  |  |
| Inbound | 49,500 | 135,000 | 149,000 | 75,000 |  |
| Outbound | 112,000 | 565,000 | 736,000 | 500,000 |  |
| High Scenario |  |  |  |  |  |
| Inbound | 54,000 | 224,000 | 327,000 | 253,000 | 160,000 |
| Outbound | 112,000 | 580,000 | 1,051,000 | 815,000 | 300,000 |
| Energy |  |  |  |  |  |
| Pipeline |  |  |  |  |  |
| Inbound |  |  | 786,000 |  |  |
| Outbound |  |  |  |  |  |
| Resupply |  |  |  | 3,000 | 3,000 |
| Exploration |  |  |  |  |  |
| Inbound |  |  | 3,000 | 6,000 | 6,000 |

For the three mining scenarios, the following figure shows the maximum traffic demand that would occur in Yukon with the cumulative impact of all base metal mining projects included in the High Scenario Forecast.


### 3.1.2 Yukon Producing Mines (Low Scenario)

Currently there is only one producing mine in Yukon. Capstone Mining Corporation's Minto Mine is a high-grade copper-gold mine that commenced production operations in October, 2007. The property is located 240 km north of Whitehorse and is accessed by the North Klondike Hwy 2 to a turnoff near Carmacks, and a private 29 km all-weather but seasonallyconstrained road to the mine from the west side of the Yukon River. Some 60,000 tonnes of copper concentrate was shipped from the mine in 2009, to Asian smelters over a new tidewater ore terminal at Skagway, Alaska.

The low scenario developed in the resource project forecast is assumed to be the freight to/from the currently producing mines in operation in 2010. In Yukon, two more mines will be in production during 2010 and their in and outbound volumes are therefore included in the low (currently producing) scenario forming the baseline freight forecast.

The Cantung Mine owned by North American Tungsten Corp. will resume production of tungsten oxide ( WO 3 ) and copper concentrates in the fourth quarter, 2010; and Yukon Zinc Corporation's Wolverine Mine base and precious metal property is scheduled for start-up mid-2010. Yukon Zinc is a subsidiary of China's Jinduicheng Molybdenum Group.

From the original start-up of production in 1962, the Cantung Mine went through a number of owners until purchased by North American Tungsten in 1997. It has also experienced a number of commodity-price caused closures over the years and has a relatively short remaining production life, now forecasted to be mined out by 2015.

Actually located in NWT a short distance from the Yukon border, the mine is some 300 km northeast of Watson Lake, and is accessed through, and draws its staff from labour pools in Yukon. As in past operations, commencing October, 2010 it will produce 9,000 tonnes/year of tungsten oxide ( WO 3 ) and copper concentrate, and require 8,000 tonnes of fuel for electrical generation, heat and equipment; and 3,000 tonnes of mine re-supplies, annually. Tungsten oxide is trucked directly to the United States.

The Wolverine Mine is located 190 km north west of Watson Lake, YT, and is accessed by a 26 km private all-weather road off the Robert Campbell Hwy 4. Its logistics plan involves hauling 135,000 tonnes of mixed base metal concentrates from the mine to the ore terminal at Stewart, BC. Eleven megawatts power will be diesel-generated on-site, requiring 21,000 tonnes of fuel for it, heating and the underground mining equipment. The mine has an anticipated ten year life.

### 3.1.3 Yukon Probable Mines (Medium Scenario)

Medium Scenario Yukon mines in the "probable" category are three properties with proven reserves supporting an economically viable business plan; regulatory process underway; and financing in place.

Alexo Resource Corporation's Bellekeno Mine is a short term operation located near Keno off Yukon Hwy 11 is scheduled to come on stream in 2011, and be wound up by 2014. Silver will be produced along with lead and zinc concentrates totalling 20,000 tonnes/year destined for either Skagway, or optionally trucked directly to the metals refinery at Trail, BC. Power is expected to be supplied from the Yukon grid and the 5-8 megawatt "Mayo B" hydro station expansion, resulting in relatively small volumes of inbound mine re-supply freight and fuel.

Selwyn Resources Project in the Howard's Pass Base Metal District is a potentially large mining operation located near the NWT border in southeast Yukon. It is accessed from the Nahanni Range Road Hwy 10, north of the Cantung Mine. Selwyn recently formed a 50/50 joint venture with the Yunnan Chihong Group of China. Production of lead and zinc concentrates of up to 500,000 tonnes/year is expected to start in 2014 with a currently foreseeable mine life of ten years. 60,000 tonnes of fuel/year will be required to service the mine and 20 megawatt diesel powered generating system, although the Company is investigating hydro-based options.

Selwyn's current logistics plan involves construction of a slurry pipeline for its concentrate to a separation facility on the Robert Campbell Highway. The product will then be shipped by truck to Skagway, AK, if appropriate arrangements can be made. The Company is dealing with various authorities at Skagway and is promoting a consolidation of these interests to ease the process of obtaining access to the port, and throughput agreement(s) and permits for use of the State-owned ore terminal.

Western Copper Corporation's Carmacks Copper Project is a property located on an 13 km access road off the Freegold Road some 33 km north of Carmacks. The open pit mine will produce 16,000 tonnes of copper cathodes annually for a period of six and one half years, to be trucked south; and 11,000 tonnes/year of inbound process sulphur, re-supplies and mobile equipment fuel. Power will be supplied to the mine from the Yukon grid, currently 12 km from the property.

A major upgrade of Freegold Road may be required to support mining operations, even without the bulk haul incremental loads (see Yukon Heavy Haul Highway System Section) not currently planned. If studies indicate a need to re-route Freegold Road around Carmacks requiring a new crossing of the Nordenskiold River, upgrading costs could total $\$ 20$ million. Any further highway impacts have not yet been determined.

### 3.1.3 Yukon Possible Mines (High Scenario)

High Scenario Yukon mines in the "possible" category are two properties with production further out in the future; proven reserves identified but still in the pre-feasibility stage; regulatory processes not yet started; and specific project financing not yet in place.

Western Copper Corporation's ambitious Casino Project has been placed in this category. This property is located on the Casino Trail 120 km west of the current terminus of the Freegold Road at Big Creek, 84 km northwest of Carmacks. The Company views the 120 km
all-weather extension of the Freegold Road as essential to the success of the venture. It will also require substantial upgrading of the Freegold Road itself.

This large open pit operation will produce approximately 300,ooo tonnes of copper, silver and molybdenum concentrate annually commencing in 2016, and require 160,000 tonnes/year of inbound fuel and re-supply freight over its 24 year life. A 100 megawatt power generation facility is planned and a nearby coal deposit is seen by the Company as the best option for a source of fuel.

Also in the High Scenario "Possible" Case is North American Tungsten's Mactung Mine. The project is still carrying out exploration and has not begun the final YESAA permitting activity. Unlike Cantung, the Mactung property is on the Yukon side of the NWT/Yukon border, some 8 km north of MacMillan Pass. Scheduled for start-up in 2015, the underground mine has an estimated ten year productive life and the Company plans to gradually re-employ many of their staff soon to be active again at its Cantung Mine. It will produce 13,000 tonnes annually of tungsten oxide and copper concentrate when in production and require 5,000 tonnes/year of mine supplies and fuel.

At this point, the Company does not have a logistics plan other than one similar to the current all-truck Cantung program transporting concentrates from the mine direct to its US customers. Recently however, a proposal was submitted to North American Tungsten to truck their concentrate to Skagway in bulk containers. The containers could then be barged to Seattle and either placed on rail or trucked to the Company's American customers thereby offering freight cost savings vs. the all-trucking route now used. Year-round operation and improvements to the North Canol Road, Yukon Hwy 6, would significantly benefit Mactung

### 3.1.4 Yukon Energy Development

The Federal Government devolved responsibility for energy resource management to Yukon in 1998. The Yukon Energy, Mines and Resources Department conducts all oil and gas rights dispositions (land use permits, water rights, etc.) and along with the First nations, the common royalty regimes. The Federal Government continues to have responsibility for oil and gas development in the Beaufort Sea. In 2007 and 2008, nearly $\$ 2.5$ billion was bid for offshore rights in the Beaufort, largely by BP and Imperial Oil/Exxon.

## Oil \& Gas Prospects

Yukon contains eight distinct sedimentary basins, each with its own unique geological history and character. 73 wells have been drilled in Yukon to date, and the Territory has estimated the natural gas potential at 17 trillion cubic feet, and oil potential at 790 million barrels.

The territory's single producing natural gas field is Kotaneelee in the Liard plateau in southeast Yukon, currently producing 300,000 cubic metres/day. Gas is delivered via the 178 km Pointed Mountain Pipeline to the Spectre Energy system at Fort Nelson, BC.

The Eagle Plains and Peel Plateau and Plain are the two basins attracting the greatest exploration interest in Yukon. However, in February, 2010 the Yukon Government temporarily suspended the issuance of new oil and gas rights in the Peel Watershed Planning Region while a land use planning process is carried out. As far back as 1950, surface exploration work was carried out in both basins. 34 wells were drilled in the Eagle Plain from 1960 to 1985 resulting in 15 petroleum plays ( 9 gas and 6 oil) yielding proven discoveries. 19 wells have been drilled in the Peel Plateau Basin from 1965 to 1977 resulting in several gas shows but no economic reserves.

Over the years, permits and Significant Discovery Licenses have been issued to major industry players such as Devon, Hunt Oil, Chevron Canada, EnCana Corporation, Nexen Inc., BP Canada Resources, Phillips Petroleum, PetroCanada and Imperial Oil. Several of these are licenses are for exploration work in the Beaufort Sea, off the Yukon coast. Yukon has an agreement in place with the federal government to participate in the management of the offshore drilling and production programs, and in the sharing of revenues.

As costs to explore for oil and gas continue to escalate in the Canadian oil patch, and dramatically so in frontier areas of northern Canada without infrastructure - Yukon, with its established road system, will be relatively attractive to explorers in their search for new reserves.

The best guess at this time is that the Mackenzie Gas Project (MGP) will be completed and on stream by 2018. The forecast assumes that a drilling rig will be employed in the Peel Plateau or Eagle Plain Basins at that time, implementing a strategy to prove up a natural gas reservoir there and produce gas that can be shipped by pipeline to the MGP.

Each drilling rig move, set up and operation is assumed to require about $60-80$ truckloads to service the project. 3,000 tonnes is therefore provided in the forecast for this activity commencing 2020; increasing to two rigs ( 6,000 tonnes) before 2030. This volume of freight per rig is typical of the logistics program supporting recent drilling operations in the Mackenzie Delta.

Yukon's historical investment in highways and future access to major pipelines will serve this future mid-term economic development opportunity very well.

The following map, displays the various Oil and Gas Exploration Regions in Yukon, and the onshore and offshore resource potential in each of the eight oil and gas basins in the Territory.

Note the Eagle Plains and Peel Plateau Basins proximity to the NWT border, and their total potential reserves representing $52 \%$ of the total for all Yukon oil and gas basins.


## Alaska Highway Gas Pipeline

In addition to potential development of Yukon oil and gas basins, the Alaska Highway Gas Pipeline Project is planned for construction through the territory. The AHGPP currently has two developer/sponsors, Denali - a joint venture between BP and ConocoPhillips; and a second initiative by Trans Canada Pipeline supported by Exxon/Mobil Corporation. Both proposals to build and operate the pipeline are entering the "Open Season" period of the project, where submissions are made to the regulatory authorities identifying potential users
of the system and their financial and participatory commitment to the project. Discussions between various levels of government on both sides of the border are continuing at this time on issues of royalties, financing support programs, and construction and ownership rights. Much detailed engineering work has yet to be completed. Although other concepts such as an all-Alaska pipeline to an LNG (liquefied natural gas) marine terminal at Valdez are still being considered, it seems probable that the conventional pipeline and Dalton/Alaska Highway route to Alberta will persevere, and likely follow the MGP by several years. The accompanying map shows the pipeline route through Alaska, Yukon and into southern Canada.


With estimated costs to build the Mackenzie Valley pipeline now increased to over $\$ 16$ billion, the prospect of a Dempster Highway lateral, originally proposed by producers in the 1970's, may again be considered. This option for Mackenzie Delta gas, with connection to the AHGPP shortens the pipeline distance by some 250 km .

Even with the currently proposed Mackenzie Valley pipeline route, the Mackenzie Gas Project (MGP) could have a significant impact on Yukon transportation systems demand with respect to both Alaska Highway and Inside Passage access to the Mackenzie Delta via the Dempster Highway. However, the proponents of the MGP led by Imperial Oil have not considered this alternative to date. The producer's current plans call for all pipeline major commodities to be delivered to the project stockpile sites by barge or truck from the CN Railhead at Hay River, NWT, with only Shell Canada planning to use the Beaufort Sea route for modules to be used for gas treatment at their Niglintgak production site in the Mackenzie Delta. Accordingly, the MGP freight volumes are not included in the Yukon energy forecast.

The volumes are included in the NWT Resource Project forecast and the inbound pipeline primary construction materials mobilization volume ( 400,000 tonnes) is identified in the 2015 forecast figures.

Completion of the MGP will almost certainly encourage Yukon natural gas exploration activity in the Eagle Plain and Peel Plateau and Plain. Resulting production would then be transported by pipeline to connect with the MGP. The freight volumes associated with this drilling is included in the Yukon Energy forecast.

### 3.2 NWT Mining and Energy

In recent years the NWT mining industry has contributed over $\$ 2$ billion to the economy of the Northwest Territory, thanks to four operating mines. Over $\$ 10$ billion has been invested by the mines actively in production and in exploration activity. A combination of the recent downturn in the world economy resulting in reduced metal prices; an attendant inability to finance projects; and cumbersome regulatory processes and complex political issues has resulted in a dramatic decline in mineral exploration - from $\$ 147$ million in 2007 to $\$ 30$ million in 2009.

The industry contributes about $50 \%$ of the NWT's economic base; provides over 2,500 permanent jobs; and offers five or six prospective "probable" additional mines that could be in production within five years.

## NWT Resource Traffic Forecasts (Tonnes/Year)

|  | 2010 | 2015 | 2020 | 2025 | 2030 |
| :---: | :--- | :--- | :--- | :--- | :--- |
| Mining <br> Low Scenario <br> Inbound <br> Outbound <br> Medium Scenario <br> Inbound <br> Outbound | 121,000 | 267,000 | 267,000 | 192,000 | 41,000 |
| High Scenario <br> Inbound <br> Outbound | 135,000 | 515,000 | 532,000 | 302,000 | 151,000 |
| Energy <br> Pipeline <br> Inbound <br> Outbound <br> Resupply | 138,000 | 523,000 | 542,000 | 312,000 | 161,000 |
| Exploration |  |  |  |  |  |
| Inbound |  | 416,000 | 416,000 | 416,000 | 416,000 |

For the three mining scenarios, the following figure shows the maximum mineral development that would occur in NWT with the cumulative impact of all projects included in the High Scenario Forecast.


### 3.2.1 NWT Producing Mines (Low Scenario)

The Low Scenario developed in the resource project forecast is assumed to be the freight to/from the currently producing mines in 2010. In NWT, the three producing diamond mines are included in the Low Scenario forming the baseline freight forecast. The three diamond mines currently in operation are Ekati, owned by BHP-Billiton Plc. expected to operate until 2020; Diavik, controlled by Rio Tinto Plc. will be in production until 2027; and DeBeers Canada Snap Lake Mine will operate to 2031.

Transport Systems demand for these mines is essentially the traffic on the Tibbett to Contwoyto Winter Road (TCWR) ${ }^{21}$. A joint venture of the major mines using this road has been formed to finance annual construction and operations of the TCWR, monitor all freight movements over the system, and pro-rate the total program costs each year back to the users based on their volume of freight and distance to the mines. The TCWR system exists under a "License of Occupation" issued by DIAND, and does not expire until 2033.

[^11]Leases on three rest camp sites are also included in the operation. The system commences operation in early February when 28 inches of ice depth is gained, allowing light loads only until 41 inches of ice is in place, generally 10-14 days later. Truck speeds are closely controlled in both directions.

The annual cost to construct and operate the TCWR system can be raised or lowered to meet the anticipated volume of traffic forecasted by each of the users. In 2009, the total cost was $\$ 16$ million to facilitate the movement of 173,000 tonnes of freight using 5,377 truckloads. This resulted in a 53 cent per tonne-km charge-back to the mining companies for the season.

For the 2010 season, which was somewhat shortened by mild weather - 3,937 truckloads moved 120,000 tonnes, from February 4 to March 21st. 90,000 tonnes ( $75 \%$ ) of this was fuel.

During the 2010 ice road supply season, the Diavik Mine received 18,000 tonnes of fuel and 22,000 tonnes of mine resupplies. These relatively low volumes reflect the mine's temporary closure and depressed diamond market. Between this year and 2012, Diavik will change from an open pit mine to an all underground operation. This will significantly impact the future mix and volumes of fuel and supplies to the mine.

Commencing 2013 Diavik is estimating its requirements at 69,0oo tonnes of fuel, and 82,000 tonnes of mine supplies, much of this cement for backfilling the mined out subsurface caverns. Diavik's mine life is expected to continue to 2017. Much of the fuel demand is for power generation requirements for the 41 MW system at the mine.

The Diavik Mine located at Lac de Gras, controlled by Rio Tinto Plc., is in its seventh year of operation and has produced over 50 million carats of rough diamonds to date. The Company has spent approximately $\$ 5$ billion so far in construction and operating costs, $73 \%$ northern.

BHP-Billiton's Ekati Mine has been in operation since 1998, and produces approximately 3 million carats per year from 9,000 tonnes of ore mined daily. Kimberlite ore production involves two open pit, and two underground mines. About 800 staff are employed and a further 700 contractors are on the site at any given time. The mine's life is currently estimated to last until 2020.

Freight volume estimates provided forecast ongoing demand for 57,ooo tonnes of fuel and 18,ooo tonnes of mine resupplies. Fuel is used for mining equipment, heating and to selfgenerate the 30 MW of power required for all operations.

The future forecast for Ekati estimates annual fuel requirements of 57,000 tonnes; and 18,000 tonnes of mine supplies.

The DeBeers Canada diamond mine at Snap Lake is the first deBeers mine located outside Africa. It is an all-underground mine located 220 km northeast of Yellowknife and is accessed over the TCWR and a private winter road to the property. The mine is expected to remain in production beyond the study period through 2030.

The Company commenced operations in 2008 and to date has invested over $\$ 1.5$ billion in construction and operations costs, $70 \%$ of which was to NWT-based contractors, suppliers and Aboriginal businesses.

Snap Lake is forecasting annual fuel requirements of 29,000 tonnes, and a further 12,000 tonnes of mine supplies. Gatcho Kue Mine, also owned by DeBeers, is expected to open in 2016.

### 3.2.2 NWT Probable Mines (Medium Scenario)

Medium Scenario mines in NWT that fall into the "probable" category are five properties with proven reserves supporting an economically viable business plan; regulatory process underway; and financing identified or in place.

The Yellowknife Gold project is a gold mine owned by Tyhee Development, and is located 90 km north of Yellowknife, currently accessed by winter road. The Company is investigating construction of an all-weather "trail" generally following the TCWR "secondary" route from the south end of Gordon Lake to Yellowknife.

The trail would be structurally adequate to handle heavy trucks but would not be built to official highway geometric standards. Tyhee state that the road could also give permanent access to the territory's Bluefish Hydro facility as well as for TCWR traffic. Tyhee hopes to access Bluefish hydro power, but would require the station to be upgraded and its capacity expanded.

An open pit operation, the mine estimates future inbound fuel requirements of 125,000 tonnes/year commencing 2013, and other re-supply freight of 30,000 tonnes/year The expected mine life is nine years, pending additional discoveries.

The NICO Mine, owned by Fortune Minerals Limited is located 160 km northwest of Yellowknife. It is a primarily a cobalt and bismuth property with gold and copper by-product production planned. The mine, which is in the environmental permitting stage, is currently accessed by a winter road, but is hopeful an all-weather road being studied by the Federal, N.W.T. and Tlicho governments will eventually be available. The mine life is forecasted to be 17 years, with start-up planned for 2014.

With both underground and open pit mining planned, it will require 10 MW of power and is hopeful of accessing electricity from an expanded Snare River Hydro facility 22 km east of the mine, or a new hydro project being studied on the La Martre River, near the community of Whati.

NICO will produce 66,000 tonnes of outbound concentrates annually, and require 17,000 tonnes offuel and 5,000 tonnes of mine supplies each year over the life of the mine.

Tamerlane Ventures Inc. plan to re-open the Pine Point Mine in the near future using new cryogenic technology that will enable it to access lead and zinc ore deposits inaccessible during the initial Pine Point operations from 1964 to 1988. The plan calls for trucking initially 200,000 tonnes/year of concentrates to a CN Rail transfer terminal near Hay River. Concentrate production will go to 120,000 tonnes/year after five years of mining operations.

Inbound fuel (4,000 tonnes/year) and mining supplies (1,0oo tonnes/year) are small volumes as the mine will be supplied power from the Taltson River hydro station, and mining operations will be underground for the planned 20 year mine life.

Canadian Zinc Corporation continues with regulatory and environmental approval activity through 2010 for its Prairie Creek lead, zinc concentrate and silver underground mine located in the South Mackenzie Mountains in the southwest corner of NWT. Current access is by 170 km winter road from the Liard Highway near Nahanni Butte, NT. Originally known as the Cadillac Silver Mine much of the mine head works is in place including a 1,000 meter air strip. Approximately $\$ 19$ million has been invested by the Company recently to upgrade the facilities and continue exploration work.

120,000 tonnes/year of lead and zinc concentrate is planned to be trucked to the railhead at Fort Nelson, BC when the mine commences production scheduled for 2012. This outbound volume is planned to increase to 200,000 tonnes/year in 2020 with expansion of the mine. Inbound fuel 8,000 tonnes and 15,000 tonnes of mine supplies are required annually, increasing to 15,000 tonnes and 25,000 tonnes respectively when production increases in 2020. The current logistics plan calls for inbound supplies to be sourced over Hay River, NT.

DeBeers Canada, with $51 \%$ controlling interest, plans to start mining its Gaucho Kue kimberlitic diamond deposit in 2014. The property is located 85 km southeast of DeBeer's Snap Lake project and 300 km east-northeast of Yellowknife, at Kennedy Lake. Access will be by a spur off the TCWR, likely extended from the existing ice road spur to Snap Lake.

The mine is scheduled to commence production in 2014, using open pit mining methods and processing up to 6,000 tonnes of ore per day and over a mine life of 16 years. Inbound fuel for trucks and on-site diesel 10 MW power generation will total 25,000 tonnes/year, and dry cargo freight supplies 18,000 tonnes/year

### 3.2.3 NWT Possible Mines (High Scenario)

High Scenario volume mines in NWT that fall into the "possible" category are a single property with production further out in the future; proven reserves identified but still in the pre-feasibility stage; regulatory processes not yet started; and specific project financing not yet in place.

The Thor Lake property owned by Avalon Rare Earth Metals Inc. is a rare earth element (REE) mining property located 100 km east southeast of Yellowknife, near the north shore of Great Slave Lake. Rare earth elements are a group of some 16 elements with unique chemical, magnetic and luminescent properties that are used in the manufacture of computers, cell phones, batteries, etc.

Avalon plans to start production in 2015 and ship 65,000 tonnes of REE ore annually by barge to a concentrator located at the Pine Point Mine. 35,000 tonnes of REE concentrate will then be trucked to Hay River for trans-shipment to CN Rail. Inbound freight will include 3,000 tonnes/year of chemical re-agents, and 8,000 tonnes/year of fuel will be required at the mine. 6 MW of electricity from the Taltson hydro grid will be required to power the concentrator at Pine Point.

### 3.2.4 NWT Energy Development

The only drilling activity during 2010 in NWT is in the Cameron Hills field which straddles the Alberta/NWT border, and is being carried out by Paramount Energy. This is basically an Alberta play as all production and related oilfield services is to/from Alberta.

Some exploration work continues in the Central Mackenzie Basin area. Supplies are moved to Norman Wells storage yards, generally by Coopers Barging. The company is planning to transport some 4,500 tonnes of oilfield dry cargo freight and equipment in 2010.

Much of the malaise in the industry is blamed on delays in the regulatory approvals process and the Joint Review Panel review of the Mackenzie Valley natural gas pipeline project proposed by the Mackenzie Gas Project (MGP) oil company proponents.

Previous drilling activity by MGM, Devon and PetroCanada in the Coleville Lake area, Mackenzie Delta and Beaufort Sea has all been shelved pending further studies into the MGP economic viability by its owners; government and First Nations support; and gas pricing, fiscal and market issues.

## The Mackenzie Gas Project

The Mackenzie Gas Project (MGP) is a proposed $1,196 \mathrm{~km}$ natural gas pipeline system along the Mackenzie River valley which connects onshore Mackenzie River Delta gas fields with the existing gas pipeline transportation system in northern Alberta and North American markets. The pipeline, estimated to cost $\$ 16$ billion, is currently designed to transport an initial 1.2 billion cubic feet of gas to the Alberta pipeline network and to southern markets. The project is currently being assessed by the National Energy Board as part of the government(s) regulatory process. A statement of support by the NEB is expected by the end of September, 2010 - likely with conditions attached. How this will impact the economic viability of the project remains to be seen.

The proponents of the MGP are energy companies Shell Oil, ConocoPhillips/ ExxonMobil and Imperial Oil along with the Aboriginal Pipeline Group (APG). The three oil companies will provide their "anchor field" production of some 800 million cubic feet per day as the baseline volume, and make the additional capacity available to third party producers seeking access to the system.

The current plan calls for a major gas processing plant at Inuvik where gas liquids will be separated from the anchor field gathering system's natural gas flow. Gas processing, gas chilling and compression, and liquids stabilization will occur at the Inuvik area facility. The dry gas will be transported to Alberta through a 30-inch pipeline.

The natural gas liquids pipeline will be a 10 -inch diameter pipeline extending about480 kilometres from the Inuvik area facility to Norman Wells, where it will connect with the existing Enbridge pipeline. More pumping facilities added along the route in the future will increase the capacity of natural gas liquids, if necessary.

This assessment assumes that the MGP project will proceed. It has the support of all but one of the First Nations in the Mackenzie Valley. Indeed a full one third equity interest in the project is now held by their Aboriginal Pipeline Group. TransCanada Corporation have provided APG financial support and will likely take on a more prominent planning role if/when the project proceeds to the next detailed engineering stage.

The forecast provided herein identifies project construction to commence in 2015 when approximately $46 \%$ of the primary construction materials and modules totalling 400,000 tonnes will be mobilized and (mainly) barged (>90\%) to stockpile sites at river discharge points along the pipeline right-of-way.

Barging is being planned for anchor field modules and materials destined for pipeline construction "spreads" from the Delta to around Fort Simpson, and trucks used for the remaining distance to the Alberta border.

The map on the following page shows the MGP pipeline route and facilities location.

# Mackenzie Gas Project Mackenzie Valley Pipeline Route And Associated Facilities 



## NWT Oil and Gas Exploration

The presence of the Mackenzie Gas Pipeline when certain will generate new exploration activity throughout NWT. This assessment assumes four active drilling rigs will be employed in the Central Mackenzie Basin region in 2015, which was the same level experienced in 2005. This work will require 27,000 tonnes of oilfield equipment, fuel and supplies annually. Six rigs are assumed to be exploring in 2025, and eight in 2030 generating 40,000 tonnes and 54,000 tonnes/year respectively.

In the Beaufort Sea Basin the assumption is also made that starting in 2015 one drill-ship will be active similar to the level experienced in 2005. This will require four barge loads of equipment and supplies totalling 4,000 tonnes for a single drill-ship; increasing to two drillships in 2025 ( 8,000 tonnes); and three by 2030 ( 12,000 tonnes).

With the MGP anchor field processing facilities and gathering system in place in the Mackenzie Delta, by 2015 five drilling rigs will be active in the Basin requiring 38,00o tonnes of equipment, fuel and supplies. The assessment assumes this will increase to seven rigs by 2025 and ten by 2030 requiring 54,000 tonnes and 76,000 tonnes respectively of inbound equipment, fuel and support supplies annually.

### 3.3 Nunavut Mining and Energy Overview

Nunavut, with its large land area and the wealth of its geological provinces, has major potential for mining. Traces of base metals (copper, iron, nickel, lead, zinc) precious materials (for example, gold, and diamonds), hydrocarbons (oil and gas) and radioactive elements (uranium) have been detected in various locations of the territory in recent years.

## Nunavut Resource Traffic Forecasts (Tonnes/Year)

|  | 2010 | 2015 | 2020 | 2025 | 2030 |
| :--- | ---: | ---: | ---: | ---: | ---: |
| Mining <br> Low Scenario <br> Inbound |  |  |  |  |  |
| Outbound <br> Medium Scenario <br> Inbound | 35,000 | 62,000 |  |  |  |
| Outbound <br> High Scenario <br> Inbound <br> Outbound | 73,800 | 291,300 | 274,000 | 274,000 | 274,000 |
| Energy <br> Exploration <br> Inbound | 75,300 | 366,000 | 432,000 | 432,000 | 432,000 |

The following figure shows the cumulative impact of all projects included in the three scenario forecasts with the maximum mineral development that could occur in Nunavut.


### 3.3.1 Nunavut Producing Mines (Low Scenario)

Through 2009, there were no mines in production in Nunavut, with the successful Nanisivik and Polaris base metal mines mined out and closed a few years ago. However, the Meadowbank Gold Mine owned by Agnico-Eagle Mining Ltd., in the Kivalliq Region near Baker Lake, should be in production by mid-2010. Meadowbank is an open pit gold mine accessed from the community of Baker Lake by a 110 km all-weather road (AWR).

The Low Scenario in the resource project forecast is assumed to be the freight to/from the Meadowbank mine in operation in 2010. Only the Meadowbank Gold Mine is included in the Low Scenario for producing mines forming the baseline freight forecast.

The Meadowbank Gold Mine owned by Agnico-Eagle Mining Ltd., is located approximately 70 km north of Baker Lake in the Kivalliq Region of Nunavut. The mine will be in production by mid-2010. Meadowbank is an open pit mine accessed from by a 110 km allweather road beginning at the staging area on the lake off Chesterfield Inlet. All inbound bulk commodities and supplies are delivered to the mine dock during the summer marine navigational season. Fuel for the mine's 28 MW diesel electric system is lightered from small coastal tankers to barges in Chesterfield Inlet, and off-loaded to a tank farm at Baker Lake. Inbound mine supplies arrive from the rail head at Churchill, MN and are also brought in by barges directly to the new landing dock at Baker Lake during the summer navigational season. An airstrip at the mine facilitates the transport of employees on rotational shifts; and the supply of consumables, etc.

The open pit mine has a currently scheduled life of nine years. 32-35,000 tonnes of fuel will be required annually, and 25-30,000 tonnes of dry cargo supplies to sustain operations.

### 3.3.2 Nunavut Probable Mines (Medium Scenario)

Medium Scenario mines in Nunavut that fall into the "probable" category are five properties with proven reserves supporting an economically viable business plan; regulatory process underway; and financing identified or in place.

The Meliadine Mine developed by Comaplex Minerals Corporation near Rankin Inlet is the next resource project after Meadowbank likely to come on stream in Nunavut's Kivalliq region. The property was recently purchased by Agnico-Eagle which is clearly consolidating its gold mining interests in the area.

The Meliadine West property is located in Nunavut Territory, approximately 28 kilometres northwest of Rankin Inlet. The goal of exploration on the property is to find an economic mesothermal lode gold deposit. In excess of CAD $\$ 118$ million has been spent on exploration of the property since 1990.

An initial 12 year mine life is predicted for Meliadine with operations commencing in 2014. It will produce 15 MW power using diesel generators and use both open pit and underground mine methods. 20,000 tonnes of fuel will be required annually, along with 8,000 tonnes of mine supplies.

The huge Mary River Mine iron ore deposit, with some 365 million tonnes of proven and probable reserves, is located about 160 km south of the community of Pond Inlet on North Baffin Island, in the Qikiktaaluk region of Nunavut.

Mine owner Baffinland Iron Mines Corporation plans to transport (initially) 18 million tonnes/year of high-grade iron ore from its Mary River open pit mine on North Baffin Island, 143 km by rail to a new port facility to be constructed at Steensby Inlet. Production is scheduled to commence in 2016, and the mine has a 21 year life. The initial outbound ore volume could increase to 30 million tonnes/year with mine expansion. When operational, inbound freight will consist of 41,000 tonnes of fuel and 10,000 tonnes of dry cargo supplies which will be transported to the mine over the rail system or alternatively, a winter road from Milne Inlet on the north side of the Island. Fuel for diesel-powered generation at the mine will be railed to the property from a permanent marine tank farm at the Steensby Inlet port. There will also be a diesel-powered plant at the port. Together the plants will produce about 45 MW. Mary River is an open pit mining operation which will employ 275 people at the mine, and 175 at the port, when in production. During the mine construction period 138,000 tonnes of equipment, materials and supplies will be supplied to the sites along with 35,000 tonnes offuel.

The deepwater port plan provides for one ore carrier berth and two service ship berths. Ore will be loaded from a stockpile to ships via a 12,000 tonne/hr. conveyor

Baffinland has formed a partnership alliance with Edna Limited to complete shipping studies and eventually coordinate all marine transportation functions. Cape-size ore carriers are planned - Polar Class 4 vessels with 135,000 DWT capacities. Some 10 ships will be required and the port should be operational 12 months/year

Newmont Mining Corporation is a large American-owned international mining company that is actively bringing the Hope Bay Mine in the Kitikmeot region of Nunavut into play. The Hope Bay gold property is located 90 km south of Cambridge Bay near the Canadian mainland coast, south of Melville Sound. Some $\$ 85$ million has been invested by Newmont in mine preparations and exploration over the last two years.

Access for inbound commodities is by barge over a shallow water jetty in Roberts Bay off Melville Sound. The decision to proceed with mine development was reached in October, 2009 and will commence with a major sealift of nearly 30,000 tonnes of fuel, equipment and construction materials in 2010.

Production is planned using both open pit and underground mining methods. Start-up is currently scheduled for 2014 with an initial predicted mine life of 20 years. Power
requirements will be met by on-site diesel generators. When in production, Hope Bay will require 34,000 tonnes of fuel and 5,000 tonnes of dry cargo supplies, annually. The mine supplies will likely be sourced from the East Coast as it is the main source of mine materials and equipment in North America.

The Izok Lake property owned now by MMG of China is a potentially huge base metal mine located approximately 300 km north of Yellowknife. The nearest surface access is by winter road from the Lupin Gold Mine on Contwoyto Lake, the terminus of the TCWR.

The best current estimate of production start-up is 2015. Using both underground and open pit mining methods, the operation is forecasted to produce 430,ooo tonnes/year of lead, zinc and copper concentrates over a predicted mine life of 12-14 years.

Production at Izok Lake is totally dependent on an all-weather road system to an arctic port facility to store concentrates and load ice-class ships to be located at either Bathurst Inlet or elsewhere on the Coronation Gulf. From a tank farm located at the port, the Izok lake Mine is estimated to require 28,000 tonnes of fuel annually, together with 10,000 tonnes of mine supplies to be shipped over either or both the arctic port or the TCWR. On-site diesel power generation will be employed under the existing development plan.

The Kiggavik Project is a proposed $\$ 1.5$ billion uranium mining and milling operation located in the Kivalliq region of Nunavut approximately 80 km west of the community of Baker Lake.

AREVA Resources Canada, a subsidiary of the large international French Areva Energy Group, is proposing to use open pit and underground mining methods at two main sites on the property. 2,000 tonnes/day of ore will be excavated, trucked to an ore stockpile and directed to a mill to produce yellowcake, a uranium concentrate. A dock site at Baker Lake would serve as a transfer and storage facility for materials and supplies. A $90-100 \mathrm{~km}$ haul road would be constructed to link the Baker Lake dock site to the main project site. A 27 MW diesel-powered electrical generation plant is planned to service the mine.

About 4,600 tonnes of yellowcake concentrate, sealed in steel drums and stuffed to marine containers, will be shipped either by air or barge to southern points for processing. 58,00o tonnes of fuel will be required annually to sustain operations, along with 60,000 tonnes of mine supplies when both sites are in production.

### 3.3.3 Nunavut Possible Mines (High Scenario)

The High Scenario mine in Nunavut that falls into the "possible" category is a single property with production further out in the future; proven reserves identified but still in the prefeasibility stage; regulatory processes not yet started; and specific project financing not yet in place.

The Hackett River base and precious metal mine owned by Sabina Gold and Silver Corporation is located about 480 km northeast of Yellowknife and some 75 km south of the potential deep-water port being promoted at Bathurst Inlet. Lead, zinc and copper concentrates along with silver will be mined using open pit mining technology, over the 18year predicted mine life scheduled for start-up in 2018

This is a large mining operation that will require an all-weather access road to a port facility similar to the one proposed for Bathurst Inlet. If the seaport is developed at Bathurst Inlet it will also no doubt serve the Izok Lake Mine as well, and likely provide a lower cost fuel and bulk commodity supply point for other mines in the area, including the diamond mines in NWT in the Lac de Gras area.

12,000 tonnes of ore will be processed daily at the mine which will produce 450,000 tonnes of mixed concentrates annually. 58,00o tonnes of fuel will be consumed by mining trucks and a diesel power generation facility. Inbound mine supply requirements are estimated to be 100,000 tonnes/year , identified in the pre-feasibility studies.

### 3.3.4 Nunavut Oil and Gas

Nunavut is believed to have significant oil and natural gas potential. The largest known fossil fuel reserves lie in a remote area in the Sverdrup Basin in the High Arctic, west of Axel Heiberg Island. Current estimates place the recoverable reserves in this Basin alone at 17.4 trillion cubic feet of natural gas, and 334 million barrels of oil. This is equal to about 11 per cent of Canada's total crude oil resources and 20 per cent of Canada's natural gas resources, and represents a potential value far exceeding that of mining in Nunavut.

Nineteen discoveries were made in this Basin between 1969 and 1985, including a major gas field at Drake Point and the Bent Horn oil field. Bent Horn produced light crude for eleven years between 1985 and 1996. The record of drilling success in the High Arctic has been impressive with one discovery for every six wells drilled in the Sverdrup Basin itself. This offers a high potential for further discoveries of both offshore and onshore oil and gas.

However, oil and gas exploration and development activity has been frustrated for many years in the eastern Arctic due to complicated ownership structures, high costs of development, and dated seismic data.

New exploration, production and transportation technologies now available should encourage re-evaluation of exploration ventures that can lead to Oil and Gas field development in Nunavut.

The forecast for this report assumes one on-shore exploration drilling rig will be employed in the High Arctic in Nunavut by 2015 resulting in the mobilization of 4,000 tonnes of equipment, fuel and oilfield supplies; increasing to two rigs by 2020 (8,000 tonnes of supplies) and three by 2030 requiring 12,000 tonnes of total freight.

### 3.4 Northern Strategy Developments

### 3.4.1 The Canadian High Arctic Research Station (CHARS)

In the October 2007 Speech from the Throne the federal government committed to building an arctic research station "on the cutting-edge of arctic issues, including environmental science and resource development". Indian and Northern Affairs(INAC) is the lead department.

INAC consulted with various stakeholders to create a Visioning Workshop report entitled Defining Science Priorities for Canada's New Arctic Science Station. They then commissioned the Council of Canadian Academics to come up with a report entitled "Vision for the Canadian Arctic Research Initiative: Assessing the Opportunities".

The department has narrowed the site selection to three communities, Resolute Bay, Cambridge Bay and Pond Inlet. They are in the process of defining the objectives of the station. This will determine what kind of research will be done and kind of facility that is required.

Resolute Bay has some advantages since the Polar Continental Shelf Program (PCSP) is currently located there. PCSP has a number of services for scientists conducting research in the arctic including twin otter aircraft and helicopters.

There is also field equipment; satellite telephones, etc. All this would have to be duplicated should another site be chosen. As well the Department of National Defence has chosen Resolute Bay as their site for an Arctic Training Centre. This could provide synergies that could assist both departments by reducing costs.

At this point based on the information available it is felt that the station could accommodate between 20 and 50 researchers and staff. This would include an executive director, a person in charge of each science team and team members.

To support these people there would need to be 4 tonnes of dry cargo plus 3.5 tonnes of fuel per person. The range would be between 80 and 200 tonnes of dry cargo annually. For fuel the range would be between 70 to 175 tonnes.

### 3.4.2 Canadian Forces Army Training Centre

As part of their Northern Strategy Commitments, the federal government announced the establishment of a Canadian Forces Army Training Centre in Resolute Bay. The training facility will provide a permanent staging base in the Arctic for Army capabilities.

The stated goals of this facility are:

- To provide a multi-use facility capable of supporting the Army Advanced Winter Warfare Course; Army Sovereignty Operations and Canadian Forces Joint Exercises; Search and Rescue Technician Arctic survival training; Canadian Rangers training; and a command and control centre for regional military and civilian disasterresponse operations;
- To increase the Canadian Military expertise and knowledge of operating in the Arctic, and the overall Canadian military's presence in the North; and
- To provide year-round training facilities and a location for pre-positioning training equipment and various types of vehicles in the High Arctic. ("The Canadian Forces and Private Military Companies: A Possible Partnership in the Arctic"; Lt. Colonel Denis Boucher)

Details of the training centre have not been released. However; it is felt that the site could include 20 to 40 permanent staff, with an average of 10 persons in training throughout the year. Major exercises if based at the site would not have a significant impact on the regular resupply of the centre. Exercises such as Nanook 2009 which was based out of Iqaluit, had all equipment and supplies brought in for the operations. Logistics support is a vital part of the exercise since it demonstrates the military's ability to support such a mission and sustain it in the field. For Nanook 2009 numerous C17 and Hercules aircraft flights were used to support the operation as were navy and Coast Guard vessels. Resolute Bay as the goals indicate would be used for pre-positioning of equipment.

Re-supply would involve approximately 5 tonnes of dry cargo per person to support the training throughout the year. The range would be 150 tonnes to 250 tonnes of dry cargo. Normal requirements plus the use of equipment such as snow machines would result in an average fuel consumption of 4.5 tonnes per person per year. This creates a range of 135 tonnes to 225 tonnes of fuel.

### 3.4.3 Arctic Deep Water Port

As part of the Northern Strategy the government also announced the building of a naval docking and refueling facility in Nanisivik. This site will expand an existing deep water berthing area which until recently was used by the Coast Guard.

Located in sheltered Strathcona Sound inside the eastern entrance to the Northwest Passage, the base is expected to serve as a staging area for the new Arctic/Offshore Patrol Vessels (AOPV), enabling them to resupply, refuel, embark equipment and supplies, and transfer personnel. Coast Guard are also expected to return to the site once the facilities are operational. Maintenance and operating costs are projected at approximately $\$ 200$ million over 20 years. (Standing Senate Committee on Fisheries and Oceans)

The AOPVs were part of the Northern Strategy announcement and are to include six to eight new armed, ice-strengthened offshore patrol vessels ("Polar Class 5 Arctic/ Offshore Patrol Vessels"). The fuel consumption is forecast to be 11 tonnes per day per ship. Of the six ships it is likely that only two will be in the Arctic at any one time. It is assumed that they travel for half the time and that they spend three months per year in the Arctic this results in 90 days $/ 2$ x 2 ships x 11 tpd = 990 tonnes, or approximately 1,000 tonnes of diesel. This assumes they leave the south full of bunker and keep topped up via Nanisivik. By adding Coast Guard requirements it is forecast that annual requirements will be approximately 6,000 tonnes of fuel.

The refuelling base will be seasonal and will probably operate for 5 months per year with a staff of 10 . Resupply will be 4 tonnes of dry cargo per person and 4.5 tonnes of fuel per person. Resupply for ships will include fuel and dry goods which will basically be fresh goods and other essential items estimated at 20 tonnes. Total dry good for Nanisivik would be approximately 16.5 tonnes for base re-supply and 20 tonnes for ship re-supply or approximately 36.5 tonnes of dry cargo. Fuel resupply would be 19 tonnes for the base and 6,000 tonnes for vessel refuelling or approximately 6,020 tonnes of fuel.

| New Sealift Traffic - Northern Strategy Initiatives (Tonnes/Year) |  |  |
| :---: | :---: | :---: |
|  | LOW | HIGH |
|  | Scenario | Scenario |
| Arctic Research Station |  |  |
| Dry Goods | 80.0 | 200.0 |
| Fuel | 70.0 | 175.0 |
| CF Army Training Centre |  |  |
| Dry Goods | 150.0 | 250.0 |
| Fuel | 135.0 | 225.0 |
| Nanisivik Deep Water Port |  |  |
| Port Dry Goods | 16.5 | 16.5 |
| Port Fuel | 19.0 | 19.0 |
| Ship Dry Goods | 20.0 | 20.0 |
| Ship Fuel | 6,000.0 | 6,000.0 |
| Total |  |  |
| Dry Goods | 266.5 | 486.5 |
| Fuel | 6,224.0 | 6,419.0 |
| Total All Cargo | 6,490.5 | 6,905.5 |

Nanisivik provides DND with a base of operation to serve the Eastern Arctic. There are currently no plans to develop a deep water capability in the Western Arctic. However, it is unlikely that such a facility if developed would be a standalone operation due to the prohibitive costs of developing such a base.

It is more likely to be a joint venture taking advantage of deep water marine facilities developed to support resource development. This would provide an opportunity to operate in the Western Arctic without having to incur the full capital costs of developing a standalone deep water facility.

An existing site in the Western Arctic is Tuktoyaktuk Harbour. There are currently marine facilities in place and the harbour has been used to support oil and gas drilling operations in the Beaufort Sea. The entrance to the harbour is shallow and could be an issue depending of the size of vessels planned. The site does have advantages that may appeal to DND in the future.

If a Western Arctic deep water facility is developed it is likely to be similar to the proposed Nanisivik operation. Re-supply would be approximately 40 tonnes of dry cargo and approximately 1000 tonnes of fuel.

## 4. Consolidated Commodity Forecasts

From the current year 2009 baseline, traffic forecasts have been extended forward 20 years based on Statistics Canada medium growth population projections (see appendix) for Community Resupply traffic; and on medium scenario forecasts (see previous Chapter 3) for Resource Development traffic.

The following table provides a major commodity summary forecast for Northern Transportation Systems Demand through 2030.

| Northern Transport Demand Forecast Summary (tonnes) |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2010 | 2015 | 2020 | 2025 | 2030 |
| General Freight | 443,557 | 459,499 | 474,226 | 489,032 | 503,737 |
| Development Freight | 94,100 | 846,100 | 1,193,000 | 375,000 | 322,000 |
| Bulk Fuel | 718,986 | 1,142,164 | 1,233,712 | 1,017,954 | 908,614 |
| Total Inbound | 1,256,643 | 2,447,763 | 2,900,938 | 1,881,986 | 1,734,351 |
| Outbound | 112,000 | 1,381,000 | 19,556,600 | 19,320,600 | 18,820,600 |
| Induced Demand* | 18,820 | 169,220 | 238,600 | 75,000 | 64,400 |

*A 1.20 induced impacts multiplier is applied to development freight to account for the additional traffic demand that can be expected with spin-off economic activity from resource development projects. Induced demand is shown for information only and not included in the totals.

The balance of this section provides 20 year forecasts with graphical presentations for Community Resupply and Resource Development Traffic within each territory.

### 4.1 Community Resupply Traffic Forecasts



### 4.1.1 Nunavut Community Resupply

| Nunavut Community Resupply Average Commodity Split | Nunavut Community Resupply Average Regional Split |
| :---: | :---: |


| Nunavut Community Resupply Forecast (Tonnes/Year) |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2010 | 2015 | 2020 | 2025 | 2030 |
| Qikiqtaaluk |  |  |  |  |  |
| General Freight | 15,145 | 15,985 | 16,736 | 17,381 | 17,951 |
| Bulk Fuel | 73,596 | 77,680 | 81,327 | 84,464 | 87,236 |
| Total | 88,741 | 93,665 | 98,063 | 101,845 | 105,187 |
| Kivalliq |  |  |  |  |  |
| General Freight | 14,592 | 15,403 | 16,126 | 16,748 | 17,292 |
| Bulk Fuel | 27,696 | 29,233 | 30,606 | 31,786 | 32,829 |
| Total | 42,288 | 44,636 | 46,732 | 48,534 | 50,121 |
| Kitikmeot |  |  |  |  |  |
| General Freight | 7,815 | 8,319 | 8,710 | 9,046 | 9,342 |
| Bulk Fuel | 23,425 | 24,726 | 25,886 | 26,884 | 27,766 |
| Total | 31,240 | 33,045 | 34,596 | 35,930 | 37,108 |
| Nunavut Total | 162,269 | 171,346 | 179,391 | 186,309 | 192,416 |

### 4.1.2 NWT Community Resupply



| Arctic Coastal NWT Community Resupply Forecast |  |  |  |  |
| :--- | :---: | :---: | :--- | :---: | :--- |
| (Tonnes/Year) |  |  |  |  |


| Southern NWT Community Resupply Forecast |  |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: |
| (Tonnes/Year) |  |  |  |  |  |

Note: All Arctic Region figures include general freight delivered via the Yukon Highway System (Dempster Highway) Commodity split includes marine and truck traffic (split on truck traffic alone is $60 \%$ fuel $/ 40 \%$ general).

### 4.1.3 Yukon Community Resupply



| Yukon Community Resupply Traffic Forecast |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: |
|  | (Tonnes/Year) |  |  |  |  |
|  | 2010 | 2015 | 2020 | 2025 | 2030 |
|  |  |  |  |  |  |
| General Freight | 167,406 | 171,627 | 175,812 | 180,703 | 185,573 |
| Bulk Fuel | 122,300 | 125,500 | 128,700 | 132,400 | 136,000 |
| Total Yukon | $\mathbf{2 8 9 , 7 0 6}$ | $\mathbf{2 9 7 , 1 2 7}$ | $\mathbf{3 0 4 , 5 1 2}$ | $\mathbf{3 1 3 , 1 0 3}$ | $\mathbf{3 2 1 , 5 7 3}$ |
| To Alaska | 100,900 | 103,700 | 106,300 | 109,300 | 112,300 |
| To NWT | 14,994 | 15,573 | 16,188 | 16,703 | 17,327 |
| Total | $\mathbf{4 0 5 , 6 0 0}$ | $\mathbf{4 1 6 , 4 0 0}$ | $\mathbf{4 2 7 , 0 0 0}$ | $\mathbf{4 3 9 , 1 0 6}$ | $\mathbf{4 5 1 , 2 0 0}$ |

Note: General freight to Alaska and NWT is included to show total demand on Yukon Highways.

### 4.2 Resource Development Traffic Forecasts

| All Resource Traffic Forecasts (Tonnes/Year) |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2010 | 2015 | 2020 | 2025 | 2030 |
| Mining |  |  |  |  |  |
| Medium Scenario |  |  |  |  |  |
| Inbound | 258,300 | 941,300 | 955,000 | 651,000 | 425,000 |
| Outbound | 112,000 | 1,381,000 | 19,556,600 | 19,320,600 | 18,820,600 |
| Energy |  |  |  |  |  |
| Pipeline |  |  |  |  |  |
| Inbound | - | 400,000 | 786,000 |  |  |
| Resupply |  |  | 5,000 | 8,000 | 8,000 |
| Exploration |  |  |  |  |  |
| Inbound | 6,000 | 73,000 | 84,000 | 116,000 | 160,000 |
| All Resource <br> Traffic |  |  |  |  |  |
| Inbound | 264,300 | 1,414,300 | 1,830,000 | 775,000 | 593,000 |
| Outbound | 112,000 | 1,381,000 | 19,556,600 | 19,320,600 | 18,820,600 |

Total Mine Traffic Forecast (Tonnes/Year)


Excludes Baffinland Mary River Iron Mine (18 million tonnes/year)

## Territorial Mine Traffic Forecasts (Tonnes/Year)



Excludes Baffinland Mary River Iron Mine (18 million tonnes/year)


### 4.2.1 Yukon Resource Development

| Yukon Resource Traffic Forecast Summary (Tonnes/Year) |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2010 | 2015 | 2020 | 2025 | 2030 |
| Mining |  |  |  |  |  |
| Medium Scenario |  |  |  |  |  |
| Inbound | 49,500 | 135,000 | 149,000 | 75,000 |  |
| Outbound | 112,000 | 565,000 | 736,000 | 500,000 |  |
| Energy |  |  |  |  |  |
| Pipeline |  |  |  |  |  |
| Inbound |  |  | 786,000 |  |  |
| Resupply |  |  |  | 3,000 | 3,000 |
| Exploration |  |  |  |  |  |
| Inbound |  |  | 3,000 | 6,000 | 6,000 |

Yukon Mining Forecast (Tonnes/Year)


| Yukon Mineral Development by Region - Medium Scenario (Tonnes/Year) |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Mine | Traffic | 2010 | 2015 | 2020 | 2025 | 2030 |
| Carmacks |  |  |  |  |  |  |
| Minto | Outbound | 65,000 | 65,000 | 65,000 |  |  |
|  | Fuel | 23,000 | 23,000 | 23,000 |  |  |
|  | Supplies | 4,000 | 4,000 | 4,000 |  |  |
| Carmacks Copper | Outbound |  | 16,000 | 16,000 |  |  |
|  | Fuel | 1,000 | 8,000 | 8,000 |  |  |
|  | Supplies | 500 | 3,000 | 3,000 |  |  |
| Bellekeno | Outbound |  | 20,000 | 20,000 |  |  |
|  | Fuel | 1,000 | 3,000 | 3,000 |  |  |
|  | Supplies | 1,000 | 2,000 | 2,000 |  |  |
| Carmacks Total | Outbound | 65,000 | 101,000 | 101,000 | 0 | 0 |
|  | Fuel | 25,000 | 34,000 | 34,000 | 0 | 0 |
|  | Supplies | 5,500 | 9,000 | 9,000 | 0 | 0 |
| Canol |  |  |  |  |  |  |
| Selwyn | Outbound |  | 320,000 | 500,000 | 500000 |  |
|  | Fuel | 3,000 | 40,000 | 60,000 | 60000 |  |
|  | Supplies | 2,000 | 10,000 | 15,000 | 15,000 |  |
| Wolverine | Outbound | 45,000 | 135,000 | 135,000 |  |  |
|  | Fuel | 8,000 | 21,000 | 21,000 |  |  |
|  | Supplies | 3,000 | 10,000 | 10,000 |  |  |
| Cantung | Outbound | 2,000 | 9,000 |  |  |  |
|  | Fuel | 2,000 | 8,000 |  |  |  |
|  | Supplies | 1,000 | 3,000 |  |  |  |
| Canol Total | Outbound | 47,000 | 464,000 | 635,000 | 500000 | 0 |
|  | Fuel | 13,000 | 69,000 | 81,000 | 60000 | 0 |
|  | Supplies | 6,000 | 23,000 | 25,000 | 15,000 | 0 |
| Yukon Total | Outbound | 112,000 | 565,000 | 736,000 | 500000 | 0 |
|  | Fuel | 38,000 | 103,000 | 115,000 | 60000 | 0 |
|  | Supplies | 11,500 | 32,000 | 34,000 | 15,000 | 0 |
| Yukon Oil and Gas Development (Tonnes/Year) |  |  |  |  |  |  |
| Development | Traffic | 2010 | 2015 | 2020 | 2025 | 2030 |
| Alaska Gas Pipeline | Inbound | 0 | 0 | 786,500 | 3,000 | 3,000 |
| Oil \& Gas Exploration | Inbound | 0 | 0 | 3,000 | 6,000 | 6,000 |
| Total |  | 0 | 0 | 789,500 | 9,000 | 9,000 |

[^12]
### 4.2.2 NWT Resource Development

|  | NWT Resource Traffic Forecast Summary <br> (Tonnes/Year) |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2010 | 2015 | 2020 | 2025 | 2030 |
| Mining <br> Medium Scenario <br> Inbound <br> Outbound | 135,000 | 515,000 | 532,000 | 302,000 | 151,000 |
| Energy <br> Pipeline <br> Inbound <br> Resupply |  | 386,000 | 386,000 | 386,000 | 386,000 |
| Exploration <br> Inbound | 600,000 |  |  |  |  |

NWT Mining Traffic Forecast (Tonnes/Year)


|  |  |  |  |  |  |
| :--- | :--- | ---: | ---: | ---: | ---: | ---: |
|  | NWT Mineral Development by Region |  |  |  |  |
| (Tonnes/Year) |  |  |  |  |  |


\left.|  | NWT Oil and Gas Development |  |  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- | :---: |
| (Tonnes/Year) |  |  |  |  |  |  |  |  |$\right]$

### 4.3.3 Nunavut Resource Development

|  | Nunavut Re | urce Traffic <br> nnes/Year | ic Summary |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2010 | 2015 | 2020 | 2025 | 2030 |
| Mining |  |  |  |  |  |
| Medium Scenario |  |  |  |  |  |
| Inbound | 73,800 | 291,300 | 274,000 | 274,000 | 274,000 |
| Outbound |  | 430,000 | 18,434,600 | 18,434,600 | 18,434,600 |
| Energy |  |  |  |  |  |
| Exploration |  |  |  |  |  |
| Inbound |  | 4,000 | 8,000 | 8,000 | 12,000 |

Nunavut Mining Traffic Forecast (Tonnes/Year)


Excludes Baffinland Mary River Iron Mine (18 million tonnes/year)

| Nunavut Mineral Development by Region (Tonnes/Year) |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 2010 | 2015 | 2020 | 2025 | 2030 |
| Kivalliq |  |  |  |  |  |  |
| Meadowbank |  |  |  |  |  |  |
| Gold | Fuel | 20,000 | 32,000 |  |  |  |
|  | Supplies | 15,000 | 30,000 |  |  |  |
| Meliadine |  |  |  |  |  |  |
| Gold | Fuel | 3,000 | 20,000 | 20,000 | 20,000 | 20000 |
|  | Supplies | 2,000 | 8,000 | 8,000 | 8000 | 8000 |
| Kiggavik | Outbound |  |  | 4,600 | 4,600 | 4,600 |
| Yellowcake | Fuel | 200 | 200 | 58,000 | 58,000 | 58000 |
|  | Supplies | 100 | 100 | 60,000 | 60000 | 60000 |
| Kivalliq Total | Outbound | 0 | 0 | 4,600 | 4,600 | 4,600 |
|  | Fuel | 23,200 | 52,200 | 78,000 | 78,000 | 78000 |
|  | Supplies | 17,100 | 38,100 | 68,000 | 68000 | 68000 |
| Kitikmeot |  |  |  |  |  |  |
| Hope Bay |  |  |  |  |  |  |
| Gold | Fuel | 16,000 | 34,000 | 34,000 | 34,000 | 34000 |
|  | Supplies | 13,000 | 5,000 | 5,000 | 5000 | 5000 |
| Izok Lake | Outbound |  | 430,000 | 430,000 | 430,000 | 430,000 |
| Pb ZnCu | Fuel | 1,000 | 28,000 | 28,000 | 28,000 | 28000 |
|  | Supplies | 500 | 10,000 | 10,000 | 10000 | 10000 |
| Kitikmeot | Outbound | 0 | 430,000 | 430,000 | 430,000 | 430,000 |
|  | Fuel | 17,000 | 62,000 | 62,000 | 62,000 | 62000 |
|  | Supplies | 13,500 | 15,000 | 15,000 | 15000 | 15000 |
| Qikiqtaaluk |  |  |  |  |  |  |
| Mary River | Outbound |  |  | 18,000,000 | 18,000,000 | 18,000,000 |
| Iron Ore | Fuel | 2,000 | 17,000 | 41,000 | 41,000 | 41000 |
|  | Supplies | 1,000 | 107,000 | 10,000 | 10000 | 10000 |
| Nunavut Total | Outbound | 0 | 430000 | 18,434,600 | 18,434,600 | 18,434,600 |
|  | Fuel | 42,200 | 131,200 | 181,000 | 181,000 | 181000 |
|  | Supplies | 31,600 | 160,100 | 93,000 | 93000 | 93000 |

## Nunavut Oil and Gas Development (Tonnes/Year)

| Development | Traffic | 2010 | 2015 | 2020 | 2025 | 2030 |
| :---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Oil \& Gas Exploration | Inbound | 0 | 4,000 | 8,000 | 8,000 | 12,000 |

## 5. Future System Performance

Ongoing changes in northern transportation demand are driving systems performance issues across the North. These include:

- Kivalliq resupply shifting from Churchill based barge operations to Montreal based Eastern Sealift operations and possibly back again with NTCL re-entering the market, especially for the Meadowbank mine resupply at Baker Lake.
- Kitikmeot resupply shifting from Hay River based Mackenzie River barging to Montreal based Eastern Sealift operations with both NSSI and NEAS offering community resupply and resource development support (Newmont/Hope Bay Mine)
- NWT River resupply for deck cargo and bulk fuel to the Western Arctic shifting to Western Sealift operations originating in the Vancouver Area as well as fuel sourcing from the US west coast.
- NWT Seasonal Road constraints due to mild weather precluding sufficient ice thickness thorough a full operating season (with supplemental air cargo operations required in 2005 for approximately one third of the mine resupply tonnage).
- NWT, Nunavut and Yukon prospects for increasing mineral developments driving new port access project proposals to reach remote production areas and to exploit opportunities for more efficient export transportation.
- Yukon Port of Skagway mineral export facility reconstruction in parallel with Stewart Bulk Terminal facilities in British Columbia providing competing options for Yukon mining industry.

These ongoing demand driven performance changes set the requirements for Infrastructure Assessment in Phase 2 of the Northern Transportation Systems Assessment.

## Appendix

1) Nunavut Socio-Economic Differences
2) Marine Fleet and Sailing Statistics
3) Highway Statistics Development
4) Community Resupply Forecast Methodology
5) Scheduled Northern Air Service and Representative Aircraft
6) Resource Development Forecast Detail
7) Stakeholder Interviews Conducted

## Nunavut Socio-Economic Differences

In the course of completing the Northern Transportation Systems Assessment Phase 1 Demand Report, it has become apparent that relative to the other territories, Community Resupply Traffic to Nunavut is much lower. The following points out a number of the socioeconomic differences that can cause that effect.

## Transportation Infrastructure

The three Canadian territories may have many similarities but are also very dissimilar. One major difference lies in transportation infrastructure. Yukon has an extensive all weather highway system that links all but one of the major communities. The Northwest Territories (NWT) has an extensive highway system in the south but there are many communities in the north which are without all weather roads (Inuvik is linked by all weather road to the Yukon via the Dempster Highway). In stark contrast the Nunavut Territory (NU) has no road system other than local roads. The highway system in Yukon and NWT not only allows for year round re-supply but supports businesses that require a reliable transportation system to maintain their sophisticated logistic chains.

## Population Distribution

Another major difference between the territories lies in how populations are distributed within the three territories. Of Yukon's 34,000 inhabitants approximately 75 percent live in the Whitehorse area. In the NWT nearly 45 percent of the 43,000 population live in Yellowknife. Of Nunavut's 32,000 population approximately 23 percent of the population lives in the capital of Iqaluit.

The population densities of communities like Whitehorse and Yellowknife offer economies of scales that together with reliable transportation and socio-economic conditions contribute toward economies that benefit from the multiplier effect. There are tertiary businesses such as a limited manufacturing sector which supports operations like mining and transportation. Also, service sectors support government, tourism and mining. These businesses contribute to higher employment, incomes and consumption.

## Retail Outlets

Both Whitehorse and Yellowknife have benefited by the introduction of big box stores. Operations like Wal-Mart, Superstore, Canadian Tire, The Brick, Marks Work Warehouse and others have allowed Northerners in these communities to benefit from lower prices and enjoy a selection of merchandise that was previously not known in the North. The availability of paved all-weather roads has ensured that these large stores can fit into the logistic chains of their corporations and provide reliability in service and cheaper prices. The increase in selection also contributes to impulse spending. This together with other factors mentioned
below helps contribute to an increase in consumption which increases consumer spending and increases the volume of freight moved into the territories.

## Food Services

The introduction of fast food outlets in the North also contributes to increased freight movements. In both Whitehorse and Yellowknife there are food services such as Tim Horton’s, Starbucks, McDonalds, Boston Pizza, Subway, Kentucky Fried Chicken, A\&W, etc which are based on a steady reliable re-supply of fresh supplies to stay in business. The success of these operations demonstrates that the transportation system is efficient and able to meet the needs of both the management of the operations and their customers.

| Monthly Receipts for Food Services and Drinking Places (Stats Canada) |
| :--- | ---: | ---: |
| $\qquad$March 2009   <br> $(\$ 000)$ February 2010  <br>   $(\$ 000)$ <br> Yukon 3,549 4,586 <br> Northwest Territories 6,190 6,912 <br> Nunavut 1,425 1,554 |

In March of 2009 Yukon receipts were almost 150 percent more than Nunavut's. Although Yukon registered almost two hundred percent more receipts in February 2010 than does Nunavut one reason for this difference is that Whitehorse holds it Rendezvous celebrations during the month of February. What the chart does demonstrate is that there is a significant difference in food service and drinking place receipts and this is reflective of a number of factors including tourism that create greater demand for consumables.

## Demographics/Disposable Income

In Yukon less than 25 percent of the population is aboriginal while in the NWT it is 50 percent and in NU it is 85 percent. Aboriginals tend to be concentrated in the remote communities where there are limited employment opportunities and where the cost of living tends to be higher.

The economic situation in Northern communities varies dramatically. Government remains the major employer in the three territories and is supported by industries such as mining and tourism. The major communities benefit the most from government activity and unemployment rates in the capitals is significantly lower than other communities, particularly isolated ones. In NU mining exploration and the development of new mines are having some impact but unemployment remains high.

|  | Nunavut Economic Data by Community |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Community | Pop. | Median Household <br> Income (2005) | Unemployment <br> Rate | More than one <br> person per room | Average <br> Age |
| Iqaluit | 6,184 | $\$ 89,088$ | 7.8 | 6.7 | 28.8 |
| Clyde River | 820 | $\$ 46,464$ | 24.2 | 35.1 | 20.8 |
| Igloolik | 1,538 | $\$ 47,744$ | 16.1 | 27.7 | 18.9 |
| Pangnirtung | 1,325 | $\$ 44,928$ | 17.1 | 12.3 | 21.9 |
| Arviat | 2,060 | $\$ 45,184$ | 13.0 | 30.8 | 19.5 |
| Baker Lake | 1,728 | $\$ 41,344$ | 18.9 | 24.4 | 22.0 |
| Rankin Inlet | 2,358 | $\$ 73,344$ | 10.2 | 16.0 | 23.9 |
| Repulse Bay | 748 | $\$ 40,576$ | 34.5 | 42.9 | 18.9 |
| Cambridge Bay | 1,477 | $\$ 71,936$ | 9.7 | 12.2 | 26.3 |
| Kugaaruk | 688 | $\$ 58,624$ | 21.3 | 44.4 | 18.0 |
| Taloyoak | 809 | $\$ 45,952$ | 28.1 | 35.1 | 19.6 |

Data from "Inventory of Health Services in Nunavut" October 22, 2009. Much of the data is based on the 2006 Census and although the communities have grown. The relationship between unemployment, income, household income and housing conditions is still very much relevant.

As noted above government is the major employer in the three territories. When you subtract the capital of Iqaluit and the regional centres of Cambridge Bay and Rankin Inlet the employment rates and household incomes are quite low. Although not all 26 NU communities are listed here the relationships are the same. When one takes into account that the cost of food in these communities is extremely high it is obvious that the disposable income of many of these communities is very low which limits the amount of purchasing that can be done.

The federal government is altering the food mail program to address the need to ensure that nutritious food is made available to these communities at reasonable prices to help promote healthy life styles. This will help in the smaller communities where incomes are low and all of the fresh produce must be flown in.

Average Annual Household Income in Canada (AAHI)

| YEAR | 2006 |  | 2001 |
| :--- | ---: | ---: | ---: |

[^13]While the AAHI in Yukon and Nunavut are similar there is a large variation between the capital cities and other communities. In Whitehorse the AAHI is $\$ 66,191 w h i l e ~ i n ~ I q a l u i t ~ i t ~ i s ~$ $\$ 89,088$ which are significantly above other communities in their territories (in Yukon the

AAHI for Old Crow is $\$ 36,352$ and in Watson Lake the second largest community it is $\$ 47,232$ ). However; in Yukon Old Crow is connected by scheduled air service to Whitehorse, six days per week and benefits from Whitehorse's lower food and retail costs. Other Yukon communities benefit from their highway connection to Whitehorse since people frequently travel to the capital for various reasons including medical and business. Nunavut's other communities do not benefit from air links to Iqaluit since all fresh food products are flown to Iqaluit from the south so that no real advantages exist in shopping in the Nunavut capital. Yukon and the NWT because of their road connections therefore have a significant advantage in terms of pricing for food stuffs and other retail items. The lower costs are reflected in higher disposable income.

The NWT communities served by all weather roads also have an advantage over Nunavut communities. Much of the food mail destined for communities north of Yellowknife is trucked to Yellowknife then transferred to air for the final leg of the journey. This helps reduce costs but does not overcome the cost implications of air transportation.

## Traditional Foods

Another factor affecting dry goods consumption is that aboriginal peoples tend to rely more heavily on traditional foods for their sustenance. Although only the NWT has conducted a survey of reliance on traditional foods it is believed to be representative of aboriginal peoples in all three territories. The survey conducted in 2008 was to determine the number of households where more than half of the meat and fish consumed came from hunting and fishing. In communities with a high proportion of aboriginals, traditional food consumption was very high as in Tuktoyaktuk (63.3), Holman (62.9), Fort Liard (66.5), Jean Marie River (90.0), Colville Lake (94.3), and Lutselk'e (91.9). In larger communities where there is a higher proportion of non-aboriginals results are quite different as in Inuvik (25.2), Fort Simpson (34.4), Hay River (15.7), and Yellowknife (10.7). In Nunavut where $85 \%$ of the population is aboriginal, it is believed that consumption of fish and meat caught through hunting and fishing would be very similar to the numbers in the Northwest Territories.

## Retail Trade

Retail Trade by Province and Territory

|  | $2005(000)$ | $2006(000)$ | $2007(000)$ |  | $2008(000)$ |  | $2009(000)$ |
| :--- | ---: | ---: | ---: | ---: | ---: | :---: | :---: |
| Canada | $365,994.1$ | $389,459.5$ | $412,565.3$ | $427,895.9$ | $415,413.4$ |  |  |
| Yukon | 434.7 | 452.5 | 502.7 | 534.5 | 526.7 |  |  |
| NWT | 574.6 | 599.1 | 678.1 | 705.6 | 693.0 |  |  |
| Nunavut | 249.5 | 260.4 | 278.1 | 308.7 | 324.2 |  |  |
| Source: Statistics Canada |  |  |  |  |  |  |  |

Yukon and Nunavut have similar size populations however Yukon has 62 percent more retail trade than Nunavut. This reflects the socio-economic situation, tourism, and the selection available to Yukoners through lower costs provided by the variety of shopping options.

Employment

| Employment Labour Force |  |
| :--- | ---: |
| Jurisdiction | Total |
| Canada | $16,021,180$ |
| Yukon | 17,315 |
| NWT | 21,350 |
| Nunavut | 10,670 |
| Source: Statistics Canada 2006 Census |  |

Despite having similar populations Yukon has 62 percent more people in the labour force. Part of the explanation for this is that Nunavut has a very young population. The median age is 23.1 and 33.9 percent are 14 years or younger.

## Tourism

Tourism in Yukon accounts for 4.4 percent of the territory's GDP contributing approximately $\$ 500$ million to the economy. Tourism is the largest private sector employer in Yukon, and roughly 70 percent of Yukon's employment population work for businesses that report some level of tourism revenue. Approximately 300,000 travellers cross Yukon's international border each year. By contrast tourism in the Northwest Territories generates approximately $\$ 113.6$ million in revenue annually and attracts 36,000 visitors per year. Nunavut attracted approximately 13,000 visitors in 2005 but the increase in cruise ship visits has the potential to increase this number.

In Yukon the number of tourists has a significant impact on consumption of dry cargo items. Bus tours stay at local hotels, purchase meals and purchase other retail items.

Driving the Alaska Highway is a major tourist attraction. Motor homes and trailers from all over North America and from Europe can be seen travelling the highway. These tourists patronize local stores and are a significant contributor to the local economy.

Although not a significant as tourism there are a large number of trucks that transit Yukon to and from Alaska. These truckers not only purchase fuel but also purchase food and other consumables.

## Northern Marine Voyages (2009 Sailings)

Northwest Passage Transits
(Source: NORDREG Reporting)
3 Coast Guard Sailings
2 Commercial Sailings
8 Pleasure Craft Sailings
4 Cruise Ship Sailings
(592 Passengers)

Eastern Sealift
(Source: Government of Nunavut)
7 Woodwards Tanker Sailings to Iqaluit
4 Woodwards Tanker Sailings to Rankin Inlet
3 Woodwards Tanker Sailings to Cape Dorset \& Baker Lake
1 or 2 Woodwards Tanker Sailings to all other Kivalliq and Qiqitaaluk Communities 1 or 2 NSSI and NEAS Dry Cargo Resupply Ship Sailings to all Nunavut Communities 15 additional NSSI or NEAS Dry Cargo Resupply Ship Sailings to Iqaluit

Western Sealift
(Source: NTCL)
2 NTCL Charter Tanker Sailings from West Coast to Western Arctic Communities
3 NTCL Bulk/Deck Cargo Barge Sailings from Hay River to Western Arctic Communities

Mackenzie River Sailings
(Source: NTCL and Cooper Services)
14 NTCL Bulk/Deck Cargo Barge Sailings from Hay River to Mackenzie River Communities
9 Coopers Barge Sailings from Fort Nelson to Tulita and Norman Wells

Inside Passage Sailings
(Skagway Convention \& Visitors Bureau)
52 Scheduled Container Barge Sailings to Skagway and Haines
12 Scheduled Fuel Barge Sailings to Skagway and Haines
424 Cruise Ship Sailings to Skagway or Haines
(779,043 passengers)

## Churchill Port Calls

(Source: OmniTRAX and NTCL)
18 Bulk Ships loading grain for export
1 NTCL Barge Sailing to Kivalliq

| Northern Marine Fleet |  |  |  |  | LOA | Breadth | Depth | Draft | DWT Tonnes | Container |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Ships | Built | Ice Class | HP | Speed |  |  |  |  |  |  |
| Nunavut Eastern Arctic Sealift |  |  |  |  |  |  |  |  |  |  |
| MV Aivik | 1980 | BV ICE 111 | 5200 | 14 | 109.9m | 19.4 | 12.95 | 5.92 | 4860 | 280 |
| MV Umiavut | 1988 | LR Ice Class | 6000 | 15 | 113.16 | 18.90 | 11.28 | 8.54 | 9587 | 567 |
| MV Avataq | 1989 | LR Ice Class | 6000 | 15 | 113.16 | 18.90 | 11.28 | 8.54 | 9587 | 567 |
| MV Qamutik | 1994 | LR Ice Class | 7380 | 16 | 137.16 | 18.90 | 11.65 | 8.515 | 12754 | 730 |
| Nunavut Sealink \& Supply Inc. |  |  |  |  |  |  |  |  |  |  |
| Anna Desgagnes | 1986 | BV Ice Class | 10330 | 14.5 | 173.5 | 23.05 | 13.70 | 10 | 17850 | 553 |
| Camilla Desgagnes | 1982 | LR? | 7797 | 14.5 | 133.41 | 20.93 | 14.13 | 6.87 | 7000 |  |
| Rosaire Desgagnes | 2007 | GL E3 | 7344 | 15.5 | 138.07 | 21 |  | 8 | 12744 | 673 |
| Sedna | 2009 | GL E3 | 7344 | 15.5 | 139 | 21 |  | 8 | 12612 | 665 |
| Zeleda | 2009 | GL E3 | 7344 | 15.5 | 138.98 | 21 |  | 8 | 12692 | 665 |
| Coastal Shipping Ltd. (Woodwards Group) |  |  |  |  |  |  |  |  |  |  |
| Dorsch | 1980 | GL ? | 6,000 | 14.50 | 130.75 | 18.50 | 10.62 | 8.310 | 10,556 |  |
| Mokami | 1989 | RMR ? | 3,502 | 13.5 | 97.4 | ? | 6.510 | 4.501 | 2,853 |  |
| Tuvaq | 1977 | DNV Ice 1A | 2 x | 14.0 | 164.47 | 21.51 | 12.02 | 9.502 | 15,954 |  |


| Northern Marine Fleet |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Tugs | Built | Ice | HP | Speed | LOA | Breadth | Depth | Draft | Barges | Built | Series | Length | Breadth | Capy |
| Northern Transportation Company Limited |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| M.V. Alex Gordon | 1975 | LR Class | 7200 | 15.5 kts | 205' | 45' | 18'2" | 14'2" | 4 | 1974 | 1800 | $210^{\prime}$ | $56^{\prime}$ | 2590t |
| M.V. Jim Kilabuk | 1975 | LR Class | 7200 | 15.5 | 205' | $45^{\prime}$ | 18'2" | 14'2' | 1 | 2009 | 1500 | 250' | $56^{\prime}$ | 2190t |
| M.V. Nunakput | 1969 | - | 4300 | 12 | 167'6" | 47'9" | 10'6" | $6^{\prime}$ | 20 | 1972 | 1500 | 250' | $56^{\prime}$ | 2190t |
| M.V. Pisurayak Kootook | 1969 | - | 4300 | 12 | $160 '$ | 40' | 10'6" | 6'6" | 8 | 1969 | 1500 | 250' | $56^{\prime}$ | 2190t |
| M.V. Pat Lyall | 1969 | - | 4300 | 12 | $160 '$ | 40' | 10'6" | 6'6" | 1 | - | 1050 | $216^{\prime}$ | 49' | 1730t |
| M.V. Vic Ingraham | 1970 | - | 4500 | 12 | 154'6" | $50^{\prime}$ | 9'6" | 3'9" | 3 | - | 1030 | $20{ }^{\prime}$ | $48^{\prime}$ | 1270t |
| M.V. Edgar Kotokak | 1973 | - | 5600 | 14 | 153'3' | 52'1' | 9'6 | 3'9" | 24 | 1969 | 1000 | 200' | $50^{\prime}$ | 1005t |
| M.V. Henry | 1973 | - | 4500 | 14 | 153'3' | 52'1" | 9'6 | 3'9" | 2 | 1965 | 820 | 175' | $50^{\prime}$ | 900t |
| M.V. Kelly Ovayuak | 1973 | - | 5600 | 14 | 148'3' | 52'1" | 9'6 | 3'9" | 11 | 1962 | 800 | $160^{\prime}$ | 48' | 930t |
| M.V. Jock McNiven | 1973 | - | 4500 | 14 | 148'3' | 52'1" | 9'6 | 3'9" | 2 | 1965 | 700 | $155{ }^{\prime}$ | $45^{\prime}$ | camp |
| M.V. Keewatin | 1974 | LR Class | 3375 | 12 | 126'6" | 38'1' | 12'1' | 8'10' | 18 | 1957 | 600 | 150 | $35^{\prime}$ | 607t |
| M.V. Marjory | - | - | 1100 | 10 | 81'1' | 29'6" | 7'9' | 3'6" |  |  |  |  |  |  |
| M.V. Arctic Kugaluk | - | - | 2250 | 12 | 98' | 38' | $7{ }^{\prime}$ | 4'6" |  |  |  |  |  |  |
| M.V. Sans Sault | - | - | 1500 | 12 | 77'6" | $24^{\prime}$ | $6^{\prime} 8^{1 / 2}$ | 3'9" |  |  |  |  |  |  |



## Resource Development Projects Detailed Demand Forecast

May $8 / 10$ SHEET 5
NORTHERN TRANSPORTATION SYSTEMS ASSESSMENT


$$
\begin{aligned}
& \text { Process cons in Saskatoon } \\
& \text { Re-open with new technology } \\
& \hline \text { Old Cadillac Silver Mine } \\
& \text { Rare Earth Elements }
\end{aligned}
$$








|  |  |
| :---: | :---: |
|  |  |
|  |  |
| Products | Status $\mathbf{- 1 2 / 1 0}$ |
| Cu | Producing |
| $\mathrm{Pb}, \mathrm{Zn}, \mathrm{Cu}$ | Producing |
| W03, Cu | Producing |
| Cu | Short Term |
| $\mathrm{Zn}, \mathrm{Pb}$ | Short Term |
| $\mathrm{Zn}, \mathrm{Pb}, \mathrm{Ag}$ | Short Term |
| $\mathrm{Cu}, \mathrm{Moly}$ | Long Term |
| $\mathrm{WO}, \mathrm{Cu}$ | Long Term |
|  | Total Yukon |
|  |  |


| $\begin{aligned} & \underset{y}{\xi} \\ & \vdots \\ & \vdots \\ & \vdots \\ & \vdots \\ & \vdots \end{aligned}$ | $\xi$ $\vdots$ $\vdots$ $\vdots$ $\vdots$ $\vdots$ |  | $\underline{5}$ <br>  <br>  <br> 0 |  |
| :---: | :---: | :---: | :---: | :---: |
| $\begin{aligned} & \bar{\infty} \\ & \dot{0} \end{aligned}$ | $\begin{aligned} & \text { O } \\ & \dot{N} \end{aligned}$ |  | $\underset{\sim}{w}$ |  |


|  | $\circ$ $O_{0}$ in in |  | O- |
| :---: | :---: | :---: | :---: |
|  | $\begin{gathered} 8 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \\ 0 \end{gathered}$ |  | O <br> 0 <br> 0 <br> 0 <br> 0 <br> 0 <br> N |
| $\begin{aligned} & \hline 0 \\ & 0 \\ & 0_{n} \\ & \underset{\sim}{n} \end{aligned}$ | $\begin{aligned} & 8 \\ & 0 \\ & 0 \\ & n \\ & 0 \end{aligned}$ | $\begin{array}{cc} 0 & 8 \\ 0 & 0 \\ 0 & 0 \\ n & 0 \\ 0 & 0 \\ 0 & 0 \\ i & \sim \\ i \end{array}$ | O |


| Fe Ore | Short Term |
| :--- | :--- |
| $\mathrm{Pb}, \mathrm{Zn}, \mathrm{Cu}$ | Short Term |


| $\mathrm{Pb}, \mathrm{Zn}, \mathrm{Cu}$ | Shor |
| :---: | :--- |
| U 308 | Short Term |
| $\mathrm{Pb}, \mathrm{Zn}, \mathrm{Cu}$ | Long Term |









| Status -12/1 |
| :---: |
| Producing |
| Producing |
| Producing |
| Short Term |
| Short Term |
| Short Term |
| Long Term |
| Long Term |
| Total Yuko | | $\mathrm{Co}, \mathrm{Bi}$ | Short Term |
| :---: | :---: |
| $\mathrm{Zn}, \mathrm{Pb}$ | Short Term |
| $\mathrm{Pb}, \mathrm{Zn}, \mathrm{Cu}, \mathrm{Ag}$ | Short Term |
| REE | Long Term |
|  | Total NW |


NUNAVUT Mary Rive!

$$
\begin{array}{l|l}
\hline \text { Huge iron ore production } \\
\hline \text { Rich Mine - Requires arctic port } & \\
\hline \text { Product - Yellowcake } \\
\hline \text { Rich Mine - Requires arctic port } & \\
\hline
\end{array}
$$

5
3
2




| Possib | nes (longterm) |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Casino | Outbound Production |  |  |  |  |  |  |  | 300,000 | 300,000 | 300,000 | 300,000 | 300,000 | 300,000 | 300,000 | 300,000 | 300,000 | 300,000 | 300,000 | 300,000 | 300,000 | 300,000 300,000 | 4,500,000 |
|  | Inbound Fuel |  | 2,000 | 2,000 | 2,000 | 21,000 | 21,000 | 21,000 | 100,000 | 100,000 | 100,000 | 100,000 | 100,000 | 100,000 | 100,000 | 100,000 | 100,000 | 100,000 | 100,000 | 100,000 | 100,000 | 100,000 100,000 | 1,569,000 |
|  | Supplies |  | 1,000 | 1,000 | 1,000 | 50,000 | 50,000 | 50,000 | 60,000 | 60,000 | 60,000 | 60,000 | 60,000 | 60,000 | 60,000 | 60,000 | 60,000 | 60,000 | 60,000 | 60,000 | 60,000 | 60,000 60,000 | 1,053,000 |
|  | Total Inbound |  | 3,000 | 3,000 | 3,000 | 71,000 | 71,000 | 71,000 | 160,000 | 160,000 | 160,000 | 160,000 | 160,000 | 160,000 | 160,000 | 160,000 | 160,000 | 160,000 | 160,000 | 160,000 | 160,000 | 160,000 160,000 | 2,622,000 |
| Mactung | Outbound Production |  |  |  |  | 15,000 | 15,000 | 15,000 | 15,000 | 15,000 | 15,000 | 15,000 | 15,000 | 15,000 | 15,000 | 15,000 | 15,000 | 15,000 |  |  |  |  | 195,000 |
|  | Inbound Fuel |  | 1,000 | 5,000 | 5,000 | 13,000 | 13,000 | 13,000 | 13,000 | 13,000 | 13,000 | 13,000 | 13,000 | 13,000 | 13,000 | 13,000 | 13,000 | 13,000 |  |  |  |  | 180,000 |
|  | Supplies |  | 500 | 2,000 | 2,000 | 5,000 | 5,000 | 5,000 | 5,000 | 5,000 | 5,000 | 5,000 | 5,000 | 5,000 | 5,000 | 5,000 | 5,000 | 5,000 |  |  |  |  | 69,500 |
|  | Total Inbound |  | 1,500 | 7,000 | 7,000 | 18,000 | 18,000 | 18,000 | 18,000 | 18,000 | 18,000 | 18,000 | 18,000 | 18,000 | 18,000 | 18,000 | 18,000 | 18,000 |  |  |  |  | 249,500 |
|  | Total Outbound |  |  |  |  | 15,000 | 15,000 | 15,000 | 315,000 | 315,000 | 315,000 | 315,000 | 315,000 | 315,000 | 315,000 | 315,000 | 315,000 | 315,000 | 300,000 | 300,000 | 300, | ,000 300,000 | 4,695,000 |
|  | inbound Fuel |  | 3,000 |  |  |  |  | 34,000 |  |  |  |  | 113,000 |  |  |  |  | 113,000 |  |  |  | 100,000 |  |
|  | inbound Supplies |  | 1,500 |  |  |  |  | 55,000 |  |  |  |  | 65,000 |  |  |  |  | 65,000 |  |  |  | 60,000 |  |
|  | Total Inbound |  | 4,500 | 10,000 | 10,000 | 89,000 | 89,000 | 89,000 | 178,000 | 178,000 | 178,000 | 178,000 | 178,000 | 178,000 | 178,000 | 178,000 | 178,000 | 178,000 | 160,000 | 160,000 | 160,000 | 160,000 160,000 | 2,871,500 |
| Tot | tal - Long Term Mines |  | 4,500 | 10,000 | 10,000 | 104,000 | 104,000 | 104,000 | 493,000 | 493,000 | 493,000 | 493,000 | 493,000 | 493,000 | 493,000 | 493,000 | 493,000 | 493,000 | 460,000 | 460,000 | 460,000 | 460,000 460,000 | 7,566,500 |
|  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Total - | All mines Outbound | 60,000 | 112,000 | 229,000 | 229,000 | 244,000 | 580,000 | 580,000 | 871,000 | 871,000 | 1,051,000 | 1,051,000 | 1,051,000 | 966,000 | 831,000 | 815,000 | 815,000 | 815,000 | 300,000 | 300,000 | 300,000 | 300,000 300,000 | 12,671,000 |
| Total | - All mines Inbound | 26,000 | 54,000 | 93,500 | 240,000 | 321,000 | 224,000 | 224,000 | 302,000 | 302,000 | 327,000 | 327,000 | 327,000 | 295,000 | 264,000 | 253,000 | 253,000 | 253,000 | 160,000 | 160,000 | 160,000 | 160,000 160,000 | 4,885,500 |
|  | TOTAL-ALL MINES | 86,000 | 166,000 | 322,500 | 469,000 | 565,000 | 804,000 | 804,000 | 1,173,000 | 1,173,000 | 1,378,000 | 1,378,000 | 1,378,000 | 1,261,000 | 1,095,000 | 1,068,000 | 1,068,000 | 1,068,000 | 460,000 | 460,000 | 460,000 | 460,000 460,000 | 17,556,500 |



[^14]

[^15]
## Community Resupply Traffic Forecasting Methodology

Phase 1 of this study has prepared a reasonably complete picture of the historical and current traffic in the various regions of the three territories. The various sources of the data have been noted in the respective sections of the report dealing with each of the gateways.

Different forecasting methods were used for different types of traffic. As resource developments vary in size and type of traffic, it is not possible to use formula or template to forecast their traffic. The traffic associated with future resource developments, such as mines, was estimated on the basis of information obtained from mining companies directly or the territorial Chambers of Mines. .

The forecasting of the regular "community oriented" traffic was done on the basis of projected population. The following table shows the current (2009) and forecast populations for Yukon, NWT and Nunavut for the years 2010, 2015, 2020 and 2030 (Note the assumptions on which the population forecasts are based). Future traffic in each of these years was estimated by multiplying the 2009 traffic tonnages by the ratio of the future population and the 2009 population.

It should be noted that the traffic generated by the periodic, one-of-a-kind construction of, for example, a school may not be fully captured in the per capita tonnage rates.

Source: Statistics Canada

| Population Projections Utilized for Traffic Forecasts |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2009 | 2010 | 2015 | 2020 | 2025 | 2030 |
| Yukon \% of 2009 | 33,700 | 33,800 | 34,700 | 35,600 | 36,600 | 37,600 |
|  | 100.0\% | 100.3\% | 103.0\% | 105.6\% | 108.6\% | 111.6\% |
| NWT \% of 2009 | 43,400 | 43,800 | 45,500 | 47,200 | 48,900 | 50,600 |
|  | 100.0\% | 100.9\% | 104.8\% | 108.8\% | 112.7\% | 116.6\% |
| Nunavut \% of 2009 | 32,200 | 32,500 | 34,300 | 35,900 | 37,200 | 38,500 |
|  | 100.0\% | 100.9\% | 106.5\% | 111.5\% | 115.5\% | 119.6\% |

## Assumptions:

1. These populations are estimated from the population projections obtained from Statistics Canada on May 26, 2010. The base population for these projections is obtained from the preliminary postcensal estimates of the population on July 1st, 2009 as calculated by Statistics Canada's Demography Division based on the 2006 Census and are adjusted to take account of net undercoverage by province/territory.
2. These estimates are based on medium-growth scenario which was developed on the basis of assumptions reflecting the medium trends observed in the past.
3. These estimates of population consider interprovincial migration assumption based on the historical trend for the period 1981/1982 to 2007/2008.

## Highway Statistical Development - Yukon \& NWT

## Yukon Commercial Traffic Measurement

Yukon Highways and Public Works operate a weigh scale near Whitehorse that captures the vast majority of truck traffic serving or passing through, Yukon. This facility is operated 24/7 and each truck stopped provides:

- a sequenced transaction number and date weighed
- commodity carried (14 commodity classifications)
- configuration code ( 25 axle arrangements from straight trucks to multi-axle trains)
- origin, destination and route direction (north or south)
- total GVW (kgs), number of Axles, and axle and axle grouping weights (kgs)

Monthly reports are prepared that provide the following information:

- Loads - Origin/Destination/Route vs. Truck Configuration. A monthly report that provides the number of loads that can be grouped and aggregated by corridor.
- Loads/Commodity Summary. A monthly report that provides the number of loads measured in each commodity group. Also provides the number of empty trucks counted.
- Bulk Haul Reports. Monthly reports for each of North 60 Transport and Canadian Lynden Transport, truckers currently carrying payloads exceeding the maximum permissible gross vehicle weight (GVW) under special "Bulk Haul Permits" issued by the Department of Highways.
- Dangerous Goods Summary Report. Provides the number of trucks and their GVW, for each dangerous goods classification code.

The Bulk Haul reports are compiled separately to provide a basis for calculating the fees levelled by the Highways Department on the trucking companies permitted to haul over-sized loads up to $77,111 \mathrm{kgs}$. GVW.

## Yukon Volume Estimates Calculations

## Commodity Groupings

The Whitehorse Weigh Scale reports above, when analyzed, provide sufficient information to aggregate loads by commodity groups, by corridor. The commodity groupings are consistent with all other Northern Territories transportation systems measured:

## A

Community Resupply,
General Freight
Agricultural Products General Merchandise Household Goods Livestock Mobile Homes

B
Construction and
Resource Development
Construction Materials
Iron, Pipe \& Steel Mine Ore
Equipment \&
Machinery, Timber, Logs

## C

Bulk Fuel
Supply
Petroleum Products
Propane
Asphalt
Flammable Liquids

## Vehicles

The vehicle classification code system provides detailed axle and axle grouping information which is helpful to identify and segregate commodity flows in the selected corridors. The dominant truck types providing the bulk of all movements in Yukon are as follows:

| Classification Code | Vehicle Description | Usual Commodities Carried |  |  | Typical Tare (kgs) |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | $\underline{\text { A }}$ | $\underline{B}$ | $\underline{C}$ |  |
| 8 | Three axle straight truck | X | X |  | 10,000 |
| 12 | 3 axle tractor, 2 axle semi | X | X | X | 17,000 |
| 14 | 3 axle tractor, tridem trailer | X | X | X | 19,000 |
| 18 | 7 or 8 axle A or C train | X X |  |  | 21,000 |
| 20 | 7 axle B train double | X | X | X | 22,000 |
| 21 | 8 axle B train double | X | X | X | 23,000 |
| 22 | 9+ axle multi-unit vehicle |  | X | X | 24,000 |
| 23 | 10 axle double |  | X |  | 24,000+ |

Vehicle tare weights in Yukon are easily established as empty trucks must report and be weighed as well as loaded vehicles, and form part of the daily accounting. By subtracting the tare weight from the measured gross vehicle weight (GVW), the payload for that truck is determined.

Knowing the truck type, average GVW and tare of weighed trucks, attendant payloads are applied to the total monthly movements, resulting in the volume in tonnes for that specific commodity and corridor for the period.

Truck traffic into Yukon was segregated to two destinations. South Yukon includes all communities along and south of Alaska Hwy 1; and every destination north of Hwy 1 was grouped as North Yukon.

Obvious high volume truck hauls with an established origin and destination stand out in certain Yukon corridors and becomes evident in analyzing the traffic statistics. Much of this traffic lends itself to "Bulk Haul" permits as mentioned above, issued by YTG which allows oversized loads on selected highway segments.

| Hwy \# | Hwy Name | Section |  |  |  | Normal Limit | Bulk Haul | Comments |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | km | Description | km |  | (63.5 t GVW) | (77.1 t GVW) |  |
| 1 | Alaska | 967.6 | BCNT border south of Watson Lake | 1965.7 | YTAK border north of Beaver Creek | yes | yes | Section from Whitehorse to Alaska border may require bridge strengthening to allow bulk haul weights. Bridge analysis hasn't been done because no applications have been received to carry out a bulk haul on this section. Bulk hauling would likely be OK. |
| 2 | Klondike | 24.1 | AK/BC border | 157.8 | Joins Alaska Hwy south of Whitehorse | yes | yes | bulk haul was allowed in the past for concentrate from Faro and is now allowed for fuel haul from Skagway to Whitehorse |
| 2 | Klondike | 157.8 |  | 191.8 | Leaves Alaska Hwy north of Whitehorse | yes | yes | Section that runs concurrently with Alaska Highway through Whtehorse |
| 2 | Klondike | 191.8 |  | 359.0 | Joins Campbell Hwy @ Carmacks | yes | yes | Whitehorse to Carmacks. Bulk haul was allowed in the past |
| 2 | Klondike | 359.0 |  | 388.4 | End of fully structured road north of Carmacks | yes | yes | Meets structural standard for bulk haul but hasn't been permitted in the past because ensuing sections aren't structurally capable for bulk haul |
| 2 | Klondike | 388.4 |  | 716.0 | Dawson City | yes, seasonally | no | About 28 kilometres south of Stewart Crossing meet the structural standard for bulk haul, but the remainder of the section does not. |
| 3 | Haines Road | 71.3 | AK/BC border | 246.1 | Haines Junction | yes | yes | No applications for bulk haul received for the Haines Road |
| 4 | Campbell | 0.0 | Watson Lake | 10.0 | Watson Lake airport access road | yes | yes | Asphalt pavement |
| 4 | Campbell | 10.0 |  | 414.4 | Faro access road (Mitchell Rd) | yes, seasonally | no | Bulk haul was allowed up to km 46.8 when Sa Dena Hes mine operated. This section is mostly narrow, unimproved gravel with a few short sections of fully structured road with BST surface on the southern end. |
| 4 | Campbell | 414.4 |  | 448.0 | End of fully structured road west of Faro access road | yes | yes | Reconstructed to full structural standard with BST surface |
| 4 | Campbell | 448.0 |  | 582.3 | Joins Klondike Hwy @ Carmacks | yes | yes | Part of the Faro bulk haul route. Has not been restricted in spring, but should be as the BST surfaces placed after shutdown of the mine have no structure to support them. BST will disappear should bulk haul resume |
| 5 | Dempster | 0.0 | Leaves Klondike Hwy near Dawson City | 465.0 | YTNWT border | yes | no |  |
| 6 | South Canol Rd | 0.0 | Leaves Alaska Hwy km 1295 | 228.0 | Ferry @ Ross River |  | no |  |
| 6 | North Canol Road | 228.0 | Ferry @ Ross River | 462.7 | YTNWT border |  | no |  |
| 7 | Atilin Road | 0.0 | Leaves Tagish Rd km 1.7 | 41.0 | YT/BC border | yes, seasonally | no |  |
| 8 | Tagish Road | 0.0 | Leaves Alaska Hwy km 1337.3 | 54.0 | Joins Klondike Hwy km 106.4 | no | no | Straight trucks only, maximum GVW 26.4 tonnes for standard 3 axle unit |
| 9 | Top of the World Hwy | 0.0 | Ferry @ Dawson City | 105.9 | YT/AK border | yes, seasonally | no |  |
| 10 | Nahanni Range Road | 0.0 | Leaves Campbell Hwy km 107.8 | 134.0 | End of YG maintenance | yes | no | YTNWT border km 192 approx. East section maintained by mine |
| 11 | Silver Trail | 0.0 | Leaves Klondike Hwy km 532.8 | 110.4 | Keno | yes, seasonally | no |  |
|  |  |  |  |  |  |  |  |  |
|  | Note: Where "seasona | is incl | ed in the normal limit column it means sp | load re | strictions are imposed |  |  |  |

## NWT Commercial Traffic Measurement

The information regarding movements and tonnages presented in the following sections was provided by Mr. Rob Thom of the Department of Transportation, GNWT and Mr. Eric Madsen of the TCWR Joint Venture. It should be noted that the tonnages moving by road public highway system are not directly measured, but have been derived from various sources, including:

- Weigh Scales located at Enterprise, Inuvik and Fort Liard;
- Vehicle classification and traffic volumes from the 5 highway ferries;
- Total traffic volumes and average daily traffic collected from permanent and temporary traffic counters on the NWT Highway system; and
- Vehicle classification and traffic volumes from the Fort Providence weigh-in-motion scale.


## Data Sources Used to Develop Estimates

Sources of data used to calculate the volume of goods on the transportation corridors in the Northwest Territories include:

- Weigh Scales located at Enterprise, Inuvik and Fort Liard;
- Vehicle classification and traffic volumes from the 5 highway ferries;
- Total traffic volumes and average daily traffic collected from permanent and temporary traffic counters on the NWT Highway system; and
- Vehicle classification and traffic volumes from Fort Providence weigh-in-motion scale.


## Commercial Traffic from Weigh Scales

The data base maintained at the Enterprise Weigh Scale contains comprehensive information on commercial vehicle volumes, classifications, weights and material transported. This information is the basis for determining the amount of commodities transported on the different transportation corridors.

The following table shows the classification of material from each commercial vehicle reporting to the Enterprise Weigh Scale according to the three commodity categories in the Northern Transportation Systems Assessment Survey.

## Material Categories at Enterprise Weigh Scale

| A - Community Gen Freight | B - Const \& Resource Dev | C-Bulk Fuel Supply |
| :--- | :--- | :--- |
| Asphalt | Ammonium Nitrate | Aviation Fuel |
| Building Material | Camp Shack | Flammable Liquids |
| Calcium | Cement | Fuel Oil |
| Compressed Gases | Construction Material | Gasoline |
| Containers | Drill Rig | Liquified Petrol Gases |
| Corrosive Materials | Equipment |  |
| Danger Placard | Explosives |  |
| General Freight | Pipe |  |
| Gravel | Steel |  |
| Hay Bales | Tanks |  |
| Highway Salt | Tires |  |
| Household Furniture |  |  |
| Lime, Logs, Lumber |  |  |
| Miscellaneous |  |  |
| Mixed Dangerous Goods |  |  |
| Mobile Homes |  |  |
| Vehicles |  |  |

The class of each commercial vehicle reporting to the Enterprise Weigh Scale is recorded under "Unit Type". Unit Types and assumed tare weights are shown in the following table.

| Unit Types and Tare Weights |  |
| :---: | :---: |
| Unit Type | Assumed Tare <br> Weight (kg) |
| Single Axle Straight Truck | 7,000 |
| Tandem Axle Straight Truck | 9,000 |
| 4-Axle Semi | 15,000 |
| 5-Axle Semi | 16,000 |
| 6-Axle Semi | 18,000 |
| A-Train | 20,000 |
| B-Train | 20,000 |
| C-Train | 20,000 |
| Super B-Train | 20,000 |
| Logging Truck | 15,000 |

Commercial vehicle data is only collected when the Enterprise Weigh Scale is open. The scale is normally open until $5: 30 \mathrm{pm}$. Trucks do not report to the scale if it is not open, resulting in under reporting. Data from the Fort Providence Weigh-in-Motion Scale suggests that 20 percent of all traffic passing through Enterprise do not report to the weigh scale due to it being closed. A factor of 1.20 is applied to account for under-reporting.

The payload of each commercial vehicle is calculated by subtracting the assumed tare weight from the vehicle's total weight. For the Enterprise Weigh Scale, the total number of trucks reporting, and the quantity of goods in the 3 commodity groups from 2007 to 2009 is shown in the table below.

|  | Commercial Vehicle Traffic and Commodities Reported at Enterprise Weigh Scale |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |

Commercial vehicle traffic is also collected at the weigh scales located in Inuvik and Fort Liard. The Fort Liard Weigh Scale closed to traffic in 2007. While the data available from these weigh scales is not as comprehensive as at the Enterprise Weigh Scale (i.e. type of commodities transported), enough information is collected to complete the annual Transportation of Dangerous Goods Report, including; total number of trucks reporting, number of trucks transporting dangerous goods, and quantities of bulk fuel. The tables below show the number of trucks reporting, number of trucks carrying dangerous goods, and quantity of bulk fuel from 2003 to 2009 for the Inuvik and Fort Liard Weigh Scales, respectively.

| Commercial Vehicle Traffic at Inuvik Weigh Scale |  |  |  |
| :---: | :---: | :---: | :---: |
| Year | Trucks Reporting | Trucks Carrying Dangerous Goods | C - Bulk Fuel <br> Supply (kg) |
| 2003 | 4,486 | 333 | 8,161,018 |
| 2004 | 5,502 | 413 | 10,092,707 |
| 2005 | 1,700 | 426 | 10,215,411 |
| 2006 | 3,344 | 251 | 11,933,494 |
| 2007 | 3,520 | 264 | 13,256,492 |
| 2008 | 3,426 | 450 | 14,303,543 |
| 2009 | 2,983 | 357 | 14,726,163 |


|  | Commercial Vehicle Traffic at Fort Liard Weigh Scale |
| :---: | :---: | :---: | :---: |

## Commercial Traffic from Highway Ferries

Vehicle classification information is collected at the five ferries that operate on the highway system. This provides important information on the number and proportion of commercial trucks to total traffic which is used to assign weigh scale commodity volumes to the highway network. Information on vehicle weights or commodities is not collected.

## Fort Providence Weigh In Motion Scale

Located on Highway \#3, 2 km north of the junction with Highway \#1, the Fort Providence Weigh-in-Motion (WIM) Scale collects detailed information on commercial vehicles, including travel lane, speed, vehicle classification, axle weights, axle spacing, total weight and total length. Unlike the highway weigh scales, the Fort Providence WIM collects data 24 hours per day, 365 days per year. The Fort Providence WIM became operational in January 2008. The WIM does not collect information on commodities.

The extent of under-reporting at the 3 highway weigh scales can be estimated by dividing the total number of north bound trucks by the number of north bound trucks passing through the Fort Providence WIM between 7 am and 7 pm . Using data from 2009, the only year for which complete information is available, this ratio is $\mathbf{1 . 2 2}$.

## Permanent and Temporary Traffic Counters

The Department of Transportation collects traffic volume data from 28 permanent traffic counter locations on all-weather highways and from several temporary counters on the winter road system. These counters provide hourly information on traffic for the complete year, or selected portions of the year for counters located on winter roads. These counters do not collect vehicle classification information, with the exception of one counter installed on the Mackenzie Valley Winter Road. This particular counter provides separate counts for light vehicles and commercial vehicles. In 2007 and 2008, the proportion of commercial traffic to total traffic on the Mackenzie valley Winter Road near Tulita is 8 percent.

The traffic counters do not collect any information on vehicle weights, dimensions or commodities.

Vehicle classification information from the highway ferries and the Fort Providence WIM are used in conjunction with volume data from the traffic counters to estimate truck volumes or proportion of truck traffic to total traffic on highway segments.

## Volume Estimates Calculations

| Estimated Volume of Goods at Enterprise Weigh Scale |  |  |  |
| :---: | :---: | :---: | :---: |
| Year | AEnterprise | Benterprsie | $C_{\text {Enterprise }}$ |
| 2007 | 178,100,822 | 86,653,052 | 350,186,696 |
| 2008 | 192,012,708 | 79,869,996 | 225,472,680 |
| 2009 | 117,434,436 | 34,261,596 | 140,332,620 |
| Estimated Volume of Goods at Inuvik Weigh Scale |  |  |  |
| Year | Alnuvik | Bınuvik | CInuvik |
| 2007 | 46,343,505 | 22,547,937 | 15,907,790 |
| 2008 | 45,568,566 | 18,954,793 | 17,164,252 |
| 2009 | 42,588,431 | 12,425,211 | 17,671,396 |
| Estimated Volume of Goods at the Fort Liard Weigh Scale |  |  |  |
| Year | ALiard | BLiard | CLiard |
| 2007 | 1,659,840 | 807,577 | 2,776,870 |
| 2008 | 4,371,718 | 1,818,469 | 2,686,655 |
| 2009 | 2,673,731 | 780,063 | 1,672,156 |

Weigh scale results are assigned to highway segments based on average daily truck traffic (ADTT) through vehicle classification data collected at the highway ferries and traffic volume data collected by permanent and temporary traffic counters.

General assumptions:

- All bulk fuel passing through the Enterprise Weigh Scale originate in Hay River and travels south on Highway \# 2;
- All community general freight and construction \& resource development commodities passing through the Enterprise Weigh Scale ( $A_{\text {Enterprise }}, B_{\text {Enterprise }}$ )originate in Alberta and travels north on Highway \#1;
- All commodities passing through the Inuvik Weigh Scale ( $A_{\text {Inuvik }}, B_{\text {Inuvik }}$, and $C_{\text {Inuvik }}$ ) originate in the Yukon and travels north on Highway \#8;
- All commodities passing through the Fort Liard Weigh Scale ( $A_{\text {Liard }}, B_{\text {Liard }}$, and $C_{\text {Liard }}$ ) originate in British Columbia and travels north on Highway \#7;
- The quantity of back haul goods is negligible;
- The volume of north bound traffic is equal to the volume of south bound traffic on any highway segment;
- No traffic that passes through the Fort Liard Weigh Scale travels on Highway \#2 or Highway \#5; and
- Commodity volumes vary in direct proportion to the number of trucks or ADTT on a highway segment.

Estimated quantities of goods (in kilograms)

## Via Fort Simpson Highway \#1

The estimated quantities of goods travelling up Highway \#1 to Fort Simpson are calculated as follows:

|  | ADTT $_{\text {Lafferty, }}$ [1] | $\frac{\text { ADTT }_{\text {Merv Hardie }}}{[1]}$ | \% Trucks <br> Lafferty Ferry | $\frac{\frac{\text { ADT at }}{\text { Highway \#2, }}}{\text { km 10 }}$ | ADTT $_{\text {Hwy } 2-10[2] ~}^{\text {[ }}$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 2007 | 16.6 | 95.3 | 15.3 | 380 | 58.1 |
| 2008 | 19.9 | 94.1 | 18.1 | 450 | 81.5 |
| 2009 | 19.9 | 94.1 | 18.1 | 450 | 81.5 |

[1] Values for 2009 are presently not available for the highway ferries. It is assumed that the ADTT's and \% Trucks are the same as 2008.
[2] The ADTT for Highway \#2 is calculated by multiplying the ADT from data obtained from the traffic counter located on Highway \#2, km 10 by the $\%$ trucks at the Lafferty Ferry. It is assumed that the \% trucks at the Lafferty Ferry is representative of traffic on Highway \#2, Highway \#5, Highway \#7 and Highway \#1 between Highway \#3 and Fort Simpson.

The estimated quantities of goods travelling up Highway \#1 to Fort Simpson are:

| $\underline{\boldsymbol{A}_{H w y 1}}$ | $\underline{B}_{H w y 1}$ | $\underline{C_{H w y 1}}$ |  |
| :--- | ---: | ---: | ---: |
| 2007 | $17,637,253$ | $8,581,217$ | $52,360,994$ |
| 2008 | $8,447,424$ | $8,447,424$ | $39,827,814$ |
| 2009 | $12,420,414$ | $3,623,666$ | $24,824,824$ |

## Via Hay River Highway \#2

The estimated quantities of goods travelling along Highway 2 are:

|  | $A_{H w y 2}$ | BHwy | $\boldsymbol{C}_{H w y 2}$ |
| :--- | :--- | :--- | :--- |
| 2007 | $60,868,575$ | $55,142,852$ | $350,186,696$ |
| 2008 | $80,046,218$ | $33,296,188$ | $225,472,680$ |
| 2009 | $48,956,044$ | $14,282,967$ | $140,332,620$ |

## Via Yellowknife Highway \#3

The estimated quantities of goods travelling along Highway 3 are:

|  | AHwy3 | BHwy | $\underline{C_{H w y 3}}$ |
| :--- | ---: | ---: | ---: |
| 2007 | $101,254,834$ | $49,264,458$ | $300,602,572$ |
| 2008 | $96,030,047$ | $39,944,853$ | $188,331,521$ |
| 2009 | $58,731,709$ | $17,135,026$ | $117,216,223$ |

## Via Liard Highway \#7

All traffic and goods that travel along Highway 7 pass through the Fort Liard Weigh Scale:

|  | $\underline{A}_{H w y 7}$ | $\underline{B}_{H w y 7}$ | $\underline{C}_{H w y 7}$ |
| :--- | ---: | ---: | ---: |
| 2007 | $1,659,840$ | 807,577 | $2,776,870$ |
| 2008 | $4,371,718$ | $1,818,469$ | $2,686,655$ |
| 2009 | $2,673,731$ | 780,063 | $1,672,156$ |

## Via Mackenzie Winter Road

The estimated quantities of goods travelling Highway 1 to Fort Simpson is used to estimate goods going up the Mackenzie Valley Winter Road. Quantities are calculated as follows:

|  | $\underline{A}_{M V W R}$ | $\underline{B_{M V W R}}$ | $\underline{C_{M V W R}}$ |
| :--- | ---: | ---: | ---: |
| 2007 | $1,838,411$ | 894,459 | $5,457,823$ |
| 2008 | 283,346 | 283,346 | $1,335,917$ |
| 2009 | 394,680 | 115,148 | 788,851 |

Via Rae Lakes Winter Road

|  | ArLWr | BrLWR | $\underline{\text { CRLWR }}$ |
| :---: | :---: | :---: | :---: |
| 2007 | 1,197,734 | 582,745 | 3,555,800 |
| 2008 | 1,115,101 | 463,839 | 2,186,905 |
| 2009 | 848,832 | 247,648 | 1,694,092 |

## Via Dempster Highway 8

In the section of this study report which describes the truck traffic in Yukon, traffic estimates for the segment of the Dempster Highway south of the Yukon/NWT border are reported to be much lower than the data provided by the Department of Transportation, GNWT for the northern portion of the Dempster Highway. For the purposes of this study, the lower traffic estimates have been considered for the segment of the Dempster Highway north of the Yukon/NWT border to Inuvik. Traffic estimates for the Inuvik to Tuktoyaktuk Ice Road are reported by the Department of Transportation, GNWT to be approximately one third of the reported traffic on the Dempster Highway near Inuvik, and that same proportion has been considered to estimate the traffic on the Inuvik to Tuktoyaktuk Ice Road for this study.

## Via Inuvik-Tuktoyaktuk Winter Road

The Inuvik - Tuktoyaktuk Winter Road is an ice road on frozen Mackenzie River Delta channels and the frozen Beaufort Sea along the Tuktoyaktuk Peninsula. It serves natural gas fields and exploration facilities at Mallik, Aput, and Langley. The winter road also serves Horizon Logistic's ice-locked camp barges, Wurmlinger and Arctic Star, which act as bases of operations for both winter road crews and exploration personnel. In addition, the winter road is a key supply line for Tuktoyaktuk and Aklavik.

The ice road season for the Tuktoyaktuk (Tuk) Ice Road route along the east channel of the Mackenzie River generally commences mid-December and lasts until midApril. The ice is not sufficiently strong enough for first ten days to two weeks to support the largest of commercial trucks and 17 weeks is the average period for full heavy haul traffic measurement.

Carriers most active during the Tuk winter ice road shipping season:

- Manitoulin/Northwest Transport
- Matco Transportation Systems
- Northwind Industries
- Klamik Transport

Manitoulin, Matco and Inuvik-based Klamik Transport are the chief motor carriers in the general freight business. All freight for Tuk and Aklavik arrives over the Dempster; is off-loaded at Inuvik terminals, and consolidated there for the two communities. Klamik has the contract for Stanton Stores, and Manitoulin looks after Northwest Stores.

Gruben, Northwind and Allen Transport are the major truckers serving the resource and construction industry. Drilling fluids, chemical re-agents, cement, mud compounds, equipment, water, fuel, lubricants, etc. - all from the south and taken in for each rig move.

In 2009 there were B Trains on the Ice Road hauling fuel from the south, likely aviation fuel for helicopters and small aircraft servicing the drilling activity in the Delta.

Akita drilling had a single rig in operation in the Delta during the 2009 drilling season and the two preceding years. The rig was moved three times to new drilling sites. Northwind estimate 50-100 truckloads per move excluding the rig and drilling equipment itself. These loads are combinations of straight trucks, semitrailers or combination vehicles. 3,000 tonnes is the average estimated total freight requirement to service a drilling operation for a season in the arctic (ref: Akita Drilling).

Truck payloads vary from approximately 8 tonnes for a tandem axle straight truck, to 40 tonnes for an 8 -axle B Train. 25 tonnes per load is selected as the average truckload to service a seasonal drilling program.

For community re-supply shipments to Aklavik and Tuk, the combination of LTL and TL mixed loads results in a payload of 23.2 tonnes - the typical average used throughout this assessment for general cargo, dry freight trucking.

The following table formats the information gathered from carriers which in turn substantiates a rationalized freight analysis for the Inuvik-Tuktoyaktuk Winter Road:

| Tuktoyaktuk Ice Road Traffic 2009 |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Carrier | Loads/wk | Weeks | Payload | Volume |
| Community Resupply |  |  |  |  |
| Manitoulin | 3 | 17 | 23.2 | 1,183 |
| Matco | 1.5 | 17 | 23.2 | 592 |
| Klamik | 3 | 17 | 23.2 | 1,183 |
| Others | 3 | 17 | 23.2 | 1,183 |
| Total |  |  |  | 4,140 |
| Resource Development |  |  |  |  |
| Northwind, Gruben, Allen (Oilfield) | 7 | 17 | 25 | 3,000 |
| Others |  |  |  | 1,000 |
| Total |  |  |  | 4,000 |
| Total |  |  |  | 8,100 |

## Scheduled Northern Air Service and Representative Aircraft

|  | Scheduled Air Service at Northern Communities - Yukon |  |  |
| :--- | :--- | :--- | :--- |
| Airport | Airlines ${ }^{22}$ | Equipment | To/From |
| Whitehorse | Air North, Air Canada | Jet | Calgary/Edmonton/Vancouver |
| Dawson City | Air North | Turboprop | Whitehorse |
| Old Crow | Air North | Turboprop | Whitehorse |

## Scheduled Air Service at Northern Communities - NWT

| Airport | Airlines ${ }^{\underline{23}}$ | Equipment | To/From |
| :---: | :---: | :---: | :---: |
| Yellowknife | Canadian North, WestJet, Air Canada, First Air | Turboprop, Jet | Calgary/Edmonton/Vancouver Iqaluit, Whitehorse |
| Hay River | First Air | Turboprop | Yellowknife |
|  | Buffalo Airways | Prop | Yellowknife |
|  | Northwestern Air | Turboprop | Edmonton |
| Fort Smith | Northwestern Air | Turboprop | Edmonton |
| Fort Simpson | First Air | Turboprop | Yellowknife |
|  | Air Tindi |  | Whitehorse |
| Inuvik | Canadian North; | Jet | Yellowknife |
|  | First Air |  |  |
| Norman Wells | Canadian North; First Air | Jet | Yellowknife |
| Fort Good Hope | North Wright | Turbo Prop | Norman Wells |
| Tulita | North Wright | Turbo Prop | Norman Wells |
| Deline | North Wright | Turbo Prop | Norman Wells |
| Colville Lake | North Wright | Turbo Prop | Norman Wells |
| Tuktoyaktuk | Aklak Air | Turbo Prop | Inuvik |
| Aklavik | Aklak Air | Turbo Prop | Inuvik |
| Fort McPherson | Aklak Air | Turbo Prop | Inuvik |

${ }^{22}$ Northern mainline carriers sometimes provide service to smaller communities through partner airlines. For example, Canadian North partners with Aklak, Calm Air, Air Tindi, North Wright and Kenn Borek.
${ }^{23}$ Northern mainline carriers sometimes provide service to smaller communities through partner airlines. For example, Canadian North partners with Aklak, Calm Air, Air Tindi, North Wright and Kenn Borek.

| Paulatuk | Aklak Air | Turbo Prop | Inuvik |
| :--- | :--- | :--- | :--- |
| Sachs Harbour | Aklak Air | Turbo Prop | Inuvik |
| Holman/Ulukhaktok | First Air; Aklak Air | Turbo Prop | Yellowknife, Inuvik |
| Wha Ti | Air Tindi | Turbo Prop | Yellowknife |
| Gameti/Rae Lakes | Air Tindi | Turbo Prop | Yellowknife |
| Lutsel K'e | Air Tindi | Turbo Prop | Yellowknife |
| Wekweeti/Snare Lake | Air Tindi | Turbo Prop | Yellowknife |


| Scheduled Air Service at Northern Communities - Nunavut |  |  |  |
| :---: | :---: | :---: | :---: |
| Airport | Airlines | Equipment | To/From |
| Iqaluit | Air Canada; First Air; | Jet | Montreal, Ottawa |
|  | Canadian North |  | Yellowknife |
| Rankin Inlet | Canadian North; First Air; | Jet | Yellowknife, Iqaluit |
|  | Calm Air; Kivalliq Air | Turbo Prop | Winnipeg; Churchill |
| Pangnirtung | First Air; Canadian North | Turbo Prop | Iqaluit |
| Quiqtarjuaq | First Air; Canadian North | Turbo Prop | Iqaluit |
| Clyde River | First Air; Canadian North | Turbo Prop | Iqaluit |
| Pond Inlet | First Air; Canadian North | Turbo Prop | Iqaluit |
| Nanisivik | First Air | Turbo Prop | Iqaluit |
| Resolute | First Air | Turbo Prop | Iqaluit |
| Grise Fiord | Kenn Borek | Turbo Prop | Resolute |
| Igloolik | First Air; Canadian North | Turbo Prop | Iqaluit |
| Hall Beach | First Air; Canadian North | Turbo Prop | Iqaluit |
| Cape Dorset | First Air; Canadian North | Turbo Prop | Iqaluit |
| Coral Harbour | Calm Air; Kivalliq Air | Turbo Prop | Rankin, Winnipeg. Churchill |
| Chesterfield Inlet | Calm Air; Kivalliq Air | Turbo Prop | Rankin, Winnipeg. Churchill |
| Kimmirut | First Air | Turbo Prop | Iqaluit |
| Arviat | Calm Air; First Air; Kivalliq Air | Turbo Prop | Rankin, Winnipeg. Churchill |
| Whale Cove | Calm Air; Kivalliq Air | Turbo Prop | Rankin, Winnipeg. Churchill |
| Baker Lake | Calm Air; First Air, Kivalliq Air | Turbo Prop | Rankin, Winnipeg. Churchill |
| Repulse Bay | Calm Air; Kivalliq Air | Turbo Prop | Rankin, Winnipeg. Churchill |
| Kugluktuk | Canadian North; First Air | Turbo Prop | Yellowknife |
| Cambridge Bay | Canadian North; First Air | Jet; Turbo Prop | Yellowknife |
| Gjoa Haven | Canadian North; First Air | Turbo Prop | Yellowknife |
| Taloyoak | Canadian North; First Air | Turbo Prop | Yellowknife |
| Kugaaruk | Canadian North; First Air | Turbo Prop | Yellowknife |


| Representative aircraft that currently operate in northern Canada |  |  |
| :--- | ---: | ---: |
|  | Maximum Payload (lbs) | Takeoff Distance ( ft ) $\mathbf{2 4}^{24}$ |
| Beech 99 | 2,900 | 2,500 |
| Cessna 208 Caravan | 3,200 | 2,500 |
| DHC-6 Twin Otter | 3,500 | STOL |
| Dash-8-100 | 7,400 | 3,200 |
| ATR-42-300 | 10,000 | 3,400 |
| DHC-7 | 10,500 | STOL |
| HS-748 | 10,500 | 4,000 |
| DHC-5 Buffalo | 18,000 | STOL |
| B737-200C | 31,300 | $5,000-6,000$ |
| L-188 Electra | 33,000 | $5,000-6,000$ |
| L-382 Hercules | 45,800 | $5,000-6,000$ |
| B767-223SF | 98,700 | $6,000-7,000$ |

${ }^{24}$ These are illustrative takeoff distances. Actual takeoff distance will be determined by airport elevation, aircraft payload and aircraft fuel load, the latter being determined by the length of the anticipated flight stage. Elevations of northern airports can vary from sea level to 3,00o feet. The DHC-5, DHC-6 and DHC-7 all have short takeoff and landing (STOL) capability.

## Stakeholder Interviews

| Government |  |
| :---: | :---: |
| Wally Hidinger | Director of Planning Yukon Highways and Public Works |
| Vern Janz | Director, Transport Services Yukon Highways and Public Works |
| John Warkentin | Manager, Carrier Compliance Highways and Public Works |
| Harvey Brooks | Deputy Minister Yukon Economic Development |
| Greg Komaromi | Assistant Deputy Minister Yukon Energy, Mines \& Resources |
| Robert Holmes | Director <br> Yukon Energy, Mines \& Resources Minerals Branch |
| Ron Sumanik, | Manager, Business Development Yukon Energy, Mines \& Resources Oil \& Gas Resources |
| David Morrison, | President \& CEO <br> Yukon Energy Corporation |
| Jim Stevens | Director of Planning GNWT Transportation |
| Mark McCulloch | Nunavut Community \& Govt Services Community Resupply |
| Jon Paton | Nunavut Community \& Govt Services Community Resupply |
| Alan Johnson | Nunavut Econ Dev \& Transportation Transportation Planning |
| Todd McKay | Community \& Govt Services Petroleum Products Division |
| Marinka Darling | Canada Customs |
| Allan Nixon | Assistant Deputy Minister Yukon Highways \& Public works |


| Mining |  |
| :---: | :---: |
| J. Michael Wark | Executive Director |
|  | Yukon Chamber of Mines |
| Carl Shultze | Geologist |
|  | All-Terrane Mineral Exploration Services |
|  | President, Yukon Chamber of Mines |
| Mike Vaydik | General Manager, |
|  | NWT and Nunavut Chamber of Mines |
| Lou Covello | Consultant |
|  | Director, NWT and Nunavut Chamber of Mines, |
|  | Member of Infrastructure Committee |
| Gary Lee | Geologist |
|  | Past President and Director |
|  | Yukon Chamber of Mines |
| Jonathon Clegg | Vice President, Engineering |
|  | Western Copper Corporation |
| Robert L. McIntyre | Vice President, Corporate Affairs |
|  | Alexco Resource Corp |
| Robert T. McNight | Director, Vice President Corporate Development |
|  | Selwyn Resources Ltd. |
| Lionel Labelle | Director, Procurement \& Supply Chain Management |
|  | Yukon Zinc Corporation |
| Robin Goad | President, Fortune Minerals Limited |
|  | Director, NWT and Nunavut Chamber of Mines |
|  | Member of Infrastructure Committee |
| Dave Webb | President, Tyhee Development Corporation |
|  | Director, NWT and Nunavut Chamber of Mines |
|  | Member of Infrastructure Committee |
| John F. Kearney | Chairman and President |
|  | Canadian Zinc Corporation |
| Erik Madsen | Director, Winter Road Operations |
|  | TCWR Joint Venture |
| Michael T. Zurowski, | Executive Vice President, Baffinland Iron Mines |
| Stephen Quinn | President, Capstone Mining |

## Transportation

| Gary W. Lewis | Manager, Whitehorse Branch |
| :---: | :---: |
|  | Canadian Freightways |
| Sheldon King, | Sales Manager |
|  | Pacific Northwest Moving |
| Lloyd Bjork | Manager, |
|  | Canadian Lynden Transport |
| Damen Anderson, | Regional Manager |
|  | Matco Transportation Services |
| John Lindsay | Vice President \& General Manager |
|  | Island Tug \& Barge Ltd. |
| Steve Pollock | Director of Planning |
|  | Island Tug \& Barge Ltd. |
| John Marshall, Martin Landry and Bill Smith | Marketing Department |
|  | Northern Transportation Company Limited |
| Mark Kimakowich, | Assistant Superintendent |
|  | CN Rail |
| Larry Wheaton | Vice President of Operations |
|  | Robinson Enterprises Ltd |
| Barry Henkel, | Manager, Colomac and Snap Lake Operations |
|  | Tlicho Logistics |
| Suzanne Pacquin | President Nunavut Eastern Arctic Shipping |
| Daniel Desgagnes | Managing Director, Nunavut Sealink \& Supply Inc. |
| Dennis Clarke | President, Gardewine North |
| Dennis White | General Manger, Woodwards Group of Companies |
| Bill Drew | Executive Director, Churchill Gateway Development Corp. |
| Shane Hutchins | Churchill Port Director, OMNITrax |
| Michael Brandt | Vice President, White Pass \& Yukon Route |

Phase 1 Report: Transportation Demand Assessment


[^0]:    Source: NTCL

[^1]:    ${ }^{3}$ Tonnages to Southern Northwest Territories are based on tonnages provided for Highway 1, Highway 2 and Highway 3. Tonnages provided in the data for Highway 7 are destined to Highway 1 and/or 3 and are therefore accounted for. Tonnages provided in the data for the TCWR would originate from Highway 3 and are therefore accounted for. Tonnages to the Mackenzie Valley are based on tonnages provided for Highway 1 (Mackenzie Highway Winter Road, Wrigley to Fort Good Hope). Tonnages to the Mackenzie Delta are based on tonnages provided for Highway 8 (Dempster Highway).

[^2]:    4 In fact, there is concern that new mainline competition from the South will negatively impact the incumbent northern carriers and their ability to support regional passenger and cargo service to smaller northern communities.

    5 Southern gateways - like Vancouver, Edmonton, Winnipeg and Ottawa - are already well developed and are less likely to require infrastructure improvements to accommodate the air transportation needs of future northern development.

[^3]:    ${ }^{6}$ Although its infrastructure is in need of renewal, Watson Lake Airport in southeast Yukon is fairly well developed and up to the early 1990 enjoyed scheduled jet service.

[^4]:    ${ }^{7}$ Available seat statistics were provided by Transport Canada from airline schedule information published by the Official Airline Guide.

[^5]:    ${ }^{8}$ This information was sourced from the mine owners and operators.
    ${ }^{9}$ Employees from Baker Lake are bussed to the Meadowbank mine site; employees from other Kivalliq communities are flown directly to the mine by charter aircraft; employees from the South are flown directly to the mine by charter from Montreal and Val d'Or.
    ${ }^{10}$ Mining operations at Cantung were suspended in October 2009 and are expected to re-commence in October 2010.
    ${ }^{11}$ Workers at the Wolverine mine are hired both locally and from the south. About $8 \%$ are bussed to and from the mine - the rest are airlifted.
    ${ }^{12}$ The Minto mine employs workers from the territories and the South. Workers are rotated in and out of the mine by air from Whitehorse, with one plane making a stop in Carmacks.

[^6]:    ${ }^{13}$ Food Mail Review, Interim Report, INAC, 2009. Changes to the Food Mail Program and the emergence of Nutrition North Canada were formally announced by the Indian and Northern Affairs Minister on May 21, 2010.

[^7]:    ${ }^{14}$ This information was sourced from the mine owners and operators.
    ${ }^{15}$ The Ekati mine has cut back its reliance on the Winter Ice Road, with only large, bulky items moving via that mode. A small amount of air cargo also originates from Hay River.
    ${ }^{16}$ The Cantung and Wolverine mines have a limited need for air cargo support because of the availability of allweather road access to the mine sites. For Cantung, which is located just across the territorial border in the NWT, cargo is typically trucked to the mine from Watson Lake. For Wolverine, cargo is trucked to the mine via Watson Lake and/or Whitehorse.

[^8]:    ${ }^{17}$ The Minto mine is accessed by all-weather road via the Klondike Highway and ice-road or barge across the Yukon River. Air support is only used during freeze-up and break-up of the river when the barge or the ice-road are not operational. Otherwise, air cargo is used for emergency situations only.

[^9]:    ${ }^{18}$ Total aircraft movements consist of local and itinerant movements. A local movement refers to an aircraft movement that does not leave the air traffic control circuit or the close proximity of the airport. An itinerant movement is an aircraft landing or taking off that is arriving from or departing to another place or that temporarily leaves the circuit.
    ${ }^{19}$ Although Churchill is located in northern Manitoba, it is an important transportation gateway to the Kivalliq region.

[^10]:    ${ }^{20}$ Mineral development forecasts in this chapter are based on meetings with the Yukon Chamber of Mines, the NWT/Nunavut Chamber of Mines and individual interviews with management of most of the major mining projects in each territory. Energy development forecasts are based on previous PROLOG studies as updated by key stakeholder interviews.

[^11]:    ${ }^{21}$ Discussion with Erik Madsen, Director of Winter Road Operations for the Tibbett to Contwoyto Winter Road.

[^12]:    Note: Casino property included in longer term sceanrio would export 300,000 tonnes/year of copper concentrate and require 100,000 tonnes/year of fuel and 60,000 tonnes/year of other mine supplies.

[^13]:    Source: Statistics Canada

[^14]:    

[^15]:    
    

